

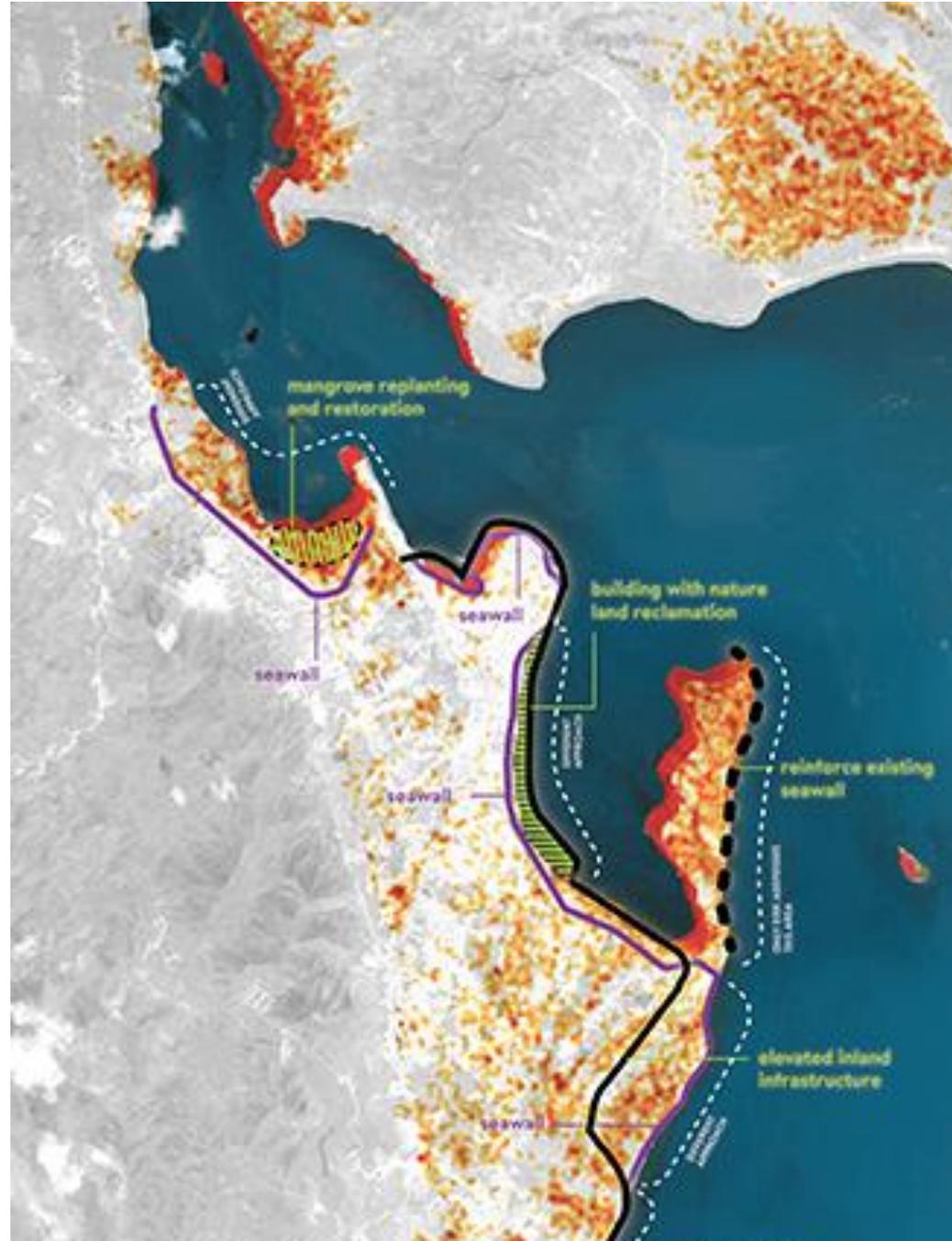
Building resilience in New Clark City

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**Urban Resilience
Resilient Systems
The City Resilience
Framework (CRF)
Resilience Guide**

What is Urban Resilience?

Urban Resilience is the capacity of individuals, communities, institutions, businesses, and systems within a city to survive, adapt, and grow no matter what kinds of chronic stresses and acute shocks they experience.

CHRONIC STRESSES

Stresses weaken the fabric of a city on a daily or cyclical basis.

Examples include:

- high unemployment
- overtaxed or inefficient public transportation system
- endemic violence
- chronic food and water shortages.

ACUTE SHOCKS

Acute shocks are sudden, sharp events that threaten a city.

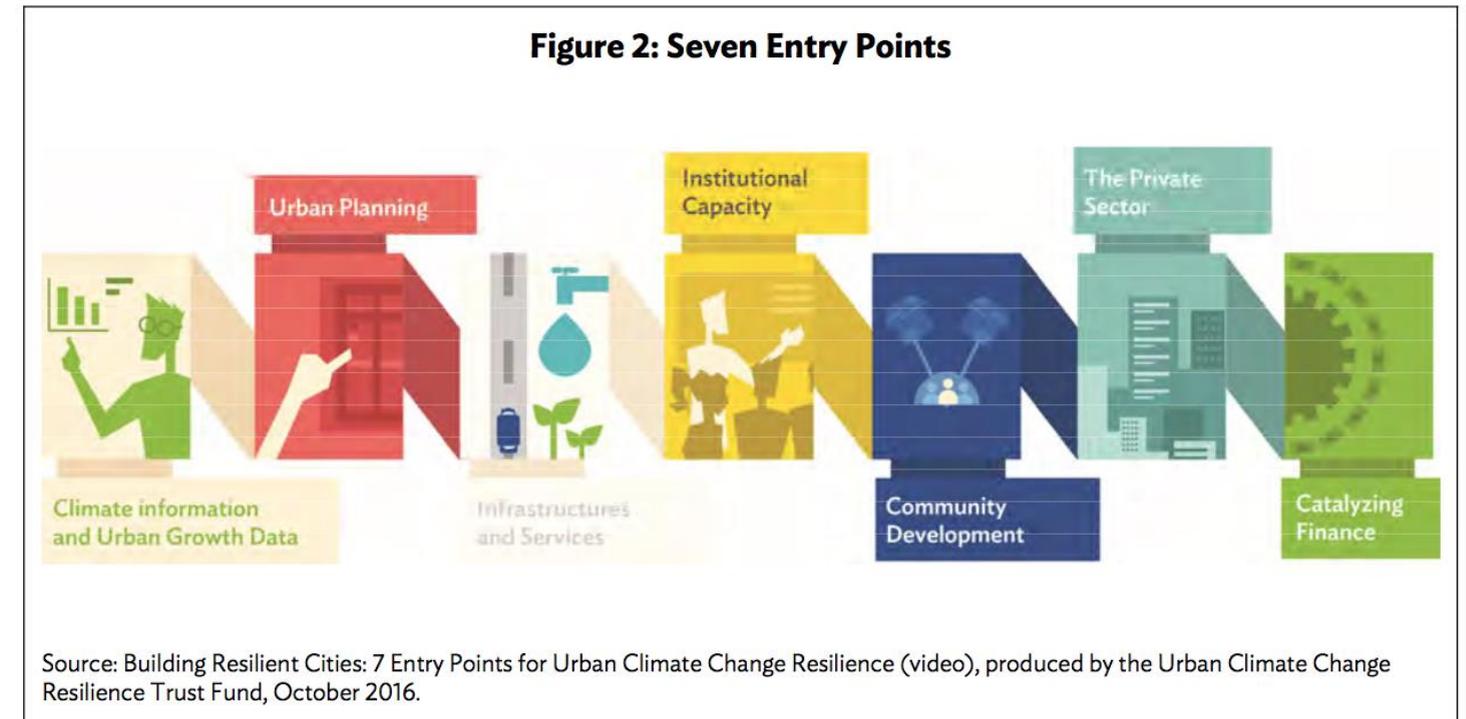
Examples include:

- earthquakes
- floods
- disease outbreaks
- terrorist attacks

ENHANCING URBAN CLIMATE CHANGE RESILIENCE

7 Qualities of Urban Climate Change Resilience

- 1. Reflective**
Learn from experience, adapt to unpredictability
- 2. Robust**
Well-conceived, constructed, and managed; anticipate failure.
- 3. Redundant**
Spare capacity to accommodate disruption
- 4. Flexible**
Evolve and adapt to changing circumstances
- 5. Resourceful**
Readily available, multiple ways to deal with shocks and stresses
- 6. Inclusive**
Broad consultation and engagement of communities
- 7. Integrated**
Integration and alignment between city systems



“resilient infrastructure is
different from resilience
infrastructure”



**NEW
CLARK CITY**

BCDA
Bases Conversion and
Development Authority

WHY OF INTEREST TO ADB?

