

# 6<sup>th</sup> Conference of the Asia Pacific Public Electronic Procurement Network (APPeN)

 (Virtual e-Government Procurement Conference)

3–5 November 2020

ADB

# **Why Covid-19 response public procurement needs to be transparent and accounted for?**

**Case study: Moldova**



# Moldova: context before COVID-19

## ○ Demographic tendencies

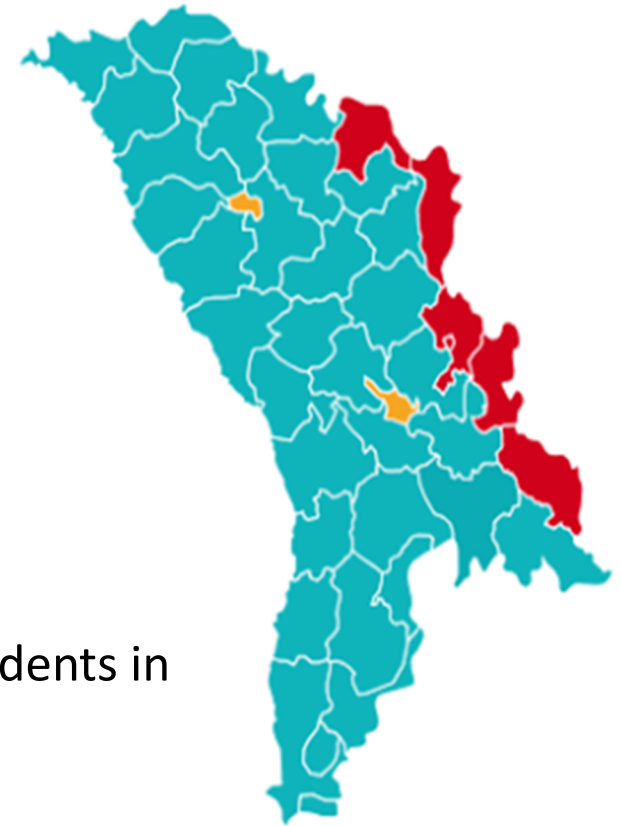
- Population decline: from 3,3 to 2,7 mln. during the last 10 years
- Mass emigration (11th place in the world)
- Health professionals left for abroad
- 27% of medical personnel over retirement age (2016)

## ○ Human rights: access to healthcare is number 1 concern for citizens (61% respondents in 2016, 71,6% - in 2018)

## ○ Frozen conflict: Transnistrian region

## ○ Political instability

## ○ Public procurement: MTender successfully launched in October 2018, still the Government decided on 7 March 2019 to permit medical supply and devices to be purchased without the use of the electronic system



# Medical public procurement during COVID-19 pandemic

- **17 March 2020:** Parliament declared a state of emergency throughout the Republic of Moldova:
  - State of emergency declared for 17 March – 15 May 2020;
  - Procurement procedures were simplified;
  - the maximum thresholds for procurements carried out by medical institutions were increased 800,000 MDL (about 40.000 euro)
  - Weak qualitative planning of needs.
- **7 April 2020:** Center for State Centralized Procurement in Healthcare (CAPCS) allowed submission of offers by e-mail





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banilor publici!  
Прозрачность в использовании  
общественных денег!

#COVID19

## Civil society responded

- **31 March 2020:** Public appeal of civil society about transparency of spending and equal access to medical supply for citizens. No response from the Government.
- **09 April 2020** Follow up public appeal of civil society addressed to the Government, the Ministry of Health and CAPCS. No response from the Government.
- **29 April 2020** Civil society statement on social monitoring

- AO „Inițiativa Pozitivă”
- IDIS „Viitorul”
- PN „Programe medical sociale”
- BCU „Miloserdie”
- AO „Liga persoanelor care trăiesc cu HIV din Republica Moldova”
- AO „Credința”
- CCOE „Respirația a doua”
- PN „Alianța de sănătate publică”
- Centrul de sprijin social „Trinity”
- AO Centrul de informații ” GENDERDOC-M

- Centrul de Resurse Juridice din Moldova
- AO AGER
- AO „Pentru Prezent și Viitor”
- AO SMIT
- AO „Adolescentul”
- Consiliul Național al Tineretului din Moldova (CNTM)
- AO „Centrul Regional pentru Politici Comunitare”
- AO „Institutul pentru o Guvernare Deschisă”
- AO „Pas cu Pas regiunea Sud”
- Centrul de Sănătate și Dezvoltare Comunitară AFI

