

PUBLIC PROCUREMENT REGULATORY AUTHORITY

e-Government Procurement System "e-Pak Acquisition & Disposal System (e-PADS)"

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e-PADS – Strategy & Evolution

2014 e-Procurement Strategy & Road Map 2018 –2027

Public Financial

Management

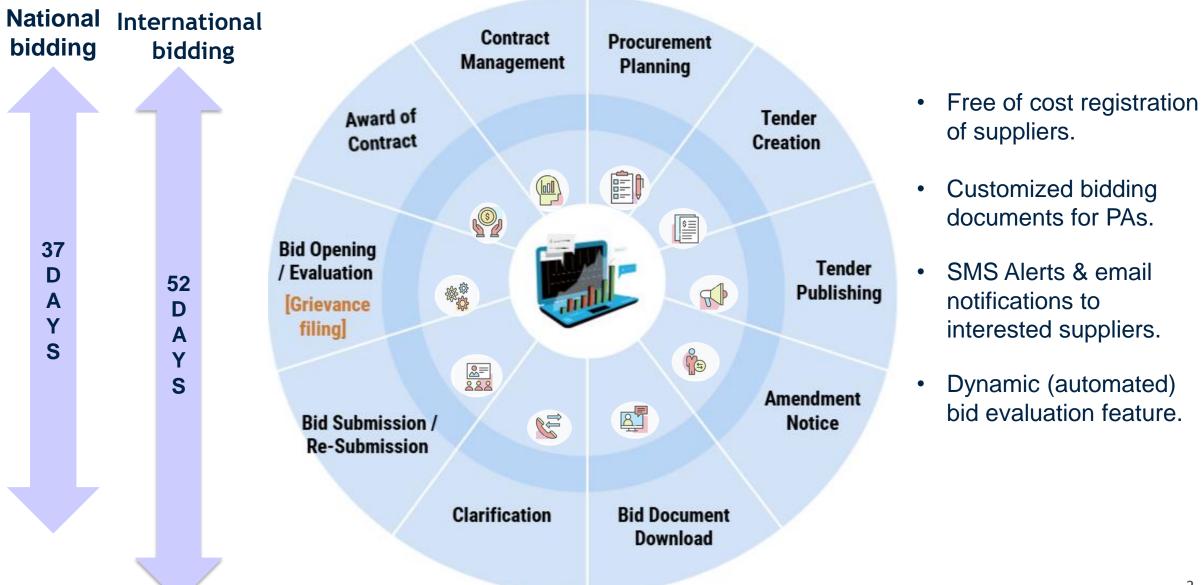
Reform Strategy

Public Financial
Management &
Accountability to
Support Service
Delivery Program
(PfR)

2013 -16

National Procurement Strategy

e-PADS Flowchart



e-PADS Key Achievements (March 2023-Aug 2024)



- Hiring of consulting firm for Software
 Development (Abacus) -April 2021
- Hiring of Cloud Hosting Services (PTCL) - June, 2022
- Piloting in M/o Health & Education in FY 2022-23. (DLI 3.8)
- Rollout at FG &
 Provinces: IMF Stand By Arrangement 2023

Legal Framework

- 25 Amendments/insertions in Public Procurement Rules (DLI 3.1) view
- 7 Standard Bidding
 Documents published (DLI 3.2) <u>view</u>
- 9 Regulations notified <u>view</u>
- MoUs signed with Punjab, Sindh, KP & AJK for implementing e-PADS <u>view</u>
- MoUs signed for integration with NADRA, FBR, SECP, PEC, AGPR, PRA, MRS, SRA & PID view

e-PADS Statistics

- Implemented in Fed Gov. (37 Ministries /301 PAs) Punjab & Sindh view
- 8894 users of PAs trained. <u>view</u>
- 17,500 suppliers registered <u>view</u>
- e-Procurement volume in Fed Gov. Rs. 1551 billion (Mar 2023-Aug 2024) view

Validation

World Bank

3rd party audit of PFM project

Progress of e-PADS as "remarkable & exceeding targets"

