## February 2017

# Urban transportation in emerging cities 

## Gilles Duranton <br> Wharton

## Congestion, mobility, and accessibility in emerging cities

The current state of the debate:

- Very little academic interest outside of congestion
- A traditional policy focus on mobility that ignores accessibility
- A new academic focus on accessibility that often negates mobility

This is clearly undesirable

## Accessibility, mobility, and congestion in emerging cities

What I want to do:

- Rekindle interest in urban transportation in emerging cities
- Propose an integrated framework to think about accessibility, mobility, and congestion consistently
- Show that we can make progress by combing simple economics with novel sources of data


## Roadmap

- The importance of urban transportation in emerging cities and the transportation wedge
- Redefining the mobility vs. accessibility debate
- Mobility and accessibility in Indian cities
- A focus on congestion


## Urban transportation matters

The benefits from cities and urbanization

- Cities make workers and firms more productive
- Cities allow residents to consume a greater variety of goods at a lower price
- Cities allow residents to enjoy urban amenities

But for this, city residents need to be able to "go places"

## Urban transportation matters

Extremely large investments are involved

- Transportation represents more than $20 \%$ of World Bank commitments
- A kilometer of subway costs at least $100 \mathrm{~m} \$$
- Roadway expansion plans may involve the conversion of 5 to $10 \%$ of urban land


## Urban transportation matters

Urban households allocate considerable monetary resources to be able to move around

- us households devote $17.5 \%$ of their expenditure to transportation
- French households devote $13.5 \%$ of their expenditure to transportation
- Colombian households spend $9 \%$ of their income on transportation


## Urban transportation matters

Urban households allocate considerable time resources to be able to move around

- us households devote $17.5 \%$ of their expenditure to transportation
- French households devote $13.5 \%$ of their expenditure to transportation
- Colombian households spend $9 \%$ of their income on transportation


## Urban transportation matters

In a typical us metropolitan area:

- A traveler takes 4.2 trips per day
- Each trip is on average 12.8 kilometers long and takes 17.5 minutes
- Reported travel speed is $38.5 \mathrm{~km} / \mathrm{h}$ and overwhelmingly by car

In Bogota, Colombia:

- A traveler takes 2.7 trips per day
- Each trip is on average 10.9 kilometers long and takes 38.2 minutes
- Reported travel speed is $17.1 \mathrm{~km} / \mathrm{h}$ and car and taxi are only about a quarter of all trips


## Mobility

- Historically, urban transportation has been managed by transportation planners
- Mobility has been their key concern
- Mobility is essentially the speed at which one can travel from O to D
- Mobility is 'easily' measurable
- To accommodate a growing demand, increasing capacity is usually the answer


## Accessibility

- When traveling from $O$ to D , the relevant measure is not speed but the total cost of reaching a destination (time, monetary, and other)
- Accessibility is essentially the ease of reaching a destination
- Accessibility is hard to measure, be it because the choice of a destination is endogenous
- "Accessibility" is usually managed by land-use planners with little consideration of mobility, sometimes in opposition to mobility


## Accessibility and mobility

For a given trip:

- Start with a simple relationship:
total cost $=$ distance $\times$ cost per unit of distance
- To simplify, we only consider the time element:

$$
\begin{array}{lc}
\text { duration }=\text { distance } / \text { speed } & \text { or: } \\
\text { - } \log \text { duration }=-\log \text { distance }+\log \text { speed } & \text { or: } \\
\text { time accessibility }=\text { distance accessibility }+ \text { mobility }
\end{array}
$$

- In turn, we can decompose mobility:

$$
\begin{aligned}
\text { time accessibility }= & \text { distance accessibility } \\
& + \text { free mobility } \\
& + \text { congestion factor }
\end{aligned}
$$

## Measuring accessibility and mobility in cities

This is a real data challenge

- Ideally, we need a very large, precise, sample of trips taken by travelers everywhere
- Transportation surveys are scarce and sparse (and often lack key elements and their reliability is questionable)
- Road censors are also problematic: we need to know about trips
- Recent alternative: "counterfactual" trips using mapping/navigagtion websites/apps
- Key limitation: these are not real trips and thus may not be representative of actual travel


## Measuring accessibility and mobility in cities

- Use Google Maps in 154 large Indian cities
- Delineate these cities using light nights ( $\mathrm{DN}>34$ )
- Four trip design strategies:
- Radial trips
- Circumferential trips
- Gravity trips
- Trips to "remarkable places"
- These strategies aim to mimic actual trips in key dimensions (length, destinations, etc) or some idealized travel behavior
- Data collection to be extended to many more cities in the world


