Regional Knowledge Sharing Event: Air Quality and Climate Benefits of Energy Policies



# Key Indicators and Policies on Air Quality, Carbon Emission and Energy in Asia

Dr. Wei Wan, Program Director Clean Air Asia China Office

26 JUNE 2023

This is not an ADB material. The views expressed in this document are the views of the author/s and/or their organizations and do not necessarily reflect the views or policies of the Asian Development Bank, or its Board of Governors, or the governments they represent. ADB does not guarantee the accuracy and/or completeness of the material's contents, and accepts no responsibility for any direct or indirect consequence of their use or reliance, whether wholly or partially. Please feel free to contact the authors directly should you have queries.

## 亚洲视角下的清洁空气与气候变化领域关键指标 Clean air and climate change - Asian perspective and key indicators





\* Comparisons between countries in the report are made within the above-mentioned countries unless otherwise specified. The report covers key indicators of clean air and climate change status and progress, including air quality, air pollutant emissions, greenhouse gas emissions, energy sector, transport sector and key industrial sectors.



### 空气污染仍然是全球普遍面临的问题,亚洲首当其冲需要采取行动 Air pollution is a common issue for all, Asia needs to take stronger action

![](_page_2_Picture_1.jpeg)

![](_page_2_Figure_2.jpeg)

Source: HEI,2022

Figure Population-weighted annual average PM<sub>2.5</sub> concentrations in cities in 2019

## 空气污染仍然是全球普遍面临的问题,亚洲首当其冲需要采取行动 Air pollution is a common issue for all, Asia needs to take stronger action

![](_page_3_Picture_1.jpeg)

![](_page_3_Figure_2.jpeg)

The designations employed and the presentation of the material in this publication do not imply the expression of any opinion whatsoever on the part of WHO concerning the legal status of any country, territory, city or area or of its authorities, or concerning the delimitation of its frontiers or boundaries. Dotted and dashed lines on maps represent approximate border lines for which there may not yet be full agreement.

![](_page_3_Picture_4.jpeg)

Source: WHO,2022

One of the most important changes in the World Health Organization's 2021 updated Global Air Quality Guidelines is that the guideline level for  $PM_{2.5}$  has been significantly tightened based on the accumulation of scientific evidence, reducing the recommended annual average value of  $PM_{2.5}$ from  $10\mu g/m^3$  to  $5\mu g/m^3$ .

Based on monitoring data from over 6,000 cities in 117 countries, almost all of the global population (99%) is exposed to air that fails to meet the new guideline ( $5\mu g/m^3$ ); the population-weighted annual average PM<sub>2.5</sub> concentration in South Asia, East Asia and West Africa is at or above the interim target 1 specified in the new guidelines (WHO IT-1,  $35\mu g/m^3$ ).

## 标准距离WHO新指导值差距较大,需要进一步提标保护公众健康 WHO AQGs and emerging needs for further public health protection

![](_page_4_Picture_1.jpeg)

![](_page_4_Figure_2.jpeg)

Pollutant	Averaging time	I	AQG level			
		1	2	3	4	
ΡΜ <sub>2.5</sub> , μg/m³	Annual	35	25	15	10	5
	24-hour <sup>a</sup>	75	50	37.5	25	15

Figure Annual Mean PM<sub>2.5</sub> Concentration Limits and Monitored Concentration Levels in 2021 of

Each Country
Source: see report references for details.

- China's annual PM<sub>2.5</sub> concentration limit in the NAAQS is the same as WHO IT-1, the most lenient one.
- The monitoring data in cities showed annual average PM<sub>2.5</sub> concentration was about 30µg/m<sup>3</sup> in 2021, lower than the standard requirement. Beijing: from 89.5 to 30 ug/m3.
- Current air quality in nearly half of the Asian countries does not meet local standards. Some countries with relatively strict limits (with reference to WHO IT-3 and IT-4) still have poor air quality.
- Upgrading the standards and continuous improvement in air quality can further protect the health of the public (especially vulnerable groups such as the elderly and children), which is crucial for many Asian countries including China as the population is aging.