- Collaboration of URF and OPPP
- OPPP: risk reduction and - management critical for transaction advice
- A city that is not resilient is not a good investment
- URF: mainstream resilience and climate change awareness into ADB
- Combine strategy with opportunities for pilot/prototypes/examples

MASTERPLAN REVIEW PROCESS

- Review of Masterplan (through workshops and design research), *leads to*
- Masterplan Addendum, *leads to*
- River Study, *leads to*
- Resilience Framework, *leads to*
- Design Guidelines and Program Management

NEW CLARK CITY RIVER STUDY

RIVER STUDY WITH RIVER ZONE PLAN

NOVEMBER 2017

Written For:
The Asian Development Bank

Prepared By:
Mathijs Bouw, Urban Planner
Byron Stigge, Infrastructure Planner

With support from
one arch
new york city

NEW CLARK CITY RESILIENCE FRAMEWORK

NOVEMBER 2017

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new york city amsterdam

NCC MASTER PLAN REVIEW ADDENDUM

Climate Risk and Adaptation

Issues

- Unclear use of climate data
- Homogeneous design criteria

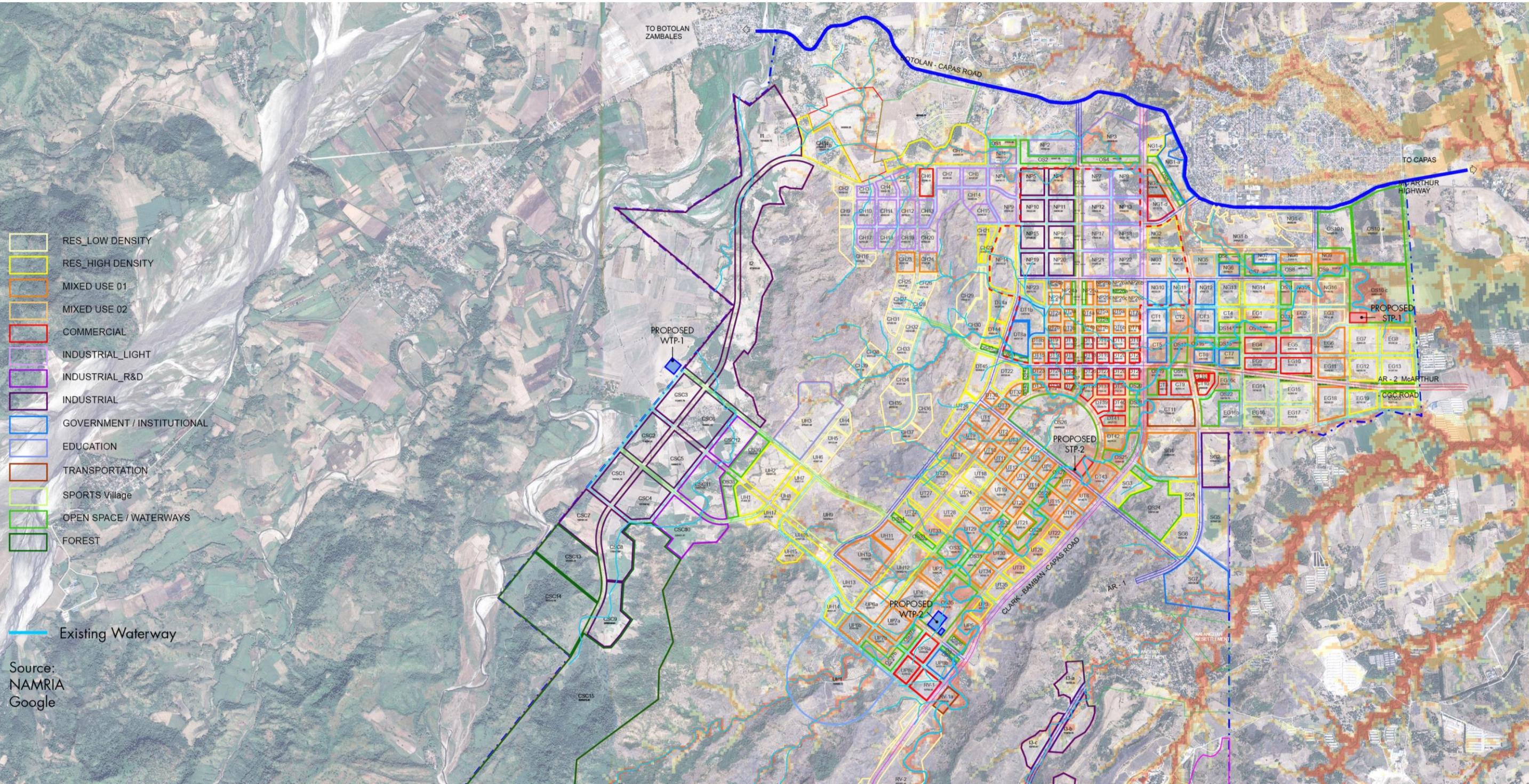
Suggestions

- Use the latest data regarding rainfall and temperature projections
- Use data consistently
- Design for the 2050 projections (high range emission scenario)
- Explore the use of different design criteria in different situations

Return Period	Flow Rate Q (m ³ /s)	Depth d (m)
100 (Final Report)	423	2.5
100 (UNESCO)	517	2.9
500 (UNESCO)	704	3.6
1000 (UNESCO)	807	4.1

NCC MASTER PLAN

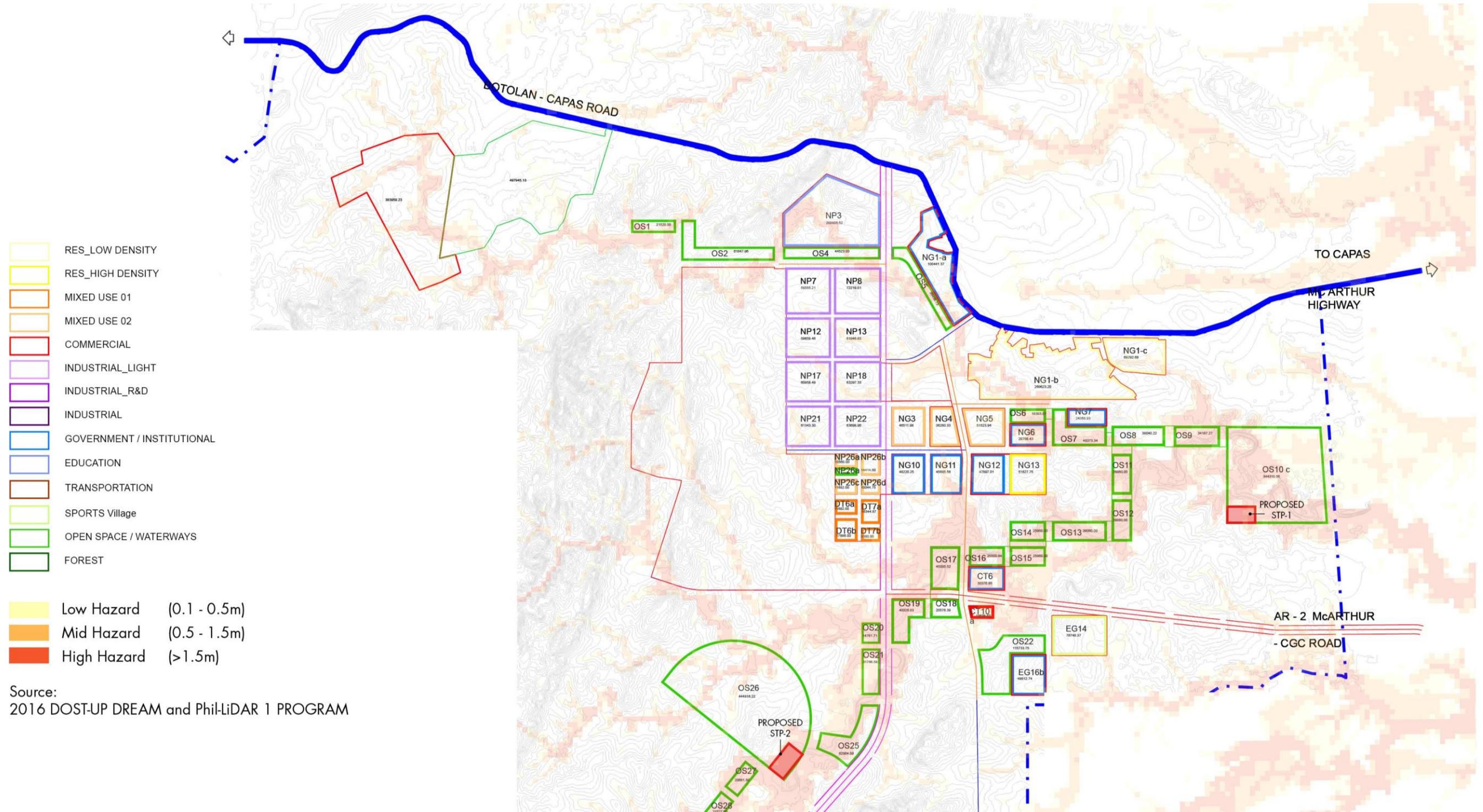
Land Use Plan (May 19)



