

# ADB Procurement Framework

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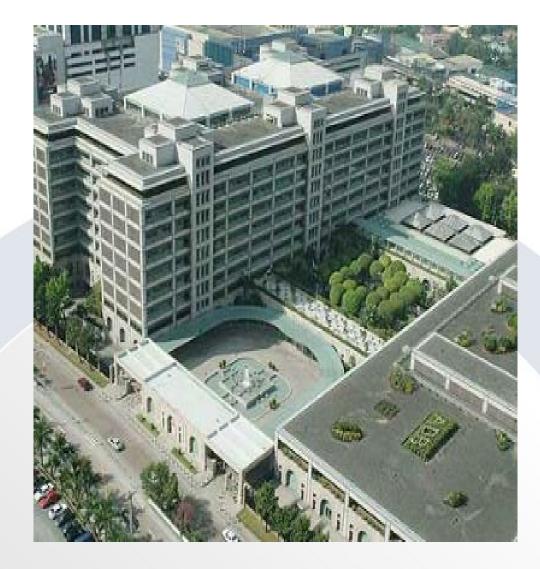


10 May 2023 | Islamabad, Pakistan

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# Asian Development Bank

- Multilateral Development Bank (MDB)
- 68 member countries, 49 from the Asia & Pacific, 19 non-regional
- Headquarter in Manila, Philippines, and 43 Field Offices
- 3,775 plus staffs from 66 members





# **ADB Procurement Policy**

"The ADB Charter"

ADB shall take the necessary measures to ensure that the proceeds of any loan made, guaranteed or participated in by ADB are used only for the purposes for which the loan was granted and with due attention to considerations of economy and efficiency

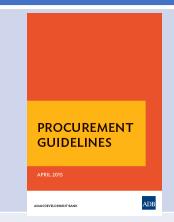
(Chapter III, Article 14, Operating Principle xi)



# **ADB Procurement Framework**

#### **New and Old Procurement Framework**

*Guidelines* **2013 & 2015** 

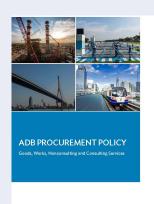


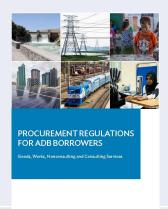
Guidelines on
The Use of Consultants
by Asian Development Bank
and Its Borrowers

March 2013

For projects with concept papers approved **before 1 July 2017** 

Policy 2017





For projects with concept papers approved on or after 1 July 2017













#### **Drivers of ADB Procurement Reforms**

reduced procurement time

improved quality and delivery systems

increased value for money through quality procurement

greater engagement with DMCs, lower transaction costs for borrowers

ADB

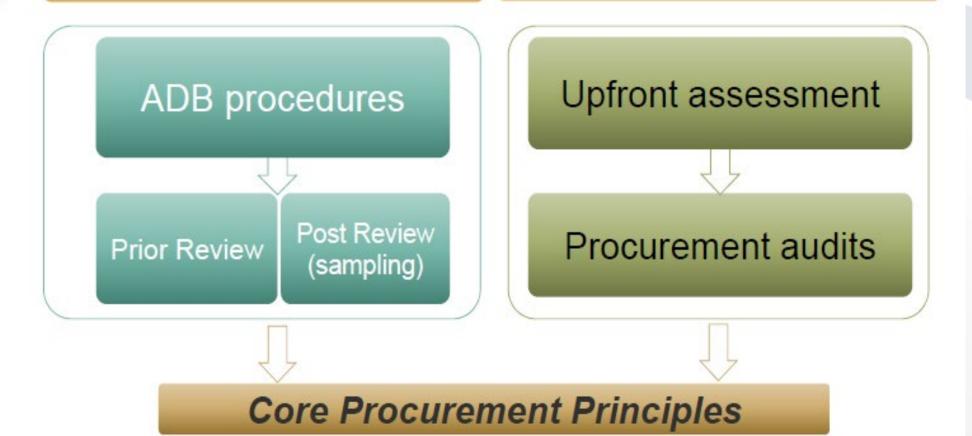
fiduciary compliance throughout the project cycle



