# Defining Operations and Maintenance under Design-Build-Operate Contracts as Applied to ADB Infrastructure Projects

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## Session 1: DBO Scope

Why use a DBO? Over what time?

# Why Choose a DBO

- a) Design, Construction and Operation obligations brought together under a single responsibility
- b) Contractor must consider whole-of-life cost and not just cheapest construction cost

Lower
Costs
(15% DB,
20% to 40% LC)

You build it and walk away

or

You build it so that you can efficiently and reliably operate it

"The results of the financial analysis indicate clearly that DBO is the most efficient in terms of owner's costs."

Ostergard, K., What's the Cheapest Way to Keep Getting You There? Construction Forum on the Construction Industry, American Bar Association, July 2012

Faster Schedules Project planning, design, construction and operations undertaken by the same team.

All team members must collaborate to achieve the SAME goal.

No down time during transition from one phase to the next.

- a) Overlap design, construction, operation ('agile')
- b) Single procurement process

Very powerful tool for **brownfield** sites Can use early delivery incentives



"green field" scenario:

a sequence of Design – Build – Operate

"brown field" scenario:

a sequence of Operate - Design - Build

#### **Brownfield**

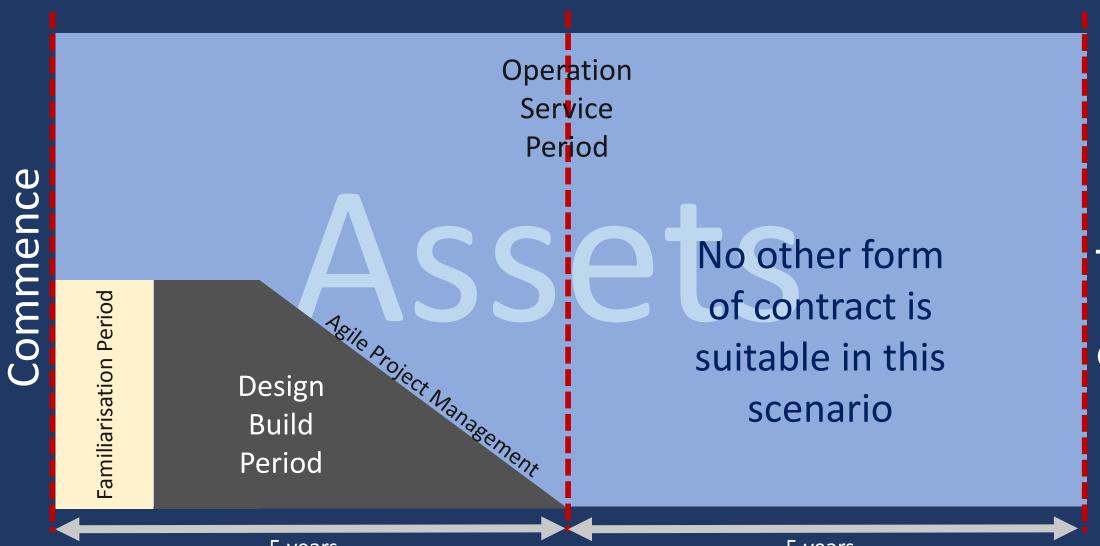
from

DBO

to

**ODB** 

INTERNATIONAL FEDERATION OF CONSULTING ENGINEERS - WORLD TRADE CENTER - GENEVA - SWITZERLAND - WWW.FIDIC.ORG



5 years

5 years

Lower Risks

Owner: Maintains control of the works

Contractor: Accepts performance and compliance risks

Owner manages contract risk and liability using

- a) Performance guarantees (financial incentives)
- b) Cap on consumables: for example electricity
- c) Quality assurance and control processes
- d) Insurances

Lower costs

Faster delivery

Lower risks

Are there other reasons?

Access to expertise	Particularly when international		
Access to resources	Greatly increases speed and delivery		
Access to technology	Particularly when international, other states		
Financial certainty	Budgets can be set for ten years or more		
Financial return	The 'O' in DBO maintains assets		
Focus on customers	The 'O' in DBO delivers services		
Focus on other concerns	Not distracted by contracted out issues		
No alternative	Brownfield sites that need to keep running		

## Over what time?

#### **Over What Time?**

Design Build Period: 2 years

Operation Service Period: 10 years

Intermediate Planning Year: 15 years

Ultimate Planning Year: 30 years

DBO Contract

Asset Lives: 3 years to 100 years

### **Over What Time?**

Case Study: Treatment Plant

Design-Build Period		Operation Service Period			
Design	Build	Commission	Prove	Operate	Hand Back (Transition)
6 months	21 months	3 months	12 months	48 months (84 months)	24 months
30 months		84 months (120 months)			

#### What do the contractor's say?

#### **Over What Time?**

Minimise Maximise DBO Contractor Benefits Risk

Asset Replacement Fund Minimum 5 years

Recommend 10 years to get this balance right

Project management roles

**Project Funder** 

Project Manager

**Project Owner** 

Design and Construction

Operations and Maintenance

Data Collection,
Processing and
Reporting

Performance
Measures
+
Compliance
Measures

- Required Services
- 2. Safeguards

Typical DBO Process

Design and Construction

Operations and Maintenance

Data Collection,
Processing and
Reporting

Performance
Measures
+
Compliance
Measures

 Required Services

2. Safeguards

Project Funder Interest

Design and Construction

Operations and Maintenance

Data Collection,
Processing and
Reporting

Performance
Measures
+
Compliance
Measures

- Required Services
- 2. Safeguards

Project Manager Interest

1. Required Services

2. Safeguards

Performance Measures

+

Compliance Measures

Data Collection,
Processing and
Reporting

Operations and Maintenance

Design and Construction

Project Owner Interest

Project owner usually wants these as soon as possible

Build this to deliver this
Or
Deliver this by building this

- Required Services
- 2. Boundary Conditions

Performance Measures

+

Compliance Measures

Data Collection,
Processing and
Reporting

Operations and Maintenance

Design and Construction

**Project Owner** 

 Required Services

2. Safeguards

Performance Measures

asures

Compliance Measures

Data Collection,
Processing and
Reporting

Operations and Maintenance

Design and Construction

**Project Owner** 

Customers

#### **DBO Contract**

- Required Services
- 2. Safeguards

Performance Measures

Compliance Measures

Data Collection,
Processing and
Reporting

Operations and Maintenance

Design and Construction

Contractor: From Builder to Service Deliverer

## **Session 1: Summary**

The required outcomes from a project are:

- An improvement in the delivery of services; and
- For the improvement to be sustained over the life of the assets

To get the required outcomes from the new infrastructure

- It must be constructed properly; and
- It must be maintained properly thereafter

DBO projects are undertaken to deliver services, not to build works

DBO contractors are moving from a constructor to a service deliverer

There is much more to a DBO contract than a DB contract

## **End of Session 1**