## 中国的空气质量快速改善,实现环境、经济"双赢" Rapid air quality improvement and win-win situation in China

![](_page_5_Picture_1.jpeg)

![](_page_5_Figure_2.jpeg)

- From 2013–2021, China's overall annual average PM<sub>2.5</sub> and SO<sub>2</sub> concentrations have fallen by approximately 56% and 78%, respectively.
- China's GDP maintained a high average growth rate of 6.6%—nearly twice the average growth rate of developing economies.
- China's GDP per capita has exceeded the \$10,000 threshold, crossed the "turning point" and successfully broken the connection between economic development and air quality deterioration.
- Energy consumption and the number of civilian vehicles increased by 25.7% and 132.2%, respectively.

## 大气污染物排放总量与单位GDP排放趋势 Emission trends of key air pollutants

![](_page_6_Picture_1.jpeg)

![](_page_6_Figure_2.jpeg)

![](_page_6_Figure_3.jpeg)

- China's energy consumption, industrial value added, and the number of vehicle had a steady growth of 35%, 91%, and 214%, respectively.
- China's emissions of SO<sub>2</sub> and NOx, both major air pollutants, rapidly declined. SO<sub>2</sub> emission decreased by 86%, from 22.179 million tons to 3.182 million tons, while NOx emission decreased by 58%, from 24.043 million tons to 10.197 million tons.
- From 2011–2019, SO<sub>2</sub> emission per unit of GDP in China dropped by 88%.

## 标准修订推动了中国空气质量管理体系的升级 Revision of NAAQS started the AQM framework upgrading in China

![](_page_7_Picture_1.jpeg)

![](_page_7_Figure_2.jpeg)

## 空气质量监测网络跨越式发展,站点密度和类别仍待提升 Leap-frogging of monitoring stations and needs for more comprehensive network

![](_page_8_Picture_1.jpeg)

City	No. of continuous	Ranking by	Ranking by	PM <sub>2</sub> r	PM	505	NO	0	01	NO	Ox	NHa	тср	PM.
City	monitoring stations	million habitants	1,000 sq km <sup>2</sup>	F 1012.5	F 10110	302	1002		03		0	1113	131	
London, UK	129	2	2	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$					
Tokyo, Japan	82	14	6	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$		$\checkmark$	$\checkmark$			
Bangkok, Thailand	64	3	5	$\checkmark$	$\checkmark$		✓	✓	$\checkmark$					
Guangzhou, China	52	10	16	✓	✓	$\checkmark$	✓	✓	$\checkmark$					
Seoul, South Korea	51	4	1	✓	✓	✓	✓	✓	$\checkmark$	$\checkmark$				
Xi'an, China	41	9	17	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$					
Delhi, India	40	18	8	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$		$\checkmark$		
Beijing, China	35	16	22	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$					
Hangzhou, China	33	11	23	$\checkmark$	✓	✓	✓	✓	$\checkmark$					
Mumbai, India	30	15	4	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$		$\checkmark$		
Singapore	22	7	7	$\checkmark$	$\checkmark$		$\checkmark$	$\checkmark$	$\checkmark$					
Wuhan, China	22	17	21	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$					
Shanghai, China	19	22	20	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$					
Hong Kong, China	18	12	10	✓	$\checkmark$	$\checkmark$	$\checkmark$	✓	$\checkmark$					
Berlin, Germany	17	5	9	$\checkmark$	$\checkmark$		$\checkmark$	$\checkmark$	$\checkmark$					
Los Angeles, USA	15	6	12	$\checkmark$	✓	✓	✓	✓	✓					
Shenzhen, China	15	23	15	$\checkmark$	$\checkmark$	$\checkmark$	✓	✓	$\checkmark$					
Ulaanbaatar, Mongolia	15	1	18	$\checkmark$	✓	✓	✓	✓	✓	✓				
Chengdu, China	14	24	25	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$					
Nanjing, China	11	19	24	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$					
Hanoi, Vietnam	10	20	19	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$					
Jakarta, Indonesia	9	21	11	$\checkmark$	✓	✓	✓	✓	✓					
Kathmandu, Nepal	7	13	14	$\checkmark$	✓								✓	√
Dacca, Bangladesh	3	25	13	$\checkmark$	$\checkmark$	✓	✓	✓	$\checkmark$					
Colombo, Sri Lanka	2	8	3	1	1	1	1	1	1	1				

- Prior to 2012, China's national ambient air quality monitoring network covered only 113 key cities with 661 state-controlled sites monitored PM10, SO2, and NO2.
- In 2021, the number of state-controlled monitoring sites for ambientair quality in 339 cities of China was 1734, monitoring PM2.5 ,PM10, O3, SO2, NO2 and CO.