WB Implementation Completion and Results Report, 2024

- SBD: Notable achievement
- ADR: Dispute resolution time reduced from 18 months to 70 days
- e-PADS: Surpassed targets

IMF

Memorandum of Economic and Financial Policies (MEFP)

e-PADS is increasing spending transparency

NTISB

National Telecommunication & Information Technology Security Board Certified the security of cloud infrastructure for e-PADS in 2024

e-PADS Potential to Save Expenditures & Promote Business

- e-GP is backbone of e-governance
- 6-40% of the proc. cost is lost to corruption (NAB report, 2021)
- 10-25% saving in public expenditure due to eprocurement (ADB, 2017 & OECD, 2021)
- S.Korea: \$6 B economic benefit
- In Bangladesh, single bid documents reduced from 33% to 17% & procurement cycle shortened from 95 to 59 days between 2011-19 (WB, 2020)
- Regional context: India: (CPPP, 2012), Nepal: (eGPS, 2012), Indonesia: (INAPROC, 2008), Sri Lanka: (Promise, 2019)



Future Plans & KPIs

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SHORT TERM					
Plan/Action	Timeline	KPIs			
1. Rollout of the e-PADS in Federal		i. 50-60% of total procurement through e-PADS			
ministries/departments		ii. Training of 11,000 users of PAs & 2,000 suppliers			
2. Need assessment of PPRA through	November 2024	iii. Registration of 20,000 suppliers			
consulting firm		iv. Restructuring process of PPRA to be initiated			
3. Review of legal framework					
	MEDIUM TERM				
Plan/Action	Timeline	KPIs			
1. Continue rollout in Fed. Govt		i. 75% of total procurement through e-PADS			
2. Piloting & rollout of e-PADS in KP		ii. Training of 15,000 users of PAs & 5,000 suppliers			
3. Procurement Certification Courses.	March 2025	iii. Placement of proc. certified HR in PAs			
4.24/7 Help Desk & Support System		iv. Reduced number of complaints & system			
		adaptability			
LONG TERM					
Plan/Action	Timeline	KPIs			
1. State-of-the-art dashboard for		i. 90% of total procurement through e-PADS			
economic decision-making		ii Analytical reporting & future prodictions			
2. Analytical engine based on Data	June 2025	ii. Analytical reporting & future predictions			
Warehouse & Big Data	Julie 2023	iii.Integration with Balochistan, GB & AJK			
3. PPRA showcasing success story of					
e-PADS to other countries		6			

Requirements to Achieve Plans

Challenges

- Sustainability of the e-PADS through consistent Fed. Govt. support (HR, Infrastructure & Equipment)
- Capacity building of Federal, Provincial, Regional PPRAs, PAs & suppliers
- Integration with govt. orgs., SBP and commercial banks (e-Payment)
- Lack of interest by PAs specially autonomous bodies

Way Forward

- Organizational restructuringinternational best practices
- Review of legal framework- Pro Investment/Business
- Procurement certification courses HEC, PMI, NIP
- Formal inauguration by the Hon.PM & political support for rollout in provinces

Thank you

e-PADS Progress - Accomplished Modules (Wave-I)

CMS

e-Catalogue (3 Tier) Access
Control
(User, Org, Roles,
Permission)

Supplier Registration

Template Designer (SBD/SPD)

Workflow (e-Approvals)

e-Planning (Plan, Committee Mgmt.) e-Publish (Petty, RFQ, Tender) e-Submission (Petty, RFQ, Tender)

