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Montenegro MAPS with e-Procurement Supplementary module : Advanced assessment Stage

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EUROPE AND CENTRAL ASIA

THE WORLD BANK

A Demand Driven Assessment

- Montenegro is small country in Western Balkans Europe – wants to align its procurement with EU directives.
- Got a substantial procurement reform support from European Commission (EU).
- A e-Procurement system is under implementation since January 2021.
- The Public Procurement Policy Unit of Montenegro made a specific request to assess their public procurement system with specific emphasis on e-Procurement.
- It will help the country to further develop its e-Procurement system in robust and sustainable manner.

A strong commitment from the country to support this assessment.

Key technical expert

➤ **For Core MAPS**

- ✓ Procurement Lawyer
- ✓ Procurement Reform Expert
- ✓ International MAPS Consultant
- ✓ Local MAPS Consultant
- ✓ Financial Management Expert
- ✓ Governance Expert
- ✓ Economist

➤ **For e-Procurement supplementary module - in addition to above experts**

- ✓ E-GP International Expert – both in public procurement reform and actual e-GP design and implementation experience
- ✓ E-Procurement International Expert – both technical expertise and actual e-GP design and implementation experience
- ✓ Data Analyst Expert
- ✓ Data Research Associate
- ✓ Local procurement consultant knowledgeable in countries e-GP system.

Where the assessment stands

- Assessment started on January 2023
- Till now, two physical missions have been carried out, including a dedicated three-day assessment for the e-GP system.
- Final delivery by January 2024
- Assessment showed the current system is a good start but needs substantial upgradation.
- Assessment found system limitations for further upgradation - old technology.
- Agreed with the client and got a whole two years of procurement data for powerful data analytics. It also helped to understand the overall public procurement performance and data analytics ability of the e-GP System
- Agreed with the European Commission (EC) to provide further funds to implement MAPS e-GP recommendations. EC assigned further funds to DPPP for the upgrade of the e-GP system.

Comments on the indicators and sub-indicators

Montenegro is piloting the e-GP module along with Mauritius.

- Assessment found that the indicators and sub-indicators are well designed in terms of legal aspects, ecosystem performance, and sustainability.
- It is a powerful tool to assess a country's e-GP system to prepare an e-GP implementation strategy in the short, medium, and long term.
- Through this tool, the World Bank is also assessing the country's e-GP system to use for World Bank-funded project procurement in Montenegro. Rely on the country's electronic procurement system.
- The assessment tool gives emphasis on assessing the e-GP ecosystem. However, it is not clear whether the assessment should also include the overall system architectural platform assessment and its long-term viability.
- Currently, the e-GP supplementary module could be used in conjunction with or after a core MAPS assessment. However, many countries may need to only assess the e-GP system and not be interested in having a full MAPS assessment. Can the countries have some flexibility to use stand alone e-GP supplementary module? For example Turkiye

Some of the interesting analysis as part of e-GP assessment - Procurement of goods, services and works

	Tenders		Contracts	
	% of tenders	% of estimated volume	% of contracts	% of contracted volume
Goods	50%	53%	55%	49%
Services	34%	13%	32%	17%
Works	16%	34%	13%	34%

Some of the interesting analysis as part of e-GP assessment - Top 10 CAs per estimated tender volume

Contracting Authorities (CA)	volume	% of total volume
MONTEFARM PHARMACY HEALTH INSTITUTION MONTENEGRO	230,023,128	18.6%
ADMINISTRATION FOR CAPITAL PROJECTS	125,829,295	10.2%
MONTENEGRO ELEKTRODISTRIBUTIVNI SISTEM DOO	97,477,500	7.9%
ELEKTROPRIVREDA CRNE GORE AD NIKŠIĆ	94,231,555	7.6%
COAL MINE AD PLJEVLJA	61,189,179	5%

Total CAs are 675, out of which the top 5 CA represent 49.3% volume of procurement

Some of the interesting analysis as part of e-GP assessment - Competition indicators

	Average # of bidders per lot	% of lots with only 1 bidder
Small procurement	2	52%
Open procedure	1.5	68%
Restricted procedure	1.6	65%
Negotiation procedure without prior publication	1.1	93%
Mini Call Off	2	42%
Overall	1.6	66%

Some of the interesting analysis as part of e-GP assessment - Processing times by contract type

		Lead time (days)	Submission time (days)	Submission deadline - Bids opening	Bids opening - Contract signature (days)
Goods	Open	72	29	13 mins	45
	Small	25	7	47 mins	18
Services	Open	80	27	8 mins	53
	Small	28	7	20 mins	21
Works	Open	90	33	7 mins	59
	Small	25	7	6 mins	19



**THANKS FOR
LISTENING**