![](_page_8_Figure_5.jpeg)

Figure Integrated ground-air-space stereo observation network in BTH 2+26 cities Source: CRAES. 2021

## 亚洲大城市PM2.5污染的贡献来源

### Primary contributors to PM2.5 pollution in mega cities

![](_page_9_Picture_2.jpeg)

![](_page_9_Figure_3.jpeg)

Power plant

## 中国空气质量改善的主要贡献措施 Drivers of Improved PM2.5 Air Quality in China from 2013 to 2017

![](_page_10_Picture_1.jpeg)

Fig. 1. Summary of major air pollution control measures taken between 2013 and 2017. De-S, desulfurization; De-N, denitrification; NG, natural gas.

Source: Zhang et al. PNAS 2019

![](_page_10_Picture_4.jpeg)

中国电力行业排放控制力度空前,排放标准全球最严 China upgraded the emission control standards of coal-fired power plants to most stringent levels

![](_page_11_Picture_1.jpeg)

2020

![](_page_11_Figure_2.jpeg)

Figure Couse of Upgrades for the Power Sector's Emission Standards in China Source: see report references for details

2010

2015

GB 13223-2003 GB 13223-2011 超低排放

2005

1200

1000

800

600

400

200

1996

2000

GB 13223-1996

浓度(mg/m<sup>3</sup>)

![](_page_11_Picture_4.jpeg)

Figure Emission Standards of the Power Sector in Various Countries Source : see report references for details

- Over the past 30 years, the emission control of air pollutants in China's power sector has developed rapidly, with the standards constantly being upgraded and tightened. Under the ultra-low emission policy requirements, the current emission limits of PM, SO<sub>2</sub>, and NOx are 10, 35, and 50mg/m<sup>3</sup>, respectively, which are stricter than the original standard limits in 1996 (by 93%, 97%, and 92%, respectively).
- The emission limits of  $SO_2$  and NOx are 1/5 and 1/3 of the European Union (EU) standard, respectively.

![](_page_11_Picture_8.jpeg)

## 能源消耗趋势趋势 Energy Consumption Trends

![](_page_12_Picture_1.jpeg)

![](_page_12_Figure_2.jpeg)

- In the last 30 years, most Asian countries have seen a rapidly increasing trend in energy consumption. Most countries' energy consumption growth slowed down after 2010.
- At present, China's total energy consumption is the highest. While the country's energy consumption continues to grow, China's energy consumption structure has been improving.
- As the largest coal consumer globally, China's coal consumption ratio in energy consumption structure has seen a downward trend, decreasing from 62.2% in 2010 to 57.7% in 2019.

![](_page_13_Picture_0.jpeg)

![](_page_13_Figure_1.jpeg)

Figure Changes in the Energy Production Structure of Various Countries, 1990-2019

Source: U.S. Energy Information Administration

Figure Changes in the Energy Consumption Structure of Various Countries, 1990-2019 Source: U.S. Energy Information Administration

- Compared with typical countries in
  Europe and America, which gradually
  shift to a cleaner and more balanced
  energy structure, most Asian countries
  have a higher dependence on fossil
  energy.
- Because of China's "rich in coal, lacking in oil, and short in gas" resource
  endowment characteristics, coal holds an
  important position in its energy
  production and consumption, but its
  proportion is gradually declining.

![](_page_13_Picture_8.jpeg)

## 亚洲迈向脱碳目标,将为清洁空气提供动能 Decarbonization of Asia will bring driving forces and co-benefits to clean air

- As the world moves towards carbon neutrality and net-zero emission, many Asian countries have announced their decarbonization goals. Moving towards "carbon neutrality" will provide momentum for continuous improvement of air quality and fundamentally solve the air pollution problem.
- However, approximately 1/3 of the world's energy consumption and 1/2 of the world's CO2 emission comes from Asia, making the task of emission reduction for developing Asian countries challenging.
- China has promised to achieve carbon neutrality from peak CO2 emissions in about 30 years, much shorter than that promised by developed countries. It will take great efforts to achieve this with the "China speed".