Source:
NAMRIA
Google

NCC MASTER PLAN

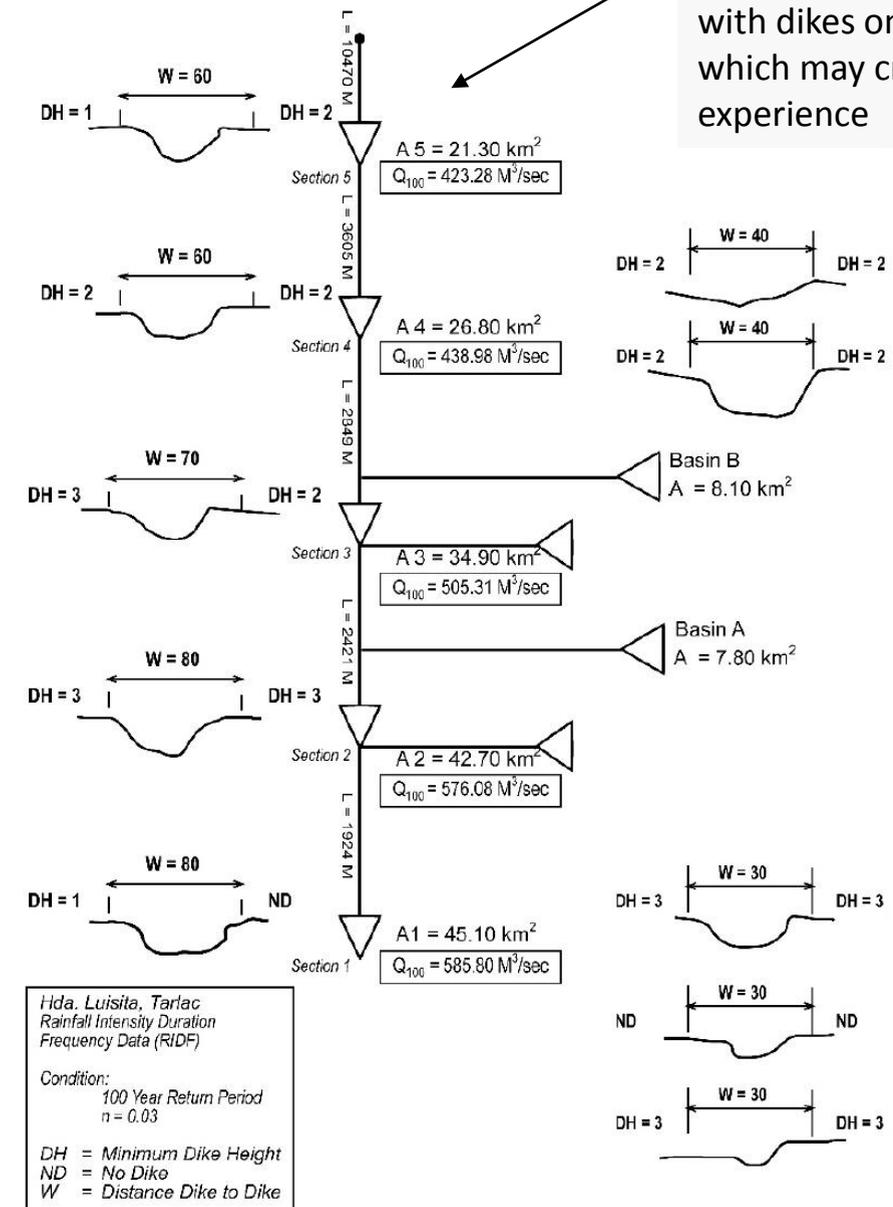
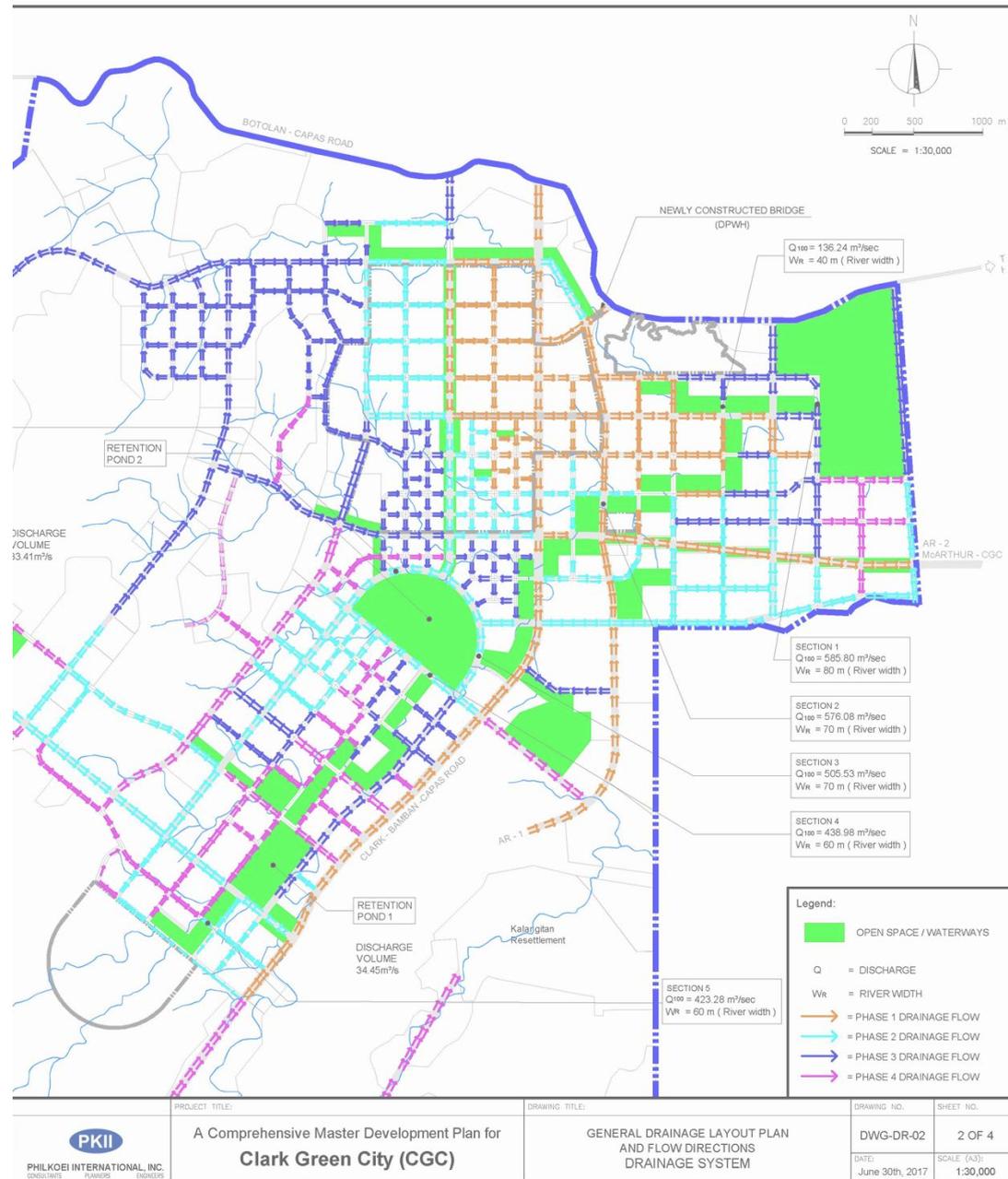
Phase 1 Land Use Plan (May 19)



NCC MASTER PLAN

Current Channel Design

Currently, the river sections are imagined as channels with dikes on the sides, which may create a wall-like experience



Iida, Luisita, Tarlac
 Rainfall Intensity Duration
 Frequency Data (RIDF)

Condition:
 100 Year Return Period
 $n = 0.03$
 DH = Minimum Dike Height
 ND = No Dike
 W = Distance Dike to Dike

RESILIENCE: KEY QUESTIONS

- Are the design guidelines sufficient from the perspective of business continuity and the protection of economic value?
- Can we think about the river/floodplain so that it becomes a social and economical asset for Clark Green City, and save cost in the process?
- Can we link an open space strategy to a community resilience strategy?