# Major Features Risk Based Procurement

**Procurement Review** 

**Trust and Verify** 







# **Alternative Procurement Arrangements**

Agency Procurement Use of procurement procedures of accredited agency

Mutual Reliance Use of procurement procedures of cofinancier



#### **Decentralization and Delegation of Authority**

i) Improved and faster beginning-to-end procurement support is facilitated by a higher degree of decentralization of the procurement function.

ii) Recognizing the specialized nature of procurement, most international procurement staff either out-posted to resident missions or placed in sector divisions in ADB headquarters with significant project portfolios. This supported greater delegation of authority over procurement decisions to the regional departments and sector divisions.





#### **Improving Tracking and Monitoring of Complaints**

Complaints monitoring system

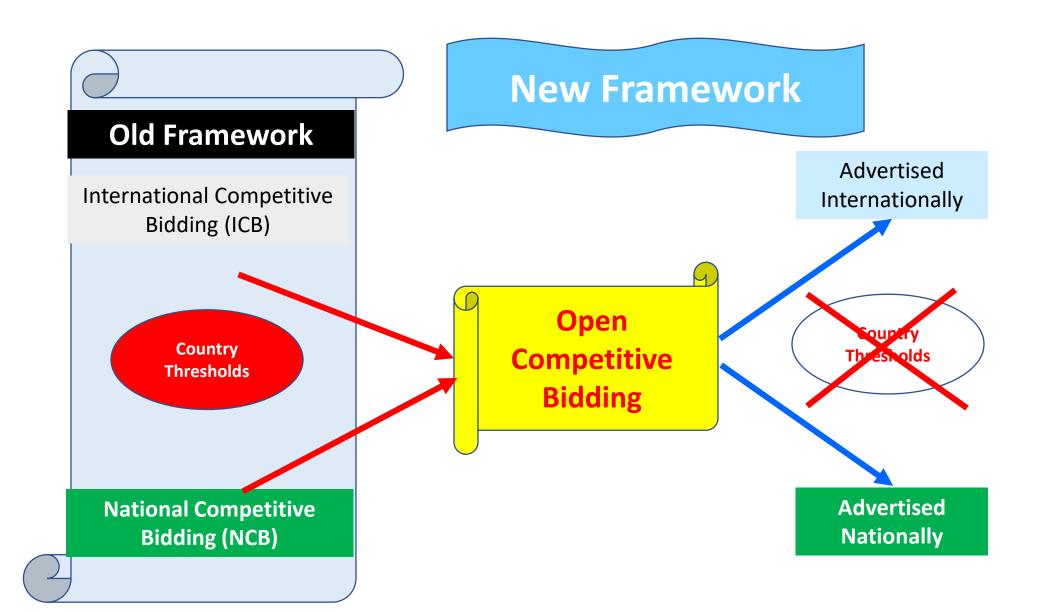
Complaint handling roles and responsibilities

Service standards



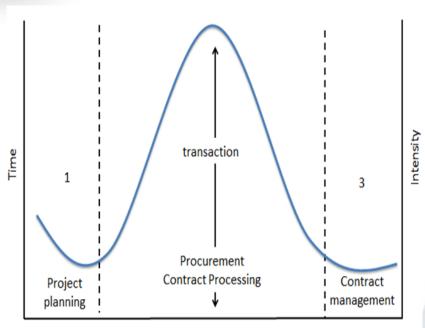
Processes to ensure that all complaints are resolved impartially and in a timely manner.