## Illustration, Jamnagar in Gujarat



Google Maps representation


Lighted built-up areas

## Illustration, Jamnagar in Gujarat



## Illustration, Jamnagar in Gujarat



Trips to the mall


Trips to the hospital

## Trip sampling

- We defined about $15 \sqrt{\text { population }}$ trips per city
- Each trip was sampled about 10 times in the Fall of 2016
- In total: about 22 million observations
- For each trip we know: duration, duration in absence of traffic, length, effective length, origin, destination, city, day, time of day


## Some descriptive statistics: trips

|  | percentile: |  |  |  |  |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | :---: |
|  | Mean St. dev. | 1 | 10 | 25 | 50 | 75 | 90 | 99 |  |  |
| Speed | 22.1 | 7.2 | 11.5 | 14.7 | 17.1 | 20.6 | 25.5 | 31.6 | 45.8 |  |
| Duration | 19.9 | 17.6 | 4 | 7 | 9 | 14 | 23 | 40 | 93 |  |
| Duration (no traffic) | 17.2 | 14.0 | 4 | 6 | 9 | 13 | 20 | 33 | 93 |  |
| Trip length | 8.2 | 10.0 | 1.3 | 1.9 | 2.9 | 4.7 | 8.9 | 17.9 | 53.9 |  |
| Effective distance | 5.4 | 7.0 | 1.0 | 1.2 | 1.8 | 2.9 | 5.5 | 12.0 | 39.6 |  |

## Some descriptive statistics: cities

|  | Mean | St. dev. | Min. | Max. |
| :--- | ---: | ---: | ---: | ---: |
| Population ('000), 2011 | 1,319 | 3,023 | 18 | 23,888 |
| Metropolitan population ('000), 2015 | 1,538 | 3,169 | 307 | 25,703 |
| Population growth 1990-2015 (\%) | 105 | 65 | 31 | 399 |
| Total area (km²) | 236 | 413 | 5.91 | 3568 |
| Total road length (km) | 1,384 | 3,442 | 10 | 32,513 |
| Motorways (km) | 43.6 | 64.4 | 0 | 437 |
| Primary roads | 43.9 | 77.1 | 0 | 481 |
| Share households with car access (\%) | 9.99 | 5.76 | 2.33 | 31.5 |
| Share households with motorcycle access (\%) | 41.3 | 11.7 | 5.83 | 73.4 |
| Mean daily earnings (\$) | 4.91 | 1.93 | 2.00 | 12.28 |

## Some descriptive statistics: trips in cities

|  | Mean | St. dev. | Min. | Max. |
| :--- | ---: | ---: | ---: | ---: |
| All trips | 24.4 | 3.82 | 16.2 | 34.9 |
| Radial trips | 22.2 | 3.83 | 14.8 | 32.8 |
| Circumferential trips | 20.6 | 3.24 | 14.3 | 29.5 |
| Gravity trips | 22.6 | 3.43 | 14.7 | 30.9 |
| Trip to remarkable places | 27.0 | 6.10 | 16.6 | 42.0 |
| All trips, unweighted by distance | 21.8 | 2.96 | 15.7 | 31.4 |
| All trips in absence of traffic | 26.8 | 4.51 | 16.3 | 38.1 |
| All trip, effective speed | 16.4 | 2.77 | 11.60 | 24.0 |

## Estimating accessibility and mobility in cities

- We estimate the following regressions:

$$
\log Y_{i}=\alpha X_{i}^{\prime}+F E_{c(i)}+\epsilon_{i}
$$

- For $Y$, we use:
- Trip duration $(\times-1)$ for time-accessibility
- Trip length $(\times-1)$ for distance-accessibility
- Trip speed for mobility
- Trip speed in absence of traffic for free mobility
- Trip speed in absence of traffic / trip speed for the congestion factor
- In $X$ we include: time of day, day of week, weather, type of destination (for accessibility), distance to center, and trip length and trip type (for mobility)


## Estimating accessibility and mobility in cities

- Obviously many variants are possible depending on:
- What is included among the controls
- Which sample of trips is considered (weekend or not, specific hours of the day, etc)
- We can allow coefficients to vary across cities and estimate Laspeyres and Paasche type indices
- We can weight slower trips more
- For congestion we can use alternative measures, etc


## Mobility in cities: some results

- Longer trips and trips further away from the center are faster
- Minimal differences between different types of trips
- Mild evidence of positive effects of bad weather
- Interesting time of day patterns


## Time of day effects



## Mobility in cities: some results

- Standard deviation of city fixed effects: 0.11
- The fastest city is twice as fast as the slowest
- These differences are much larger than among us metropolitan areas