Bishan Ang Mo Kio Park (Before Restoration)



Bishan Ang Mo Kio Park (After Restoration)

NEW CLARK CITY RIVER STUDY



RIVER STUDY WITH RIVER ZONE PLAN



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infrastructure

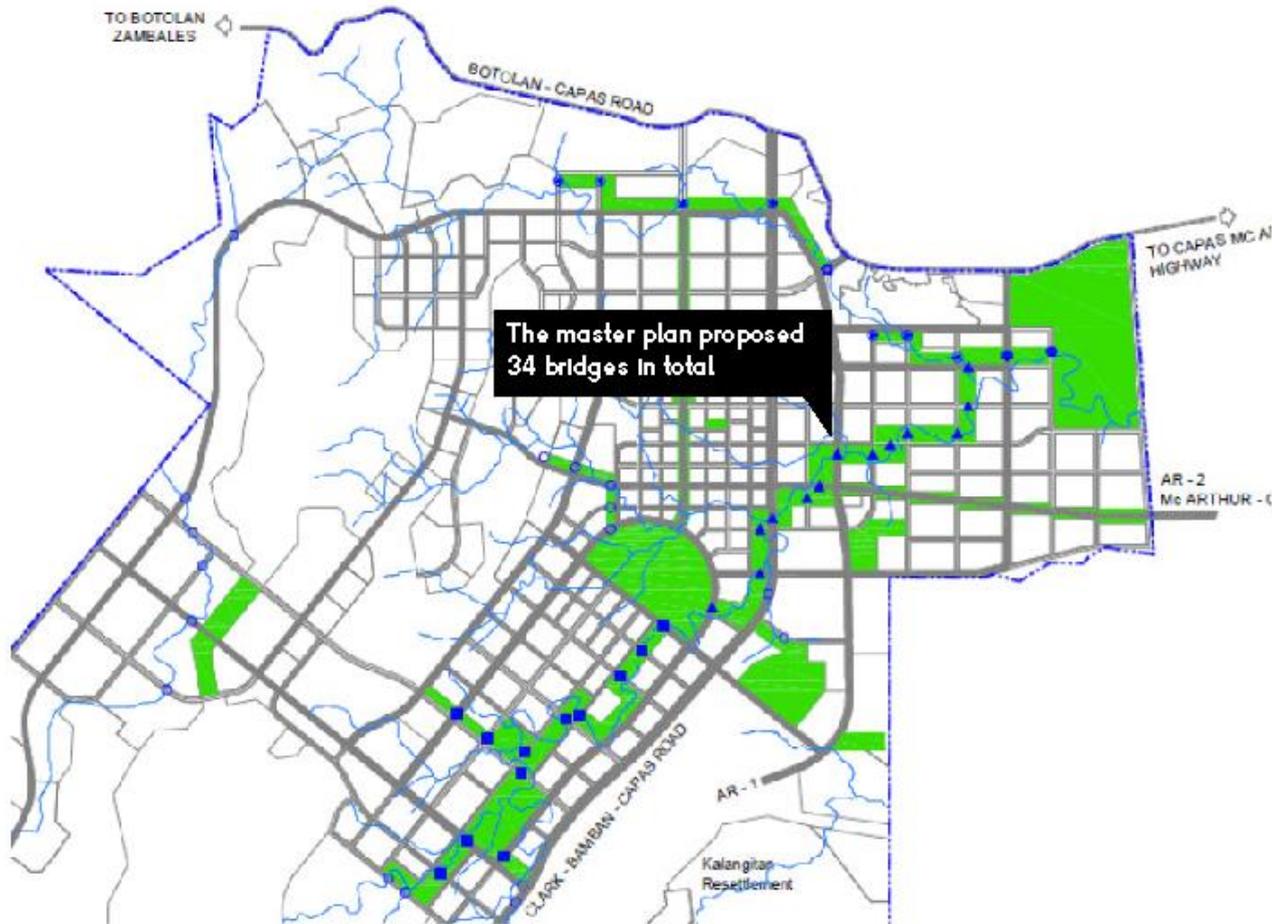


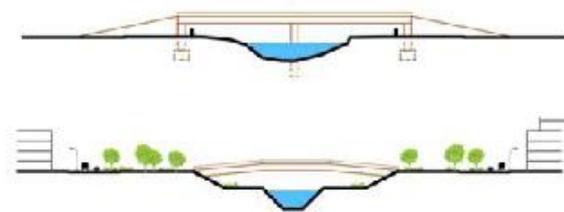
Figure 6. Location of the 34 bridges proposed in the Master Plan, spanning from 40m to 80m.

2.3 Few benefits

As set out in the master plan, most of the “green zone” area is utilized by the hardened river channel, which leaves minimal opportunity for multi-benefit open space throughout the city. An implication of this design and engineering approach, limits the use of the master plan’s “green zone” as open space during dry weather.

In addition, the full river system as proposed in the master plan is unlikely to function within the larger ecological systems in the region due to amount of disturbance required to construct the river as proposed.

Putting dikes along the channel would require a higher and longer bridge, incurring higher costs and larger footprints



A thoughtfully designed section can yield benefits such as smaller footprint, and better public spaces



Figure 7. Master plan grading implications.

2.4 Costly infrastructure, dedicated maintenance required

Siting of key infrastructure, such as bridges and landings, is a critical component of the development process and has cascading implications for sub-development schedules and costs. Infrastructure has direct impact on the city’s urban character and public spaces. Carefully designed infrastructure should integrate necessary protection strategies and livable urban experience.

Given the master plan’s gridded road network, approximately 34 bridges are proposed across the main river stem. This amount of infrastructure is costly and requires detailed, dedicated maintenance schedules and strategies.

Crossings should be designed such that smaller footprints are required and integration with open space produces better public space. Reducing the number of vehicular crossings would reduce costs.

2.4.1 Earthwork and grading

Considering the existing topographic variation across the city, huge costs are needed to construct on the floodplain and the central lake parcel.

03

LEARNING FROM OTHER PLACES

3.1 Houston: Buffalo Bayou

Houston, Texas, USA
Completed 2006
SWA
9.3 ha, 2 km

The result of a public-private partnership to revive downtown Houston's urban waterfront, Buffalo Bayou is one of the largest investments made in a public park in Houston. Previously, the site housed overhead freeways, utilities, steep slopes, and limited access.

The then overlooked site was transformed into a 915-meter continuous corridor, providing an additional 20 acres of park space in Houston's core. The river was brought back to its natural form with gentle sloping banks and native landscaping. Today, the waterway is not only a recreational space for the residents, but also home to various animal species. Buffalo Bayou has animated the city with new commercial, cultural, and civic vitality.



Figure 9: Buffalo Bayou normal and flood condition after Hurricane Harvey, 25-29 August 2017.



Figure 10: Buffalo Bayou offers both pedestrian and bike trails along the water's edge.

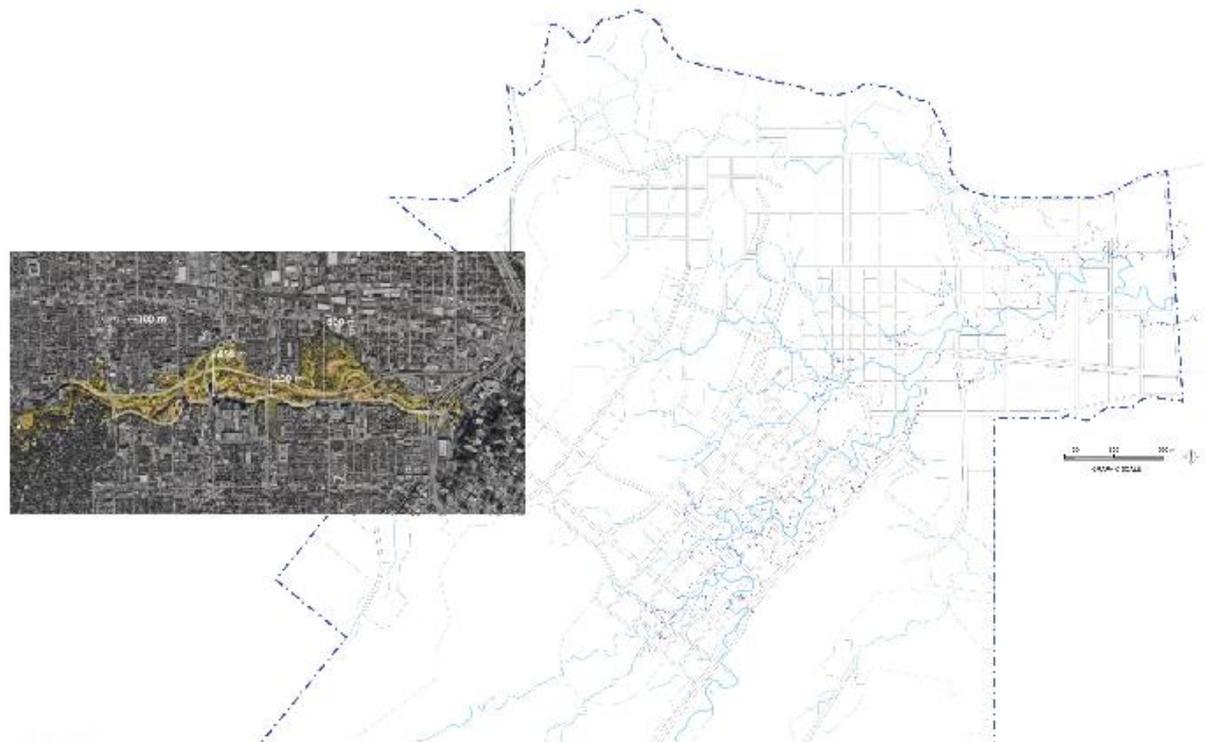


Figure 8: Buffalo Bayou scale comparison.