e-Evaluation e-Contract Award

e-Contract Management

Reports

Notifications

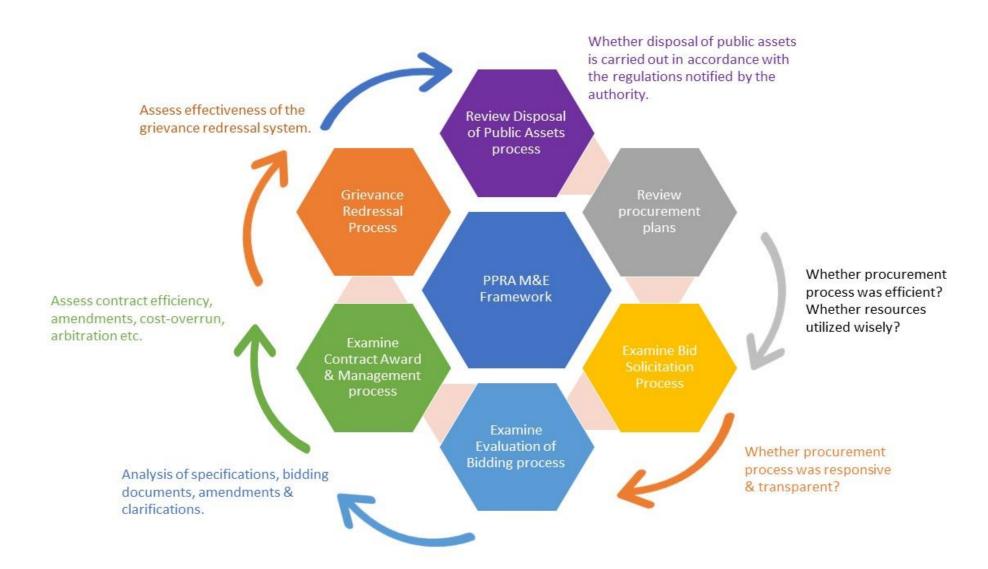
2F Authentication

Workload

e-PADS Progress - Modules Wave-II

PPIRS Financial Management GRS (Supplier's Past (GRN/SES, Invoicing) (Complete Process) **Performance**) **BI**, Analytics, **CHAT ENGINE** e-Auction Dashboards, M&E **Framework** GIS **Mobile App**

Future Plans - Institutional Arrangement and Adequacy of Resources within PPRAs



Professional Training Programs for Public Procurement

EPADS Training Data From 8th September, 2022 to 5th August, 2024

Description	No of Training Session	No of Participants
Procuring Agencies Level-1	160	3242
Procuring Agencies Level-2	68	282
Procuring Agencies Level-3	97	2718
Procuring Agencies Level-4	28	412
PPRA Punjab (Officers)	6	10
Sindh PPRA (Officers)	2	12
Sindh PPRA (Procuring Agencies)	18	582
Sindh PPRA (Suppliers)	4	141
KPK PPRA (Officers)	5	28
KPK PPRA (Procuring Agencies)	3	44
PPRA Punjab (Suppliers)	2	69
Exclusive Training Program	6	21
Federal PPRA Suppliers Level-1	17	124
Federal PPRA Suppliers Level-2	3	40
Training Conducted by Punjab PPRA	229	1169
Total	648	8894

The e-PADS – Statistics (Federal)

March 2023 – 10 Aug 2024

Rs in million

Procurement	Planned		Completed		In-Progress		Total Amount	
Methods	Activities	Amount	Activities	Amount	Activities	Amount	Total Amount	
Petty	137	6.5	5903	190.05	1009	42.12	238.67	
RFQ	167	5.6	2895	1888.61	1203	383.39	2277.6	
Open Competitive Bidding	342	126,493	442	1549576.9	2459	365299.3	2041369.2	
Total	646	126505.1	9240	<mark>1551655.56</mark>	4671	<mark>365724.81</mark>	2043885.47	

Total No. of Procurements: 14,557



e-PADS Progress – Supplier Registration (Till 20th August 2024)

Registered Suppliers			
Federal	7688		
Punjab	6719		
Sindh	2322		
KPK	602		
<u>International</u>	93		
Total	17424		

Amendments Aimed at Ease of Doing Business

Rule	Title	Description	Impact
21(A)	Mechanism for procurement of imported commodities	Agriculture Comd Petrol-Prod LNG/LPG	Proc-cycle reduced to: 13 Days 9 Days 48 hours
42(f)	Direct Contracting with SOEs	Services/Works	Early completion of time sensitive projects
42(e)	Force Account	Rs 200 million	Remote/sensitive/classified areas
39(A)	Procurement Through LC	Imported goods	To facilitate importers/traders
48	Grievances Redressal	Efficient ADR mechanism	Reduce litigation through GRC mechanism