- Comunitatea WatchDog.MD
- Transparency International – Moldova
- CENTRUL PENTRU POLITICI ȘI ANALIZE ÎN SĂNĂTATE
- Institutul de Politici Publice
- AO Parinți Solidari
- Institutul pentru Drepturile Omului
- A.O. „Cetățean Activ”
- Centrul de Politici și Reforme
- Primaria mea
- Grup de inițiativă ”PULS”

# Impact

- **30 March 2020:** Civil Society Coalition for COVID-19 – a civic response project was launched
- **13 April 2020:** CAPCS cancels a decision to accept offers by e-mail
- **08 May 2020:** [tender.health](#) platform launched and reporting public procurement for COVID-19
- **7 July 2020:** Data on donations to respond to COVID-19 pandemic is released on [tender.health](#)
- **31 July 2020:** Ministry of Health sets up a Working Group to develop a **Stock Management System** for managing inventory of medical supplies
- **23 September 2020:** Information on public procurement under World Bank "Moldova Emergency COVID-19 Response Project" is released on [tender.health](#) (Loan: EUR 52,9 million)
- **7 October 2020:** A new Government Order changes rules for medical procurement



## COVID-19 Procurement

### Главная

Top organizații • Top  
организаций

Top contracte • Top  
контрактов

Categorii • Категории

Analiza prețurilor •  
Анализ цен

Despre noi • О нас

OCDSRelease

Donații •  
Пожертвования

# COVID-19 PROCUREMENT

Atenție! În ciuda faptului că datele prezentate se bazează pe surse fiabile și rapoarte oficiale, datele pot fi incomplete. În același timp, toți partenerii acestei inițiative depun toate eforturile pentru a colecta și prezenta publicului date de înaltă calitate, relevante și de încredere • Внимание! Несмотря на то, что представленные данные основаны на надёжных источниках и официальных отчётах, данные могут быть не дополненными. В тоже время, все партнёры данной инициативы, прикладывают максимум усилий по сбору и представлению для общественности качественных, актуальных и надёжных данных.

Suma cu TVA (Lei MD) • Сумма с НДС (МД лей)

350 720 010,32

Contracte și facturi • Контракты и накладные

3 046

Număr achizitori • Количество закупщиков

301

Număr furnizori • Количество поставщиков

304

Achizitor • Закупщик

Categorie • Категория

Furnizor • Поставщик

Bunul achiziționat • Купле...



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#COVID19

Ultimele actualizări • Последние обновления:  
24.09.2020

Nº	Achizitor • Закупщик	Furnizor • Поставщик	Nr. Contract/Fa ctura	Data contract • Дата контракта	Categorie • Категория	Bunul achiziți Куплен товар	Sursă de date • И...	Record Count	Выберите диапазон дат	Preț cu TVA per unitate (Lei MD) • Цена с НДС за единицу (МД лей)	Suma cu TVA (Lei MD) • Сумма с НДС (МД лей)
1	IMSP Soitalul Clinic	M-Inter-Farma SA	Contract	27 mar. 2020 г.	Echipament de	Halat	✓ CAPCS	2,6 тыс.			
							✓ AAP	430			
							✓ MSMPs Emergency COVI...	35			

# Success factors

**Civil society mobilization and  
founding of the Coalition of NGOs**

**Constructive  
relations with the  
authorities**

**The authorities were  
offered with the  
solutions to problems  
and provided with  
practical assistance in  
their implementation**

**Expert support  
from the part of  
partners**

**Coverage of issues in media**



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Методология анализа приведена под таблицей