image (above) <http://nypost.com/2017/08/27/dramatic-before-and-after-photos-show-surreal-flooding-in-texas/>,
(below) <http://www.landazine.com/wp-content/uploads/2015/06/06/Buffalo-Bayou-Promenade-by-SWA-02-Tom-Fox.jpg>

3.2 Singapore: Bishan-Ang Mo Kio Park

Singapore, Singapore
Completed 2012
Ramboll Studio Dreiseitl
3 km

The Kallang River–Bishan Park project is a vision for Singapore as global city to promote blue-green infrastructure. As a part of the Active, Beautiful, Clean Waters (ABC Waters) Programme, the project integrates water supply and flood management in a form of public space, enhancing relationship between people and nature.

Through the edge of the park, the original 2.7 km concrete channel of the site was altered into a naturalized river, forming new urban river park. Today there are three playgrounds, a restaurant and a new vista point constructed using the recycled walls of the old concrete channel completing the park.



Figure 15. From concrete channel to naturalized river



Figure 16. Today Bishan Park is one of the most popular parks in the heartland of Singapore.



Figure 14. Bishan Park scale comparison.

3.4 Pasig City, Manila: Ortigas Greenways

Manila, Pasig City, Philippine
Under Construction
PGAA Creative Design, ADB
apx 2 km

The rapid urbanization in Asia Pacific today has culminated into a transit system crisis. Non-vehicular transit such as walking is often neglected in terms of policy and investments. Organized by the Asian Development Bank (ADB), the Ortigas Greenways aims to enhance pedestrian safety and facility to start the effective loop of reducing traffic congestion, improve air quality and reduce greenhouse gas emission. Located in the heart of Manila, the project is one of the biggest pedestrian revitalization in the metro area.

The project demonstrates how development patterns that are too compact and not adaptive can lead to higher costs later.

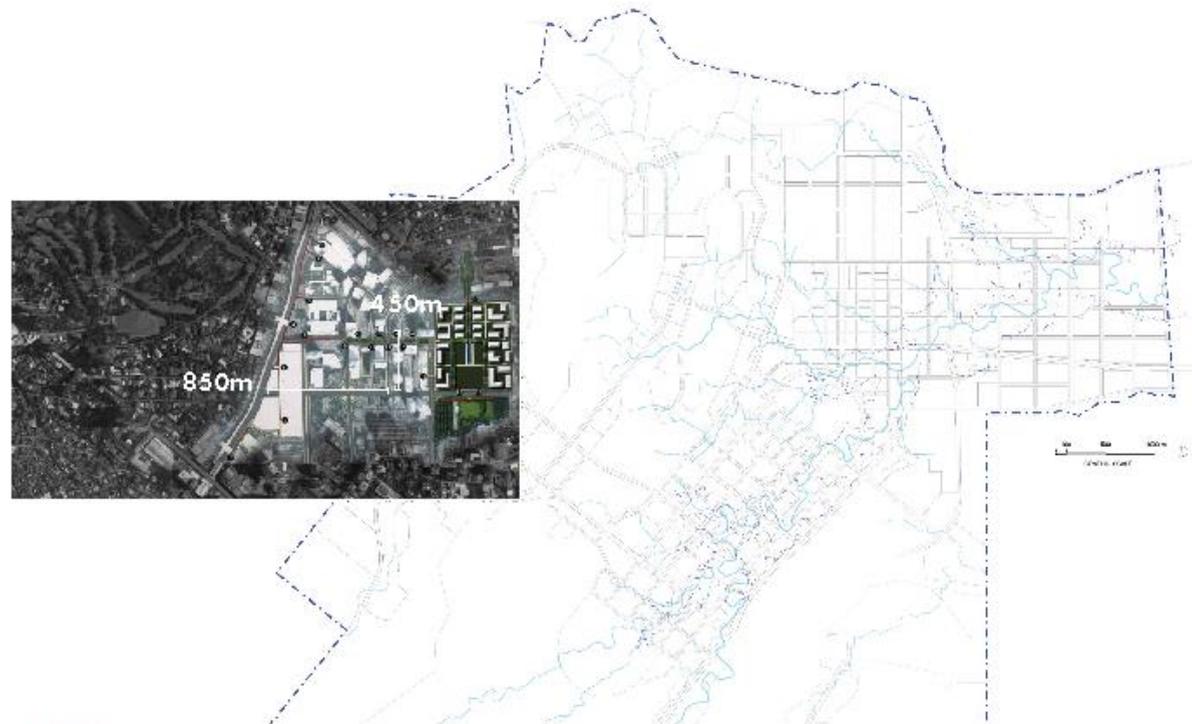


Figure 23. Ortigas Greenways scale comparison.

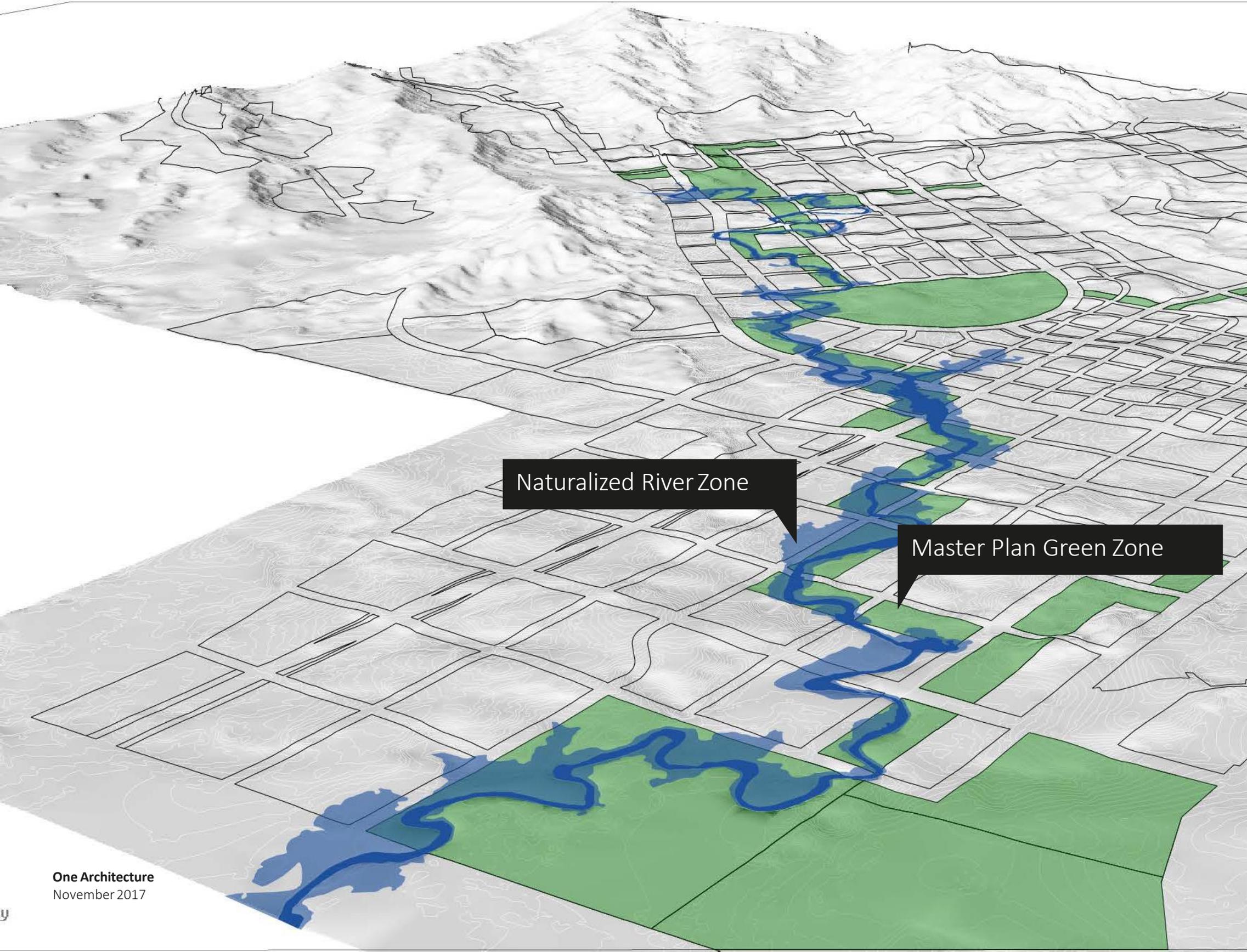


Figure 24. Existing walkway today around downtown Ortigas area and construction in progress for the Ortigas Greenways Project.



