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# GREEN FLAGS:

How open data can throw light on sustainable procurement?



- Advocating for a global norm of better, more responsive, and more open public contracting;
  - Supporting systemic, impactful implementation of contracting reforms on the ground;
  - Building a self-sustaining community of policy and practice;
  - Learning and sharing what works.

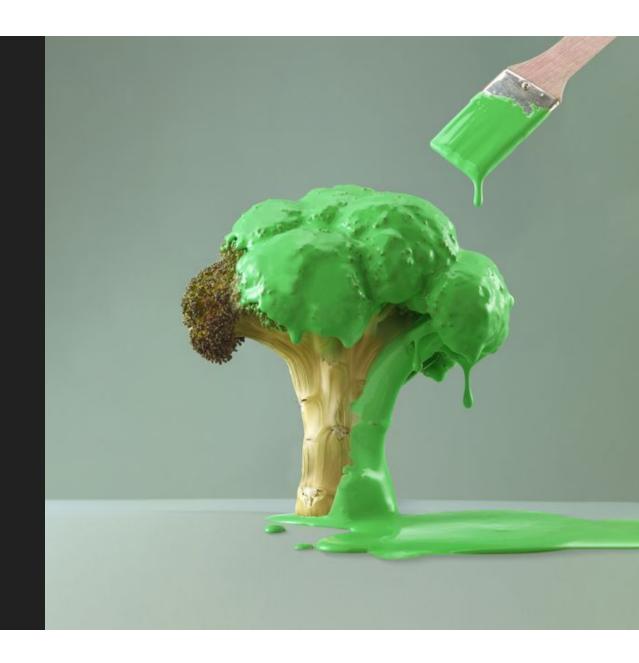
## **Green Procurement**

Extremely ambitious targets

Greenwashing

No idea how to track the progress

Not enough guidance to help countries do that



#### **ŠVIESLENTĖ PAGAL PIRKIMŲ₁RODIKLIUS** Pirkimo vykdytojo kodas Pirkimo vertė Rodiklis Žalia Geltona Raudona All [1] Žaliųjų pirkimų vertės dalis ≥ 30 % < 20 % Pirkimo vykdytojo pavadinimas [2] Žaliųjų pirkimų skaičiaus dalis ≥ 30 % < 20 % All [3] Pirkimų, kai taikytas kainos (sąnaudų) ir kokybės ar sąnaudų kriterijus, vertės dalis ≥ 30 % < 20 % [4] Pirkimų, kai taikytas kainos (sąnaudų) ir kokybės ar sąnaudų kriterijus, skaičiaus dalis ≥ 30 % < 20 % Pirkimo vykdytojo tipas [5] Centralizuoty pirkimų vertės dalis ≥ 15 % < 10 % All [6] Centralizuotų pirkimų skaičiaus dalis ≥ 15 % < 10 % Pirkimo objekto grupė [7] Supaprastintų rezervuotų pirkimų vertės dalis ≥2% < 1 % All Metai Visu sudarytu Žaliųjų pirkimų Pirkimų, kai taikytas Centralizuotu Rezervuotų pirkimų [1] Žaliujų pirkimų vertė, [3] Pirkimų, kai taikytas [5] Centralizuotų [7] Supaprastintų sutarčių vertė, Eur vertė, Eur rezervuotų pirkimų kainos (sanaudų) ir pirkimų vertė, Eur vertė, Eur kainos (sanaudy) ir pirkimų vertė, proc. kokybės santykio ar kokybės santykio ar vertė, proc. sanaudų kriterijus, sanaudų kriterijus, vertė, Eur vertė, proc. 14,382,345.7 15.2 2018 4,254,405,556.7 191,363,846.5 1,447,616,797.7 647,447,231.0 2019 5,355,621,254.5 178.694.276.2 2.037.455.976.7 610.039.670.0 15,063,388.8 38.0 2020 4,550,943,792.7 229,749,205.2 1,390,322,546.1 583,188,016.9 9,244,558.7 Metai Visų pirkimų skaičus Žaliųjų pirkimų skaičius Pirkimų, kai taikytas kainos Centralizuotų pirkimų [2] Žaliųjų pirkimų skaičius, [4] Pirkimų, kai taikytas kainos [6] Centralizuotų pirkimų (sanaudų) ir kokybės santykio skaičius (sąnaudų) ir kokybės santykio ar skaičius, proc. ar sąnaudų kriterijus, skaičius sąnaudų kriterijus, skaičius, proc. 2018 7,999 225 354 1,305 16.3 4.4

327 372

1,167

1,228

2019

2020

8,594

9,441

198

224

## OCP is to launch the first open data guidance for green procurement, helping governments:

- Set GPP targets (and an overall strategy);
- 2. Identify key data to track progress;
- Standardize criteria, specifications, and approaches (as much as possible); and
- 4. Track outcomes and performance.

#### **EXAMPLE: TRACKING GPP TARGETS IN LITHUANIA**

The Ministry of Environment in Lithuania is in charge of the implementation of a green procurement policy. GPP targets launched in July 2021 are that all public procurement should be green by 2023.

To reach this new target, the Ministry has taken several steps to make GPP implementation achievable and measurable in Lithuania.