# Open Competitive Bidding



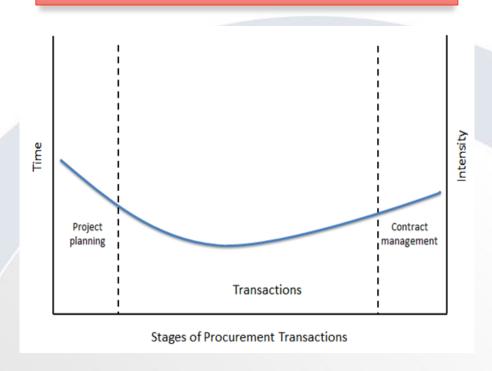
# Promoting beginning-to-end procurement support instead of focusing only on reviewing procurement documents

#### GL 2013/2015



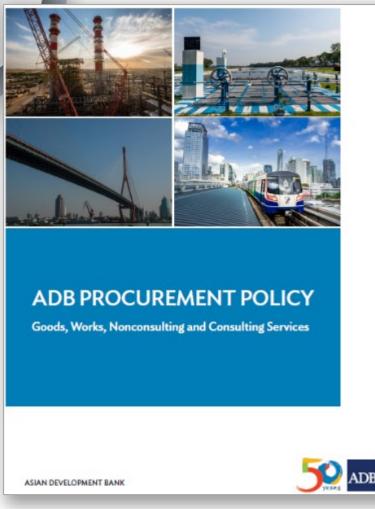
Stages of Procurement Transactions

#### **New Framework**





# **ADB Procurement Policy**



- Approved by ADB Board of Directors, representing member countries of ADB
- Core procurement principles
- Required for project financed by ADB





# **ADB Procurement Policy**

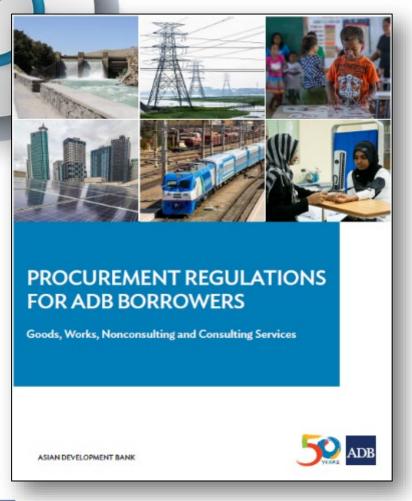
- Purpose
- II. General Considerations
- III. Core Procurement Principles\*
- IV. Fitness for Purpose
- V. Eligibility
- VI. Development of Domestic Industry
- VII. Integrity
- VIII.Conflict of Interest

- IX. Accountability
- X. Noncompliance
- XI. Complaints
- XII. Alternative Procurement Arrangements
- XIII. E-procurement
- XIV.Procurement Plan
- XV. Procurement for Nonsovereign Operations

# Procurement Principles

Principle		Outcomes			
Timorpio					
	Fairness	Equal opportunity; equitable distribution; and credible mechanisms for addressing procurement-related complaints.			
	Economy	Using price, quality, and any nonprice attributes to deliver viable projects.			
	Efficiency	Ensures procurement processes are proportional to value and risks.			
	Transparency	Deliver relevant procurement information publicly in a consistent and timely manner; appropriate reporting; and confidentiality.			
<b>→</b>	Quality	Structured arrangements delivering appropriate outputs in an effective manner to achieve project outcomes and objectives.			
$\rightarrow$	Value for Money	Obtain optimal benefits through effective, efficient, and economic use of resources.			

# Procurement Regulations for ADB Borrowers



- Approved by the ADB President
- Applicable for all projects financed in whole or in part
- Details of policies, procedures including ADB's fiduciary oversight through prior or post review process
- International best practices:



# Roles and Responsibilities

Borrower select consultant/Contractors

Bid Document, RFP, Contract

ADB fiduciary role

Contractor, Consultant

Execute contract

#### Borrower

Responsible for implementation of Projects and integrity of procurement process through all stages.