Figure 25. Constructed walkway in Ortigas.

image (above) <http://mithubonthe.net/wp-content/uploads/2015/12/walk-way-manila-philippines.jpg>, <https://flic.kr/p/VJMQwM>,
(below) <http://mithubonthe.net/wp-content/uploads/2011/12/pedestrian-walkway-ortigas-manila-philippines.jpg>



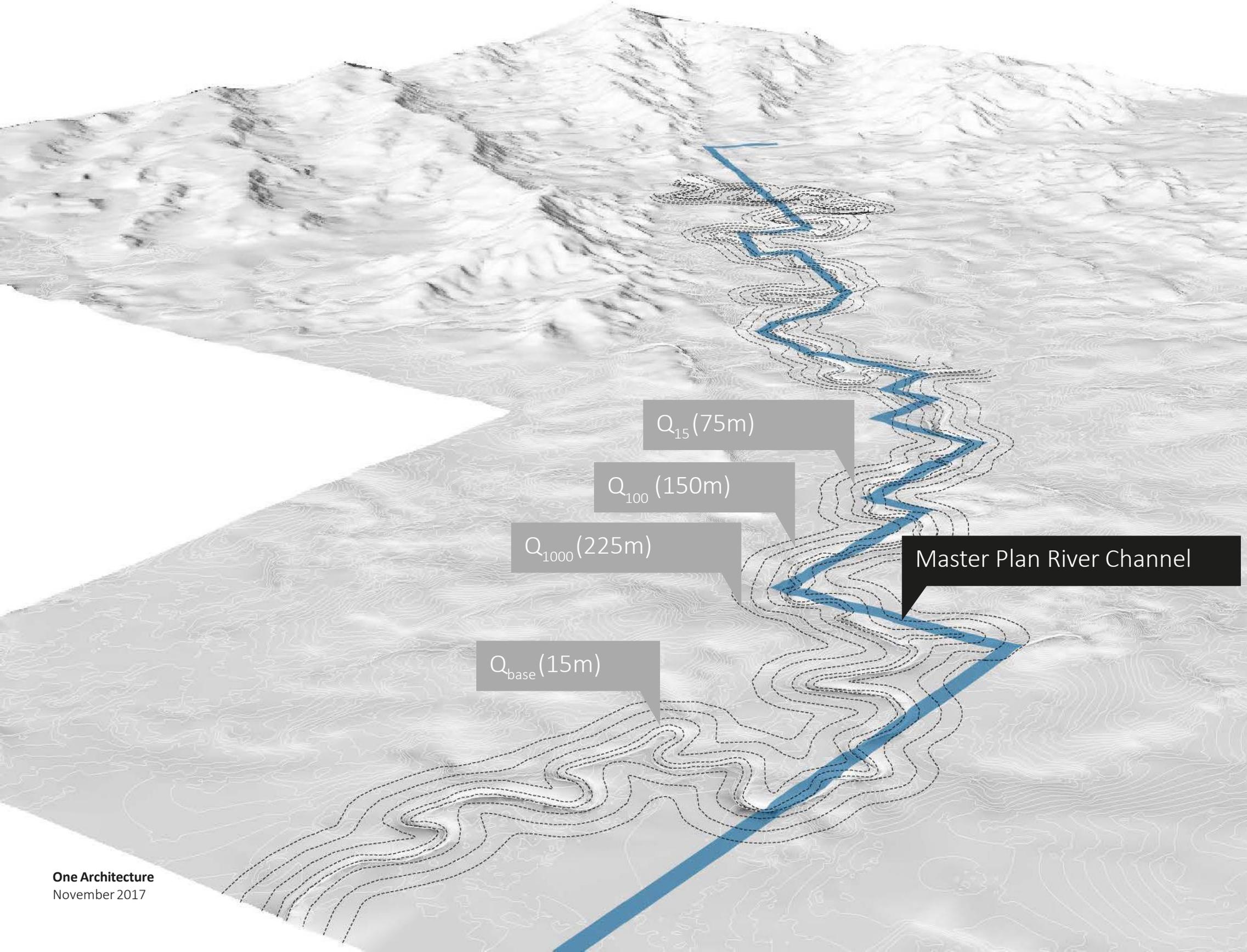
Conceptual Master Plan

Dated August 2017
View looking south

The rigid formality of the conceptual master plan is often in opposition to the natural terrain. As originally conceived, these moments of discordance would require extensive engineering and re-grading to resolve. While this issue is apparent across the site, the most stark conflicts occur between the existing river and the proposed green zone.

Naturalized River Zone

Master Plan Green Zone



Master Plan River Channel

An engineered approach

The channelized river in the Master Plan does not respond to the natural topography or established river flow conditions. It proposes a series of engineered 90-degree turns, requiring extensive concrete infrastructure, an approach at odds with modern water management practice.

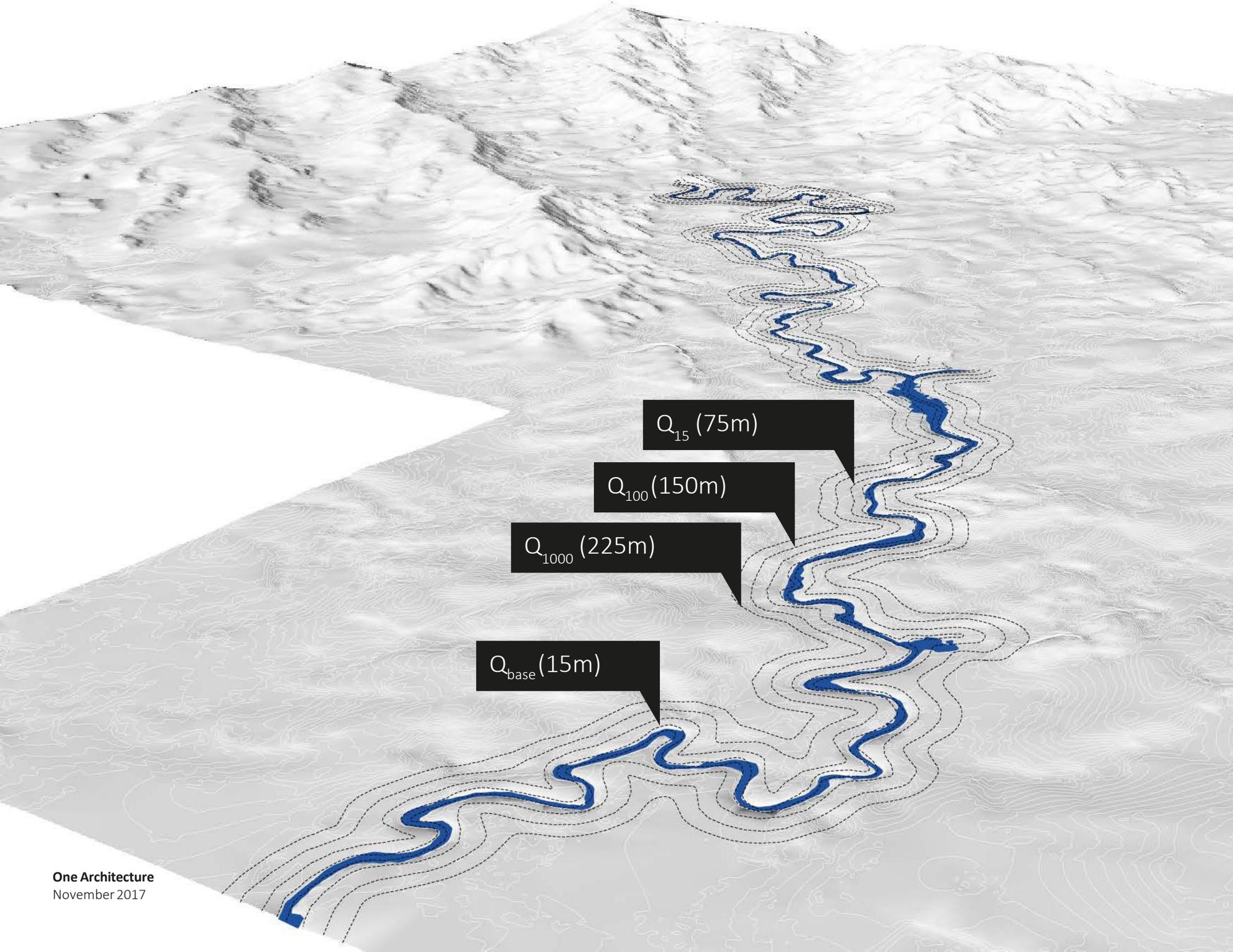
A standard, professional water-focused engineering approach would instead use regular off-sets from the natural waterway to build capacity in the channel. Limited re-grading and dredging would occur within these offsets only, and concrete canals could be avoided.