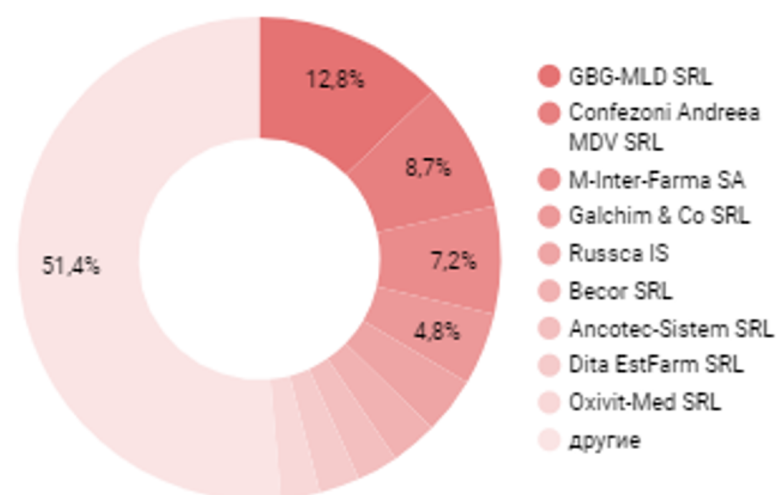
# ANALIZA PREȚURILOR • АНАЛИЗ ЦЕН

ID	Nr. Contract/F actura	Data Contract	IMSP	Operator Economic	categorie	Bunul achiziționat	Specificații tehnice	Preț cu TVA per cutie	Cantitate (cutii)	Preț cu TVA per unitate (Lei MD) • Цена с НДС за единицу (MD lei)	Average Price	Cantitatea pe unitate (Bucată, litru, kg) • Количество в единицах (шт., литр, кг.)	Suma cu TVA (Lei MD)
1	Contract Nr.06-1/33 VM	27 mar. 2020 r.	IMSP Spitalul Clinic Republican "Timofei Moșneaga"	M-Inter-Farma SA	Echipament de protecție	Halat	Halat steril (mărimea M), densitatea 45 Bronche din SMMS	50,00	400	50,00	32,62	400	20 000,00
2	Contract Nr. 06-1/33 VM	27 mar. 2020 r.	IMSP Spitalul Clinic Republican "Timofei Moșneaga"	M-Inter-Farma SA	Echipament de protecție	Halat	Halat steril (mărimea L), densitatea 45 Bronche din SMMS	50,00	500	50,00	32,62	500	25 000,00
3	Contract Nr. 06-1/34 VM	27 mar. 2020 r.	IMSP Spitalul Clinic Republican "Timofei Moșneaga"	Lismedfarm SRL	Echipament de protecție	Bonetă	Boneta gofrata N1	0,65	20 000	0,65	0,84	20 000	13 000,00
4	Contract Nr. 06-1/35 VM	27 mar. 2020 r.	IMSP Spitalul Clinic ...	Labromed Laborator SRL	Consumabile medicale	Prelungitor	Prelungitor pentru Perfusor	9,80	10 000	9,80	9,80	10 000	98 000,00