#### Bidder

Bidder responsible for submitting complying bid and completing contract on agreed terms

#### **ADB**

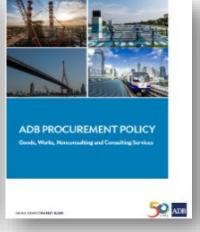
Satisfies itself through reviews and other modalities that the procurement process is carried out in accordance with ADB Requirements

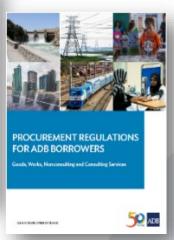


Refer to para 1.3 of Procurement Regulations

#### **Procurement Framework**

Agreement Establishing
The Asian Development Bank
("ADB Charter")



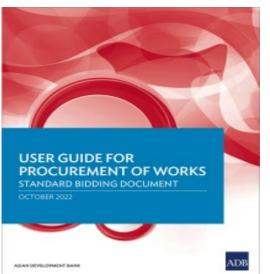












#### **Standard Bid documents**

- Standardized instructions, templates, contract forms
- Provides consistency and legal certainty
- Best practices and time-tested
- Must be used with customization as appropriate (agreed during SPP) or if required use of non-SBDs
- 8 Users' Guides (UGs) and 7 Standard Bidding Documents (SBDs) for Procurement of Goods, Works and Non-Consulting Services
- 1 UG and 1 Request for Proposal (RFP) document for Selection of Consultant
- User Guide for Procurement of Works- FIDIC 2017



#### **Guidance Notes**



water sector contracts

GUIDANCE NOTES								
Preparation and Planning	Procurement Methods	Bidding Procedures	New Principles and Practices	Complaints, Compliance, and Eligibility	Specialized Areas			
<ul> <li>Procurement Risk Framework</li> <li>Strategic Procurement Planning</li> <li>Procurement Review</li> <li>Alternative Procurement Arrangements</li> </ul>	<ul> <li>Open Competitive Bidding</li> <li>Consulting Services         Administered by ADB             Borrowers     </li> <li>Non-consulting Services         Administered by ADB             Borrowers     </li> <li>Framework Agreements</li> </ul>	<ul><li>Price Adjustment</li><li>Prequalification</li><li>Subcontracting</li><li>Domestic Preference</li></ul>	<ul> <li>Value for Money</li> <li>Quality</li> <li>Contract         Management</li> <li>Abnormally Low Bids</li> </ul>	<ul> <li>Bidding-Related Complaints</li> <li>Noncompliance in Procurement</li> <li>Standstill Period</li> <li>State-Owned Enterprises</li> </ul>	<ul> <li>Fragile, Conflict-Affected small Island developing states and Emergency Situations</li> <li>E-Procurement</li> <li>Public-Private Partnerships</li> <li>High-Level Technology</li> </ul>			
					<ul> <li>Sustainable Public Procurement</li> <li>Use of Merit Point Criteria for Bid Evaluation</li> <li>Mert point criteria in</li> </ul>			



#### Where to find the information

www.adb.org/about/procurement

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ASIAN DEVELOPMENT BANK

WHO WE ARE

WHAT WE DO

WHERE WE WORK

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# **Operations Procurement**

The Procurement, Portfolio and Financial Management Department (PPFD) provides fiduciary oversight of procurement of goods, works, non-consulting and consulting services.

PPFD supports ADB staff and borrowers on procurement planning and implementation, contract management, and related risk assessment and mitigation throughout the project life cycle. It also leads procurement and consulting services innovation and capacity building initiatives.

#### Where to find the information



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#### **ADB Business Center**

All you need to work with us-in one place.

#### Working with ADB

#### Information for...

Consultants

Contractors and suppliers

Governments

Executing and implementing agencies

Development institutions

Private sector partners

#### How-Tos

Does my executing/implementing agency have the staff and capability to work with ADB? →

What is ADB technical assistance (TA)? →

What principles guide ADB's procurement? →

How does ADB safeguard the integrity of its activities? →

What are ADB's main financial products for the public sector? →

Where can I get data on ADB projects and countries? →

www.adb.org/business/main

### Online Training on ADB New Procurement Framework



#### **FINANCE**

#### New Procurement Framework

The new Procurement Policy and Procurement Regulations were approved in April 2017. The Procurement Policy, Regulations and other supporting documents form the NPF within ADB, governing the procurement of goods, works and services by borrowers, Executing Agencies (EAs) and Implementing Agencies (IAs) conducting procurement on ADBfunded projects...