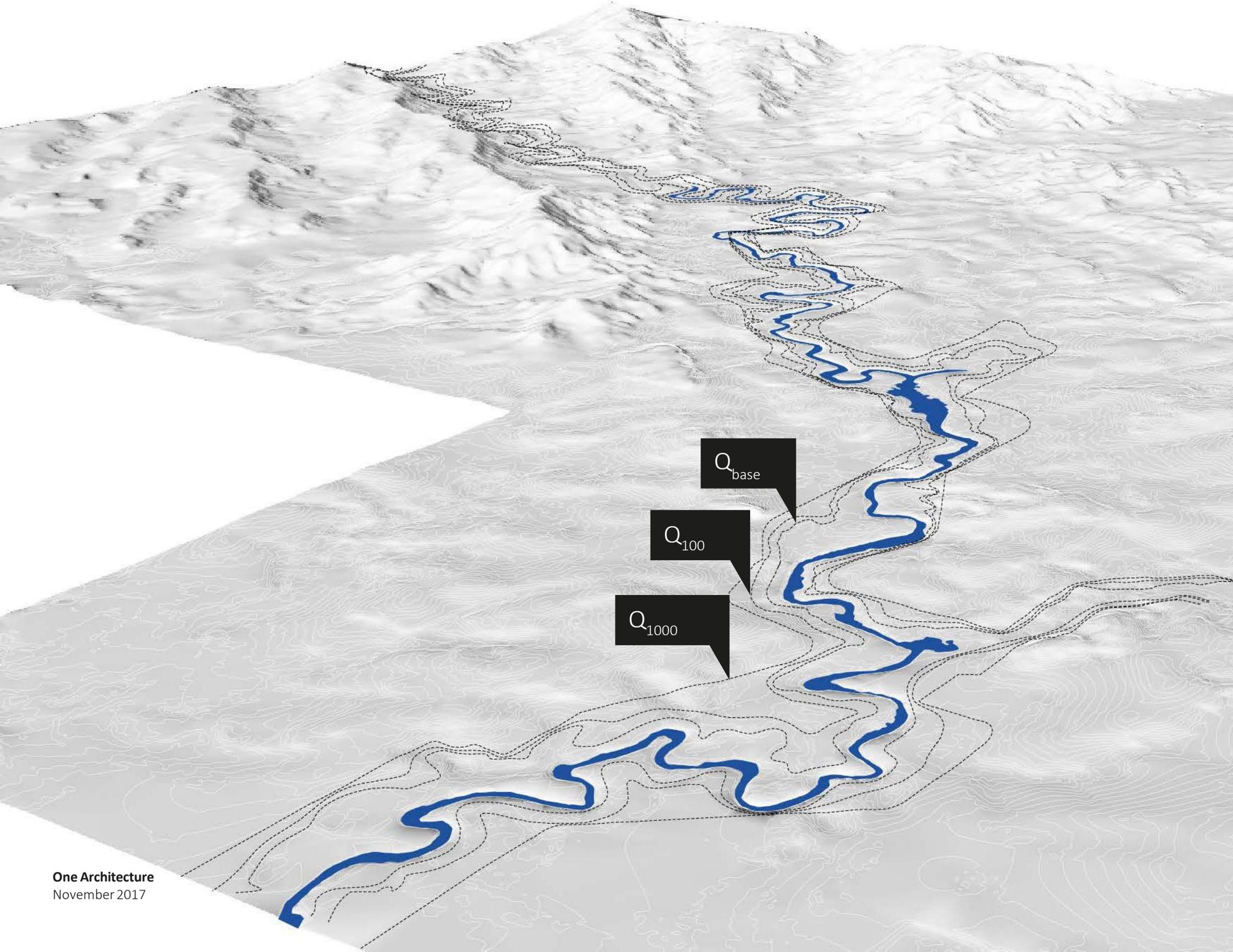
Adapted Channel Widths

An event-based approach

Q_{base}	base river channel	15m
Q_{15}	15-year flood	75m
Q_{100}	100-year flood	150m
Q_{1000}	1000-year flood	225m

A standard, professional water-focused engineering approach would instead use regular off-sets from the natural waterway to build capacity in the channel. Limited re-grading and dredging would occur within these offsets only, and concrete canals could be avoided.





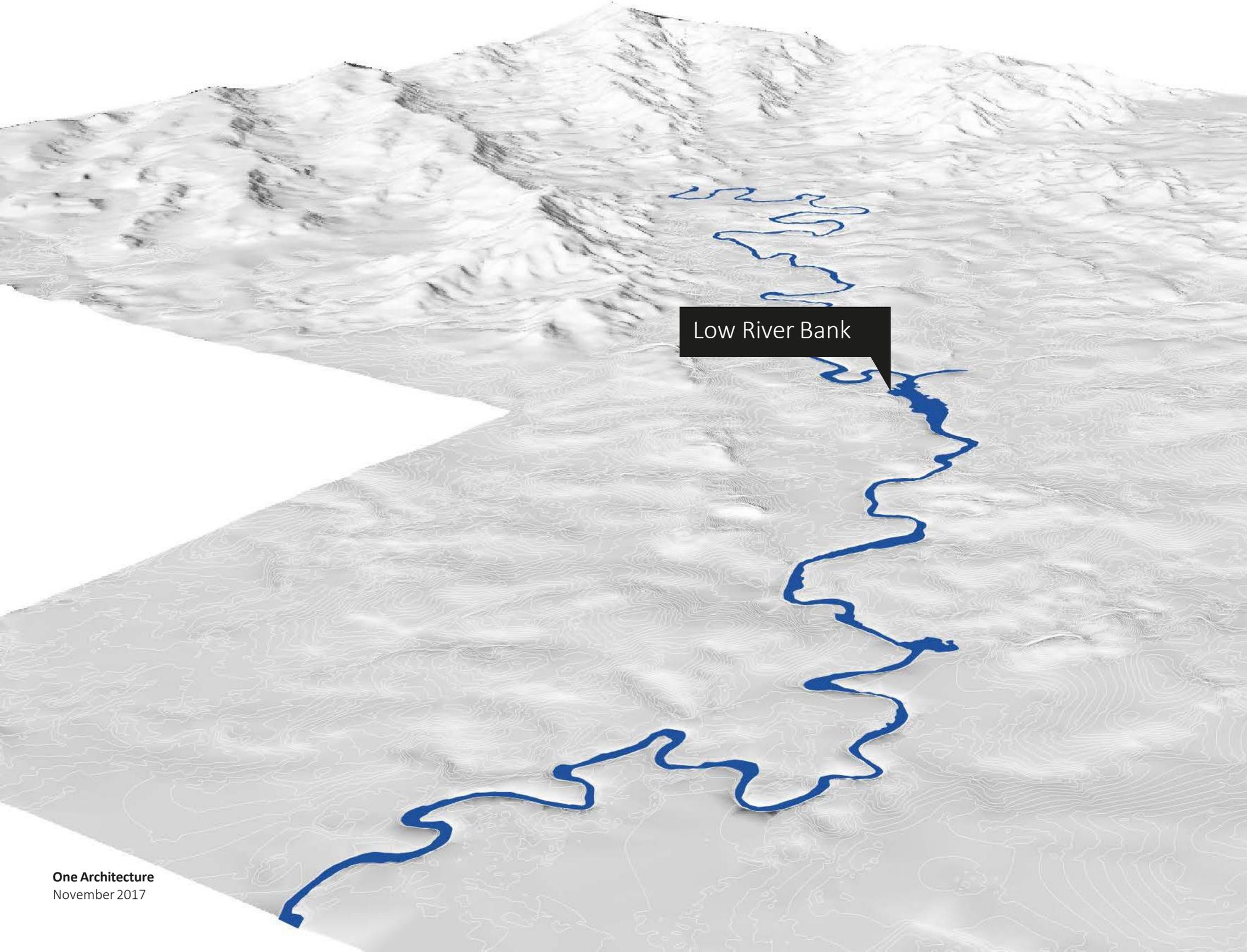
Refined Channel Widths

A design approach

Taking the engineering offsets as a guideline and starting point, the design can be further refined according to the existing natural topography.