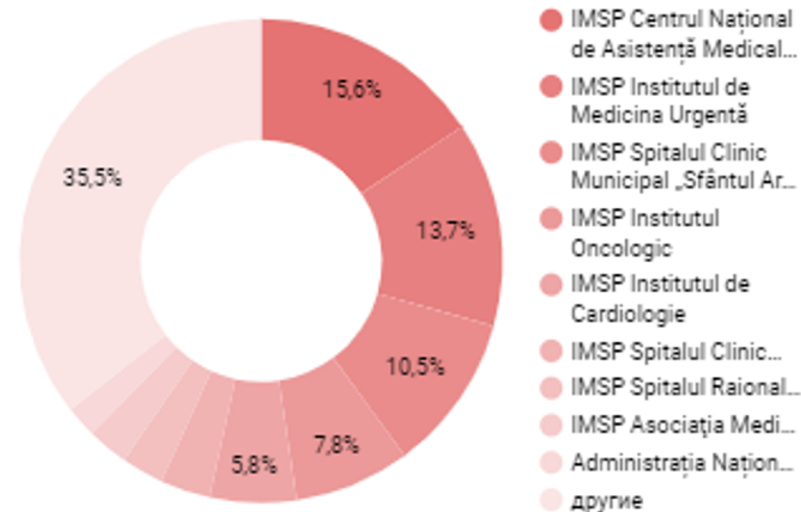
Operators by money contracted

↑ ↓ ⌵ ⌶



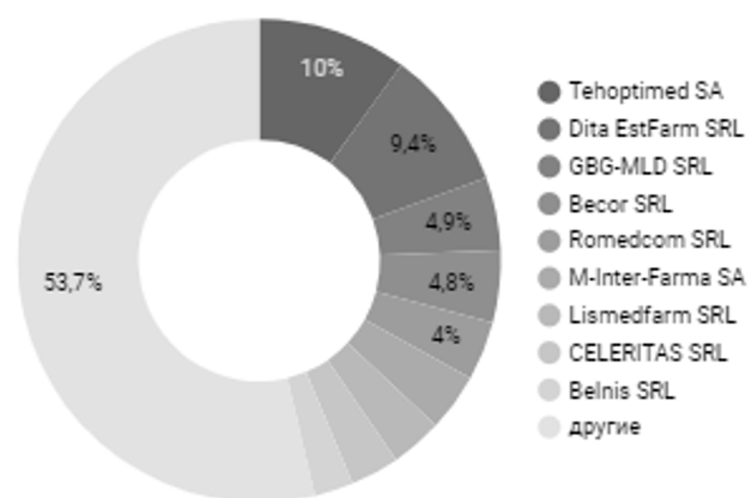
IMSP by money spent

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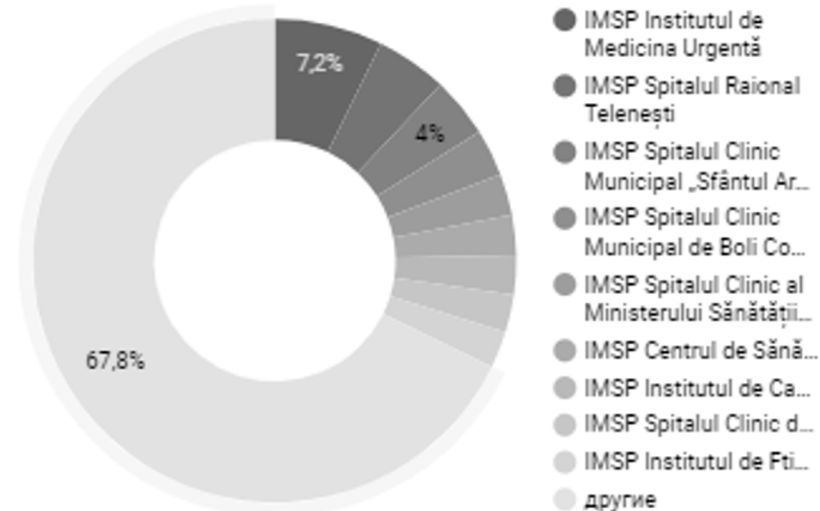
Operators by number of items

↑ ↓ ⌵ ⌶



IMSP by number of items

↑ ↓ ⌵ ⌶





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Donations total  
208 700 176