Module 3: Risk Management

Module 4: Analysis

Module 5: Procurement Strategy Development

Module 6: Bidding Procedures

Module 7: Consulting Services

Module 8: Bid Evaluation

Module 9: Contract Management

Module 10: Fragile, Conflict Affected and Emergency Situations









#### Strengthening professionalization of procurement function in DMC



MODULE 1

MODULE **Z** 

MODULE 3

Procurement Fundamentals,
Principles and General Practices

Procurement Processes and Procedures

Advanced Procurement Strategies

Program: 2-year, 3 modules

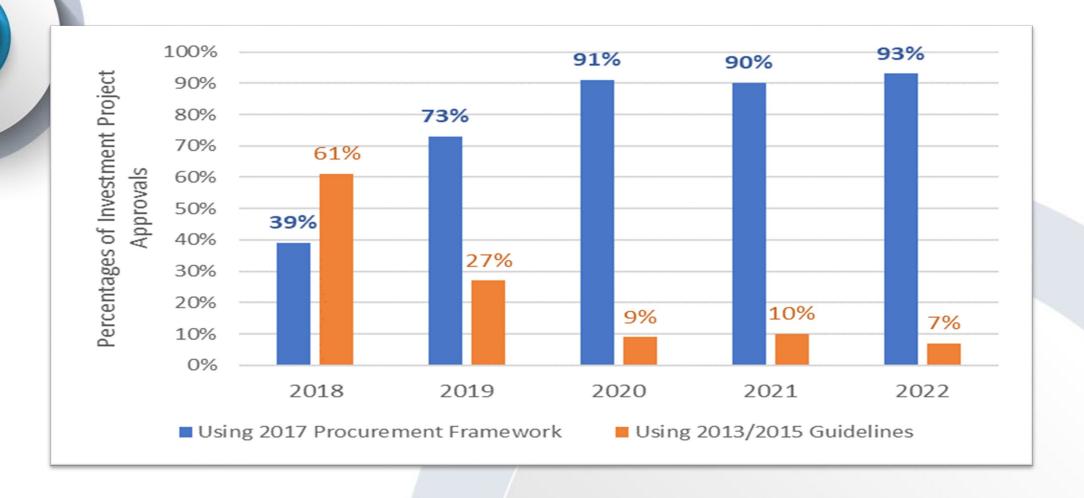
Registration: 30 DMCs, over 250 procurement experts