- 1) Defining GPP (through legislation) In Lithuania, procurement is green if it: ① uses criteria established by the Ministry ② includes supplier certificates such as eco-labels or environmental management systems, ③ the purchasing authority can define its own green criteria based on principles established by the Ministry, or ④ it comes from pre-selected product groups that have been defined as green.
- 2) Setting goals and putting in systems 10% GPP in 2021 precedes the goal of 50% GPP in 2022 and 100% Green procurement by 2023. These targets make all procurers, suppliers, and other relevant parties aware of the policy agenda towards GPP and sets clear expectations towards procurers to buy green.
- 3) Assistance to buyers Understanding the problems faced by authorities for GPP is an important step. In July 2021, the Competence Centre in Lithuania opened to support public procurers with training, information, guidelines, and a web page for GPP. There is also a phased roll-out of GPP criteria and guidance in different product groups. The first phase simplified GPP into two product groups: transportation and food. The second phase will focus on construction and renovation and will introduce new criteria for electricity and fuel.
- 4) Public reporting: GPP scoreboard
  In May 2021, the Public Procurement Office launched a procurement scoreboard for public authorities,
  capturing the 30 product groups and including procurement information. The PPO collects data on technical
  specifications, award criteria, and clauses. Using digital forms before and after the procurement process,
  they ask buyers (on a central e-procurement system) if GPP criteria were applied. If yes, procurers submit
  declaration reports on green criteria used, and this data is added to the scoreboard.

Planning	Tender	Award	Contract	Implementation
Including:	Including:	Including:	Including:	Including:
<ul> <li>Budgets (inc.green priorities)</li> <li>Rationale &amp; budget source</li> <li>Project plans with green targets</li> <li>Procurement plans with green targets</li> <li>Market studies</li> <li>Public hearing information</li> </ul>	<ul> <li>Tender notices (title, description, value)</li> <li>Standardized award criteria (inc. GPP criteria)</li> <li>PP method rationale</li> <li>Information about suppliers inc. past performance</li> <li>Specifications</li> <li>Line items, specifying green categories</li> <li>Enquiries</li> <li>Additional documents</li> </ul>	<ul> <li>Details of award</li> <li>(title, description, value, documents)</li> <li>GPP criteria used</li> <li>Bidder information</li> <li>Bid evaluation</li> <li>Values</li> </ul>	<ul> <li>Final details (title, description, period, value)</li> <li>Milestones &amp; targets (inc. green)</li> <li>Methodology of green measurement / evaluation</li> <li>Amendments</li> <li>Values</li> </ul>	Payments Progress updates / implementation status Milestones / targets Location Extensions Amendments Completion or termination details
Enabling:	Enabling:	Enabling:	Enabling:	Enabling:
<ul> <li>Analysis around green investment planned &amp; priorities</li> <li>Informing suppliers about upcoming GPP opportunities</li> <li>Identifying if a specific procedure has a green criteria</li> <li>Strategic planning around green transition</li> </ul>	<ul> <li>Filtering out</li> <li>and tracking GPP</li> <li>procedures, allowing</li> <li>policy monitoring</li> <li>Category-specific</li> <li>analysis/price</li> <li>comparisons</li> <li>Suppliers to</li> <li>find green business</li> <li>opportunities</li> <li>Analysis of GPP</li> </ul>	<ul> <li>Identifying awards related to GPP - a key for monitoring analysis</li> <li>Green market-specific analysis</li> <li>Analysis of green outcomes intended</li> <li>Suppliers identifying future business opportunities and price comparisons</li> </ul>	<ul> <li>Identifying which contracts relate to GPP</li> <li>Contract efficiency analysis</li> <li>Analysis of potential green outcomes/impacts</li> <li>Cost &amp; item analysis</li> </ul>	Results based contracting Implementation monitoring, esp. whether GPP objectives achieved Efficiency of contract implementation for green objectives Future GPP planning analysis

### Performance metrics example

### Top performance metrics:

- Share (%) of planned and implemented GPP against all PP, by value/procedures/CPV category/institution, etc;
   and whether that share is on target
- Total investment into green transition (GPP planned and implemented total value), by institution, market segment, etc; and whether that investment is on target
- Estimated and actual environmental impact of GPP (i.e. CO<sup>2</sup> emission, energy savings, etc.); whether on target



PROCUREMENT PROCESS INFORMATION				
Key data fields	Description	Why		
Procurement rationale	The rationale for the procurement. More detail can be provided in an attached document. This field can be used to identify if the procedure has green criteria.	These fields can be useful at the planning stage to identify if a procedure has green criteria, what the estimated value		
Budget source reserved for contracting process	A short free text description of the budget source.  May be used to provide the title of the budget line, or the programme used to fund this project. This can be relevant if GPP is funded from a particular budget line.	is, and see specific funding sources for these types of procedures. From a strategic perspective, it can be useful to inform the market about upcoming green procurement		
Budget amount	The value reserved in the budget for this contracting process.	opportunities.		

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### Recommendations

More expert guidance on data and progress tracking

More standardized information collection and reuse mechanisms

More tracking goals publicly & engaging stakeholders