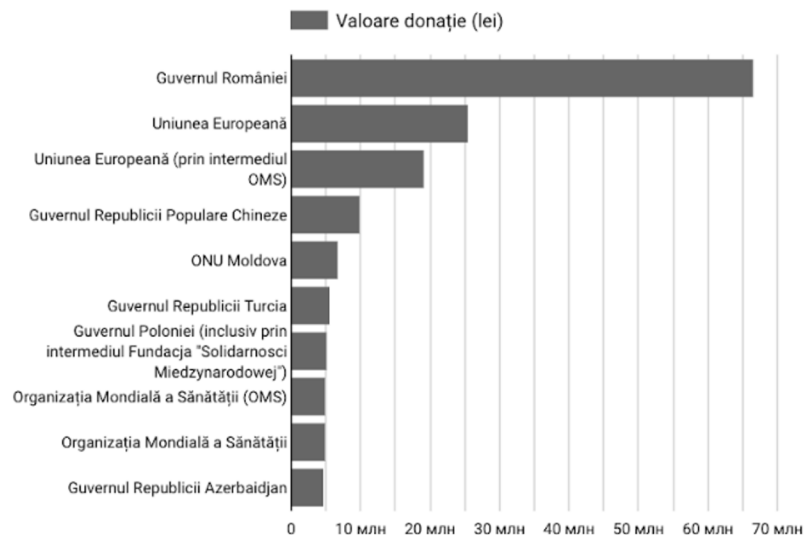
Number of external donor organisations

43

Number of external donations

652

Top external donors



External donations total  
174 672 063,94

Number of internal donors

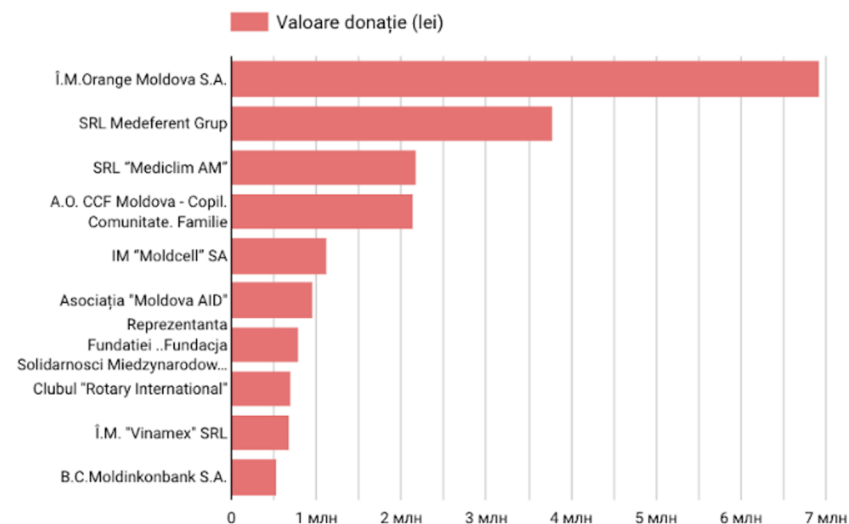
452

Internal donations total  
34 028 111,89

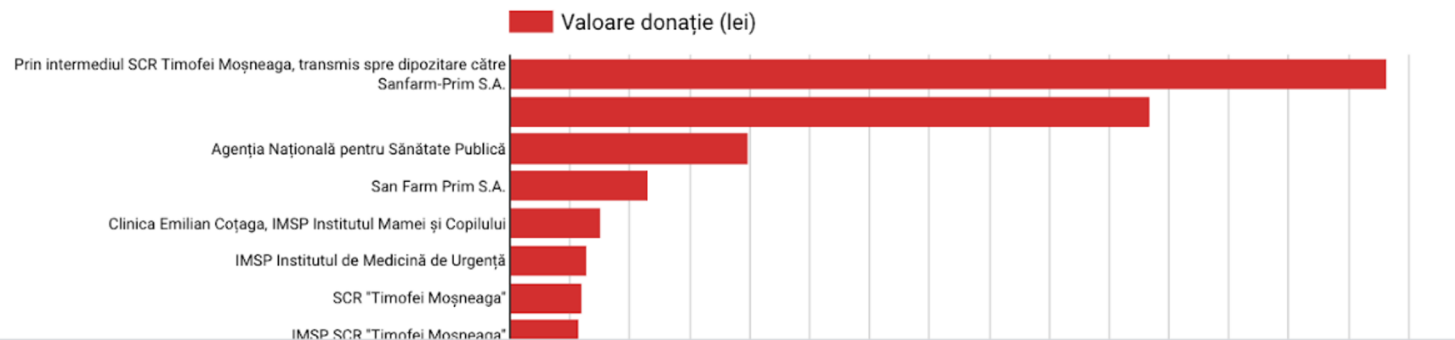
Number of internal donations

2 735

Top internal donors



Top beneficiaries\*  
non-complete data



Показать все

E. Golosceapo....pptx

Moldova.pptx

кризисный ц....pptx

(RU) Positive I....pptx

Презентация....pptx

## A way forward

- Civil Society Coalition for COVID-19 is supported by the public to monitor medical procurement
- **tender.health** provides open access to data to improve transparency of spending on COVID-19 medical products and devices
- Medical procurements will be tendered on **MTender** electronic procurement system from 1 January 2021
- Civil Society Coalition for COVID-19 works with the Ministry of Health to launch **Stock Management System** for the management of medical supply in Moldova to enable analysis of procurement and supply chains to optimize access to treatment
- Patient rights organisations monitor hospitals to prevent discrimination in treating patients sick with COVID-19
- Civil Society Coalition for COVID-19 continues advocacy for transparency in low value procurement (below 40.000 EUR)



## What we want: lessons learned from COVID-19 pandemic

- Accurate information on state budgets and public procurement in open data formats, available in real time from digital government systems for public finance management and public procurement
- Online access to unmanipulated, open and complete data, in machine-readable formats, on COVID-19 response budget allocations, expenditure for the emergency response, including complete and detailed information about supplementary budgets, emergency response and fiscal stimulus measures, and all public contract awarded under the COVID-19 response budget allocations;
- Creating digital portals that allow citizens to track all COVID-19 related purchases, linking state budget information to data on public procurement and public contracts to ensure that spending channelled through budgetary and extra-budgetary funds is duly reported enabling identification of procurement waste, suppliers' collusion and corruption;
- Building innovative partnerships with business and civil society, in particular providing transparent information about COVID-19 response needs, lists of essential medicines and devices so markets can react accordingly and encourage start-ups and data-driven civil projects.

# THANK YOU

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