1<sup>st</sup> batch started December 2022: 61 participants

2023: More than 200 participants to commence training

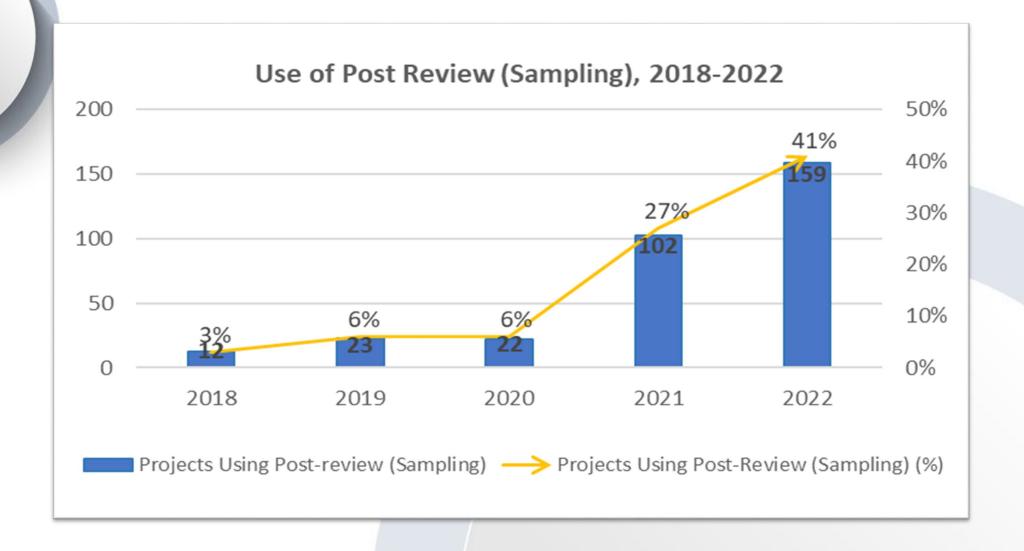


### **Application of PF sine 2018-2022**



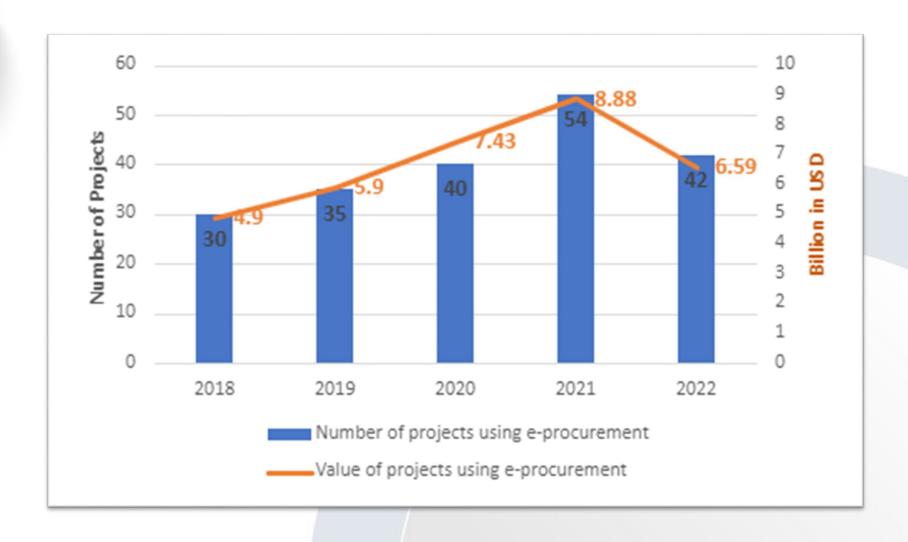


### Risk-based Review - Enhancing Procurement Efficiency





# Use of Electronic Government Procurement (e-GP)





#### **Evaluation of procurement system from 2017-2021**

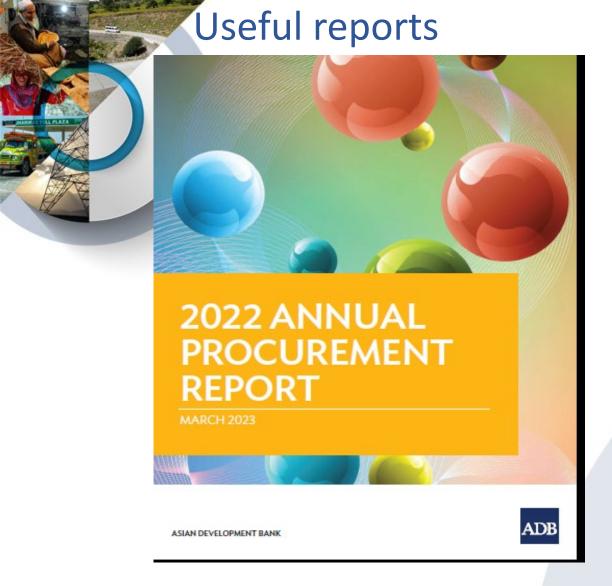
**Promising start** (additional resources and efforts to update bid documents, preparation of GNs, out-posting, further delegation in approval, flexibility in procurement arrangements, capacity building, use of APAs, use of SPPs among others to propose fit-for-purpose procurement arrangements)

#### **Challenges**

Change in mind set both within ADB and DMCs

Require greater collaboration within ADB for application of sustainable procurement elements (economic, environmental, social and governance)

Engagement of key stakeholders making effective use of flexibilities and novations.











https://www.adb.org/documents/evaluation-adb-s-procurement-system-2014-2021 https://www.adb.org/documents/annual-procurement-report-2022