Country	2020 CO <sub>2</sub> emissions (million tons)	Year	Goal		
🔮 China	11,680.4	2060	Carbon neutral		
🔮 us	4,535.3	2050	Net zero		
📑 India	2,411.7	2070	Net zero		
🥑 Japan	1,061.8	2050	Net zero		
Germany	636.9	2045	GHG neutral		
Republic of Korea	621.5	2050	Net zero		
📀 Indonesia	568.3	2060	Net zero		
🔀 Vietnam	321.9	2050	Net zero		
💨 ик	313.7	2050	Net zero		
🔮 Malaysia	262.2	2050	Carbon neutral		
Thailand	255.5	2050	Net zero		
Pakistan	217.0	2050	Net zero		
Philippines	139.2				
Bangladesh	108.5				
Singapore	56.1	2050	Net zero		
🕕 Mongolia	38.2				
👧 Myanmar	37.7	2050	Net zero		
🕼 Sri Lanka	23.7	2060	Carbon neutral		
🐌 Nepal	17.9	2045	Net zero		
😡 Cambodia	15.8	2050	Net zero		

Figure Carbon Reduction Goals of Various Countries Note: Empty cells mean that the country haven't announced carbon neutral or net zero related goal Source: Zerotracker

![](_page_14_Picture_6.jpeg)

## 中国碳排放总量大于其它亚洲国家总和,近十年增速放缓 China contributed major CO<sub>2</sub> emission of Asia, a slowing-down appeared in the last decade

![](_page_15_Picture_1.jpeg)

![](_page_15_Figure_2.jpeg)

- Germany, Japan, the UK, and the US have achieved peak CO<sub>2</sub> emissions, while Asian developing countries including China are still "climbing the hill."
- Over the past 10 years, China has taken various climate change mitigation actions to control greenhouse gas emissions, slowing down the growth rate of carbon emission.
- However, China has ranked as the highest emitter globally since 2015. Currently, China accounts for onethird of global  $CO_2$  emissions, exceeding the sum of all other Asian countries.

• Figure CO<sub>2</sub> Emissions and Ranking by Country, 1990-2020

- Unit: million tons
- Source: Emissions Database for Global Atmospheric Research

中国碳排放强度十年降幅超1/3, 排放结构电力为主 China's carbon emission per unit GDP has dropped more than 1/3 in the last decade

![](_page_16_Figure_1.jpeg)

![](_page_16_Figure_2.jpeg)

Figure Changes in  $CO_2$  Emission Structure by Sector in Various Countries, 1990-2020 Source: Emissions Database for Global Atmospheric Research

- From 2011–2020, following rapid economic development and an increase in energy consumption, China's total CO<sub>2</sub> emission continued to increase. Meanwhile, China is gradually moving from an "intensive" economic development model to a greener development model, with CO<sub>2</sub> emission per unit of GDP decreasing by 34.4% in 2020 compared to 2011.
- Currently, power and industry are the highest carbon-emitting sectors in China, accounting for nearly 70% of the country's total emissions. The transportation sector will be the key sector to peak in the last, and face more difficulties to achieve carbon neutrality.

![](_page_16_Picture_6.jpeg)

![](_page_17_Picture_0.jpeg)

![](_page_17_Picture_1.jpeg)

# Take-home messages

- China has achieved rapid air quality improvement in the past decade through sciencebased management, comprehensive measures and strict standards etc.
- Currently, the end-of-pipe control measure are very strict, further emission reduction need to be done through a shift to cleaner structure of energy, transport and industries.
- China's experience will be useful for Asian countries facing with similar challenges to combat air pollution and climate change together.

![](_page_18_Picture_0.jpeg)

#### **Report Team**

#### Reviewer

Dr. Fu Lu, China Director, Clean Air Asia Bjarne Pedersen, Executive Director, Clean Air Asia Glynda Bathan-Baterina, Deputy Executive Director, Clean Air Asia

#### Authors

Dr. Wan Wei, Program Director, Clean Air Asia Zhang Weihao, Air Quality Lead, Clean Air Asia Cheng Huihui, Transport Manager, Clean Air Asia Wang Qiuyi, Analyst, Clean Air Asia Wang Si, Environmental Researcher, Clean Air Asia Xia Dongfei, Transport Lead, Clean Air Asia Wang Yue, Senior Transport Researcher, Clean Air Asia Ran Zheng, Transport Researcher, Clean Air Asia Dr. Zhong Nan, Senior Environmental Researcher, Clean Air Asia

![](_page_18_Picture_6.jpeg)

![](_page_18_Picture_7.jpeg)

![](_page_18_Picture_8.jpeg)

#### QR Code of Report

Email: <u>china@cleanairasia.org</u> Web: www.cleanairasia.org