## Who's slow?

| Rank | City | State | Index |
| :--- | :---: | :---: | :---: |
| 1 | Kolkata | West Bengal | -0.33 |
| 2 | Bangalore | Karnataka | -0.25 |
| 3 | Hyderabad | Andhra Pradesh | -0.25 |
| 4 | Mumbai | Maharashtra | -0.24 |
| 5 | Varanasi (Benares) | Uttar Pradesh | -0.24 |
| 6 | Patna | Bihar | -0.23 |
| 7 | Bhagalpur | Bihar | -0.22 |
| 8 | Delhi | Delhi | -0.22 |
| 9 | Bihar Sharif | Bihar | -0.19 |
| 10 | Chennai | Tamil Nadu | -0.18 |
| 11 | Muzaffarpur | Bihar | -0.16 |
| 12 | Aligarh | Uttar Pradesh | -0.15 |
| 13 | English Bazar (Malda) | West Bengal | -0.15 |
| 14 | Darbhanga | Bihar | -0.15 |
| 15 | Gaya | Bihar | -0.14 |
| 16 | Allahabad | Uttar Pradesh | -0.13 |
| 17 | Ranchi | Jharkhand | -0.13 |
| 18 | Dhanbad | Jharkhand | -0.12 |
| 19 | Akola | Maharashtra | -0.12 |
| 20 | Pune | Maharashtra | -0.12 |

## Who's fast?

| Rank | City | Index |  |
| :--- | :---: | :---: | :---: |
| 1 | Ranipet | Tamil Nadu | 0.35 |
| 2 | Bokaro Steel City | Jharkhand | 0.28 |
| 3 | Srinagar | Jammu and Kashmir | 0.26 |
| 4 | Kayamkulam | Kerala | 0.23 |
| 5 | Jammu | Jammu and Kashmir | 0.23 |
| 6 | Thrissur | Kerala | 0.19 |
| 7 | Palakkad | Kerala | 0.16 |
| 8 | Chandigarh | Chandigarh | 0.16 |
| 9 | Alwar | Rajasthan | 0.15 |
| 10 | Thoothukkudi | Tamil Nadu | 0.15 |

## Mobility in cities: how robust

- Results are highly robust to the exact estimation procedure, hours of the days being considered, and type of trips
- Exception: the correlations between our preferred index and measures of mean speed are lower because means do not condition out trip length
- Laspeyres-type indices are more fragile because they require wild out of sample predictions


## Accessibility in cities: some results

For distance accessibility

- Standard deviation of city fixed effects: 0.20 to 0.29
- The distance ratio between the extremes is 2.7 to 4.0

For time accessibility

- Standard deviation of city fixed effects: 0.14 to 0.22
- The distance ratio between the extremes is 2.2 to 2.6


## Who's least time accessible?

| Rank | City | State | Index |
| :--- | :---: | :---: | :---: |
| 1 | Kolkata | West Bengal | -0.56 |
| 2 | Mumbai | Maharashtra | -0.45 |
| 3 | Delhi | Delhi | -0.45 |
| 4 | Bokaro Steel City | Jharkhand | -0.42 |
| 5 | Asansol | West Bengal | -0.41 |
| 6 | Hyderabad | Andhra Pradesh | -0.40 |
| 7 | Dehradun | Uttaranchal | -0.39 |
| 8 | Mathura | Uttar Pradesh | -0.36 |
| 9 | Dhanbad | Jharkhand | -0.36 |
| 10 | Guntur | Andhra Pradesh | -0.36 |
| 11 | Chandrapur | Maharashtra | -0.35 |
| 12 | Vijayawada | Andhra Pradesh | -0.35 |
| 13 | Bangalore | Karnataka | -0.33 |
| 14 | Aligarh | Uttar Pradesh | -0.32 |
| 15 | Begusarai | Bihar | -0.32 |
| 16 | Chennai | Tamil Nadu | -0.31 |
| 17 | Bhagalpur | Bihar | -0.30 |
| 18 | Allahabad | Uttar Pradesh | -0.29 |
| 19 | Jalandhar | Punjab | -0.27 |
| 20 | Gulbarga | Karnataka | -0.26 |

## Who's most time accessible?

| Rank | City | State | Index |
| :--- | :---: | :---: | :---: |
| 1 | Anantapur | Andhra Pradesh | 0.40 |
| 2 | Anand | Gujarat | 0.39 |
| 3 | Kannur | Kerala | 0.39 |
| 4 | Latur | Maharashtra | 0.39 |
| 5 | Hubli-Dharwad | Karnataka | 0.37 |
| 6 | Brahmapur | Orissa | 0.37 |
| 7 | Nizamabad | Andhra Pradesh | 0.36 |
| 8 | Davangere | Karnataka | 0.35 |
| 9 | Palakkad | Kerala | 0.35 |
| 10 | Bhilwara | Rajasthan | 0.34 |

## Decomposing mobility

We can decompose mobility into free mobility and a congestion factor

- Free mobility and the congestion factor factor fully explain mobility by construction
- Free mobility explains $70 \%$ of the variance of mobility
- The congestion factor explains $15 \%$ (and this is broader than just too many vehicles travelling)
- Cities that are intrinsically faster are also more congested
- The congestion factor has more explanatory power during peak hours and in large cities
- Still poor mobility appears to be driven by intrinsic poor mobility rather than overcrowded roads for the most part