Amendments in Public Procurement Rules

S.#	Rules		Rules
1	2(b) "blacklisted"	14	25 "Bid security"
2	2(ba) "call off order"	15	35 "Announcement of evaluation reports"
3	2(bb) "closed framework agreement"	16	36 "Procedures of open competitive bidding"
4	2(f) "corrupt and fraudulent practices"	17	37(A) "Unsolicited Proposal"
5	2(fa) "cross debarred"	18	38B "Single responsive bid in goods, works and services"
6	2(ga) "e-Procurement"	19	39A "Letter of credit"
7	7A "e-public procurement"	20	40 "Limitation on negotiations"
8	10 "Specifications"	21	42(a) "(a) petty purchases"
9	16A "Procurement of common use items, services and commodities through framework agreements."	22	42(b) "(b) request for quotations"
10	16B "Price adjustment for framework agreements"	23	42(e) "force account"
11	19 (1) & (2) "Blacklisting of suppliers and contractors"	24	42(f) "Direct Contracting with State Owned Entities"
12	21 (A) "Mechanism for import of commodities to meet the demand-supply gap."	25	48(1)&(6) "Redressal of grievances by the procuring agency"
13	24 (1) & (2) "Reservations and preference"		

PPRA STANDARD BIDDING DOCUMENTS (SBDs)

- 1. National Standard Bidding Document for Procurement of Cloud Services (May, 2024)
- 2. National Standard Bidding Document for Procurement of Works (Civil Works) (March, 2024)
- 3. National Standard Bidding Document for Procurement of Therapeutic Goods (Pharmaceuticals) (May, 2022)
- 4. National Standard Bidding Document for Procurement of Information System (Supply and Installation) (May, 2022)
- 5. National Standard Bidding Document for Procurement of General Goods (December, 2021)
- 6. National Request for Proposal Document for Procurement of Consultancy Services (December, 2021)
- 7. National Standard Procurement Document for Procurement of Goods through Closed Framework Agreements (December, 2021)



Public Procurement Regulations

- 1. Regulations for Procedure of filing and disposal of Review Petition under Rule 19(3), 2021
- 2. Regulation on Transaction of Business Through the Board Meeting of Public Procurement Regulatory Authority (S.R.O.15(I)/2021 and 1224(I)/2021)
- Regulations for Procedure of filing and disposal of Review Petition under Rule 19(3), 2021 and Redressal of Grievances Regulations (S.R.O.90(I)/2022)
- 4. Regulations for National Standard Procurement Documents (S.R.O.370(I)/2022)
- 5. Regulations for Manner of Advertisement (S.R.O 591(I)/2022)
- 6. Regulations for Declaration of Beneficial Owners (S.R.O 592(I)/2022)
- 7. E-Pak Procurement Regulation (S.R.O 296(I)/2023)
- 8. Disposal of Public Assets Regulations, 2024
- 9. Mechanism for Blacklisting and Debarment of Bidders and Contractors, Regulations 2024



MoUs/Agreements between Federal PPRA & Provincial PPRAs

S.#	Description	Date of signing
1	MoU with Punjab PPRA	11.10.2022
2	MoU with Sindh PPRA	12.12.2022
3	Agreement with AJK PPRA	30.12.2022
4	MoU with KP PPRA	14.03.2023



MoUs/Agreements with govt entities for system integration

S.#	Description	Date of signing
1	MoU with SECP for system integration	07.04.2022
2	Agreement with NADRA for system integration	20.06.2022
3	MoU with FBR for system integration	30.08.2022
4	MoU with PEC for system integration	12.01.2023
5	Agreement with PRAL for system integration	01.02.2023
6	MoU with PID for system integration	28.02.2023
7	MoU with AGPR for system integration	08.06.2023
8	MoU with DRAP for system integration	21.06.2023
9	MoU with Punjab Revenue Authority (PRA) for system integration	11.08.2023