## Decomposing time accessibility

We can also decompose time-accessibility into distance accessibility and mobility

- Distance accessibility and mobility explain most of time accessibility in practice
- Mobility explains $21 \%$ of the variance of time accessibility
- Distance accessibility explains $81 \%$ (and this is broader than just too many vehicles travelling)
- Distance accessibility are essentially uncorrelated


## Explaining accessibility and mobility

We now try to explain free mobility, the congestion factor, distance accessibility, and time accessibility with a range of city level characteristics

- Population worsens free mobility and congestion and improves distance accessibility. The resulting effect on time accessibility is small
- Area improves free mobility, has little effect on congestion, and worsens distance accessibility. The resulting effect on time accessibility negative


## Explaining accessibility and mobility

- Primary roads improve free mobility, do little to the congestion factor, improve distance accessibility. The resulting effect on time accessibility is large
- The explanatory power of roads is small
- Vehicles are strongly positively associated with free mobility, have a large negative effect on congestion, and are positively associated with distance accessibility. The overall association with time accessibility is positive


## Some more speculative conclusions

- There is tremendous heterogeneity in mobility and accessibility across India
- Congestion matters but maybe not as much as we think
- There is general mobility problem in Indian cities
- More roadway allows people to go places but it has only a small effect on mobility
- The organisation and the management of the roadway is perhaps more important than its sheer quantity
- The roadway in Indian cities appears to serve many purposes beyond motorized travel. Specializing the roadway for motorized travel entails both costs and benefits


## More on congestion

- Because of data limitations, congestion is anything that slows down traffic relative to free mobility
- We know what congestion does to mobility but cannot provide a measure of its welfare costs
- For this we need more data


## The fundamental diagram of traffic congestion



## The supply and demand of travel (ignoring hypercongestion)



## The social of congestion

- To compute the deadweight loss of congestion
- We need to know about supply (cost)
- We need to know about demand
- We need to know about the distortion
- The distortion is easy: travelers pay the average cost of travel, not the marginal cost
- For demand, we know about travel conditions when travelers choose to travel and when they choose not to
- This requires both actual and counterfactual travel data: the Bogota transportation survey and Google Maps


## Colombia



## Bogotá



## The Bogota transportation survey

- Travel diary from 2011 (similar to us nhts or the French Enquête Transport)
- 16,157 households representing about 100,000 trips, 65,000 unique OD pairs
- Reports origin, destination, time of departure, time of arrival, purpose, mode, etc
- Day of the week trips


## Estimating travel supply

- Regress the time cost of travel on the number of travelers controlling for trip and traveler characteristics
- Worry: simultaneous determination of the time cost of travel and number of travelers
- Shocks lead travelers to stay home, get stuck, take an alternative mode of transport, or re-route their trip
- Some of these shocks like the weather are observable
- To avoid biases from re-routing, we need to consider entire areas
- Use counterfactual travel times and number of travelers instead of actual ones


## Actual times cost on all trips



Counterfactual time costs on all trips at stated times


Counterfactual time costs on all trips at all times


## Estimating travel supply

- Our preferred estimate indicates an elasticity of the time cost of travel with respect to the number of travelers of 0.06 on average and 0.20 at the steepest
- This is a small number
- The existence of local streets puts a ceiling on the time cost of travel


## Estimating travel demand

- We want to estimate the propensity to travel on a trip given the time cost of that trip
- We want to account for the fact that demand is stronger at certain hours of the day
- In practice we regress whether a traveler travels on a trip as a function of the time cost of travel for that trip, trip and traveler characteristics
- This yields an individual demand for travel time that we can aggregate and transform into an aggregate demand for kilometers traveled
- The main worry is that individual travel demand will be correlated with aggregate travel demand
- We can reduce the problem by imposing specific intercepts by
time of the day and sub-areas
- If we underestimate the elasticity of travel demand, we can obtain an upper bound by assuming a flat demand curve


## Estimating travel demand

- We estimate a demand elasticity of about-1.2 to -1.8
- The elasticity varies during the day but not sensitive to the exact estimation used


## Computing the deadweight loss of congestion

- The wedge on the supply side is about $6 \%$
- With the estimated demand elasticity, the amount of excess driving is of the same magnitude or smaller
- That means a loss 'triangle' of about $0.2 \%$ or less - this is negligible
- Even with a supply wedge of $30 \%$ and a demand elasticity of 20 , the loss is still only about $12 \%$ of travel time
- The problem is again a lack of capacity and slow traffic more than congestion narrowly defined


## The road forward

- transit
- more big data
- streets and networks
- traffic management policies
- environmental issues
- self driving vehicles