The revised channel widths and river zone are based on a more holistic and resilient approach to the river that incorporates both the natural topography and an event-based engineering.

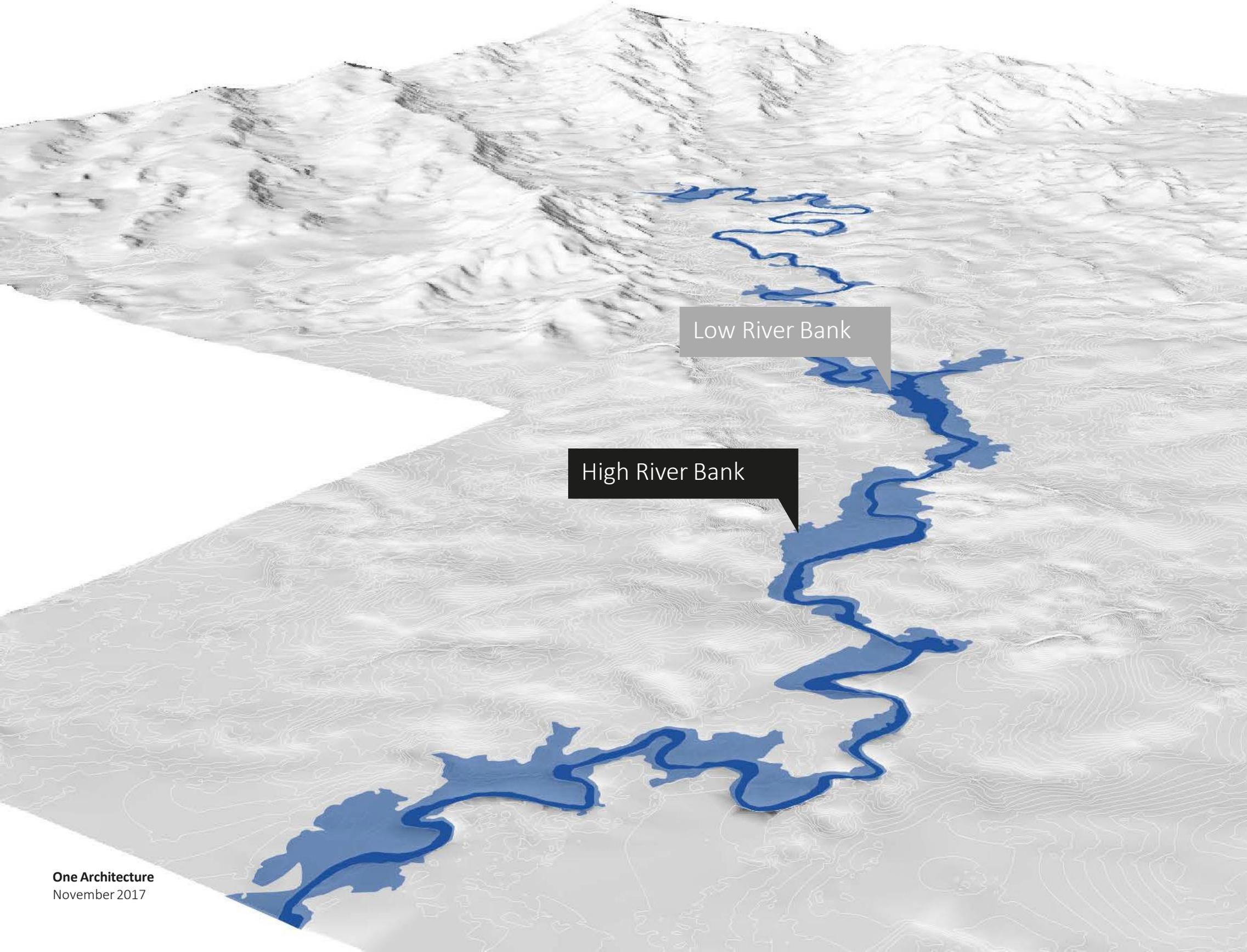
This strategy better aligns ecologic value and urban functions, while respecting the current development process and associated real estate investments.



Natural Topography

"Low river bank"

The natural low river bank marks the river condition during base conditions.

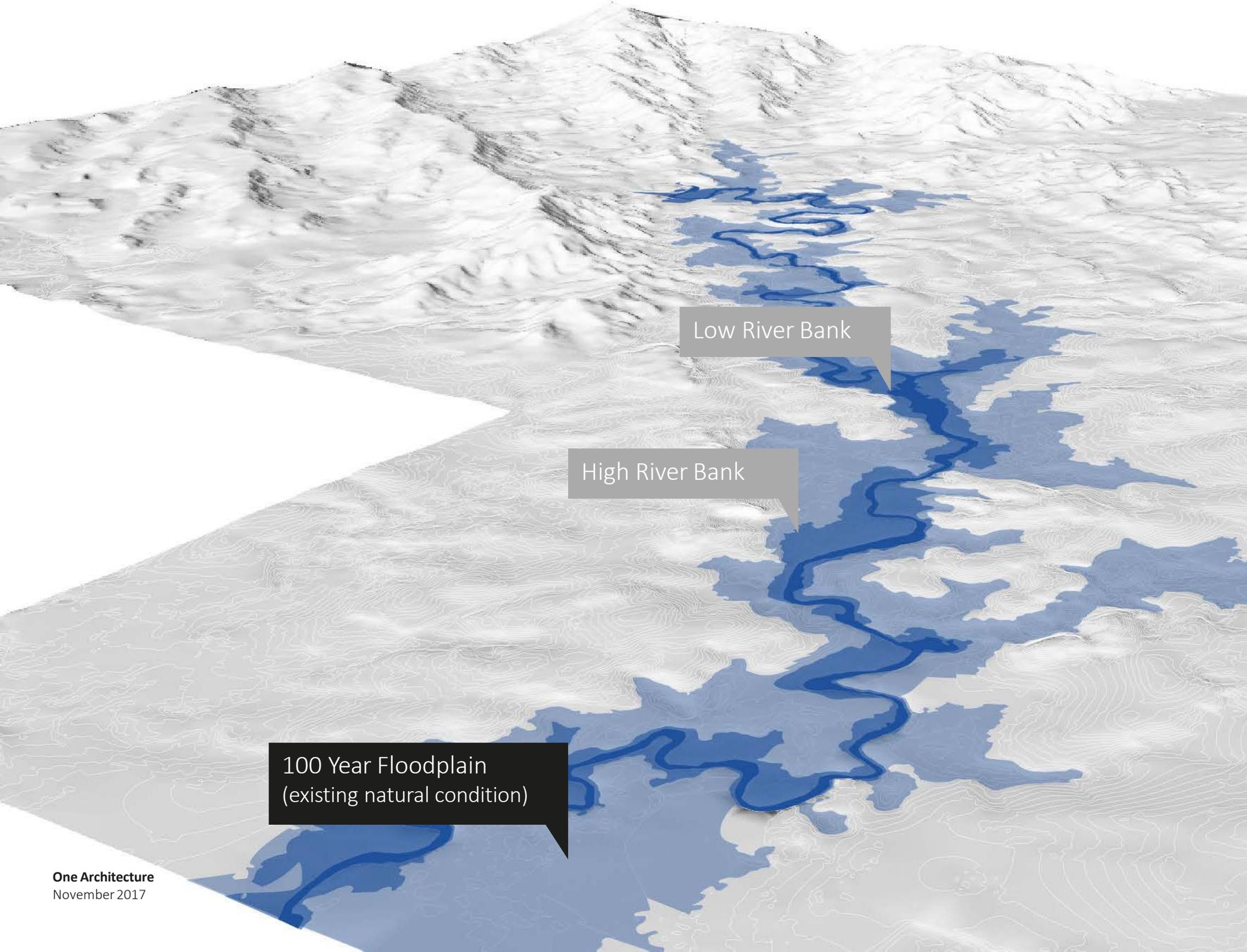


Natural Topography

“High river bank”

The natural low river bank marks the river condition during base conditions.

The natural high river bank shows the frequently flooded zone during wet season.



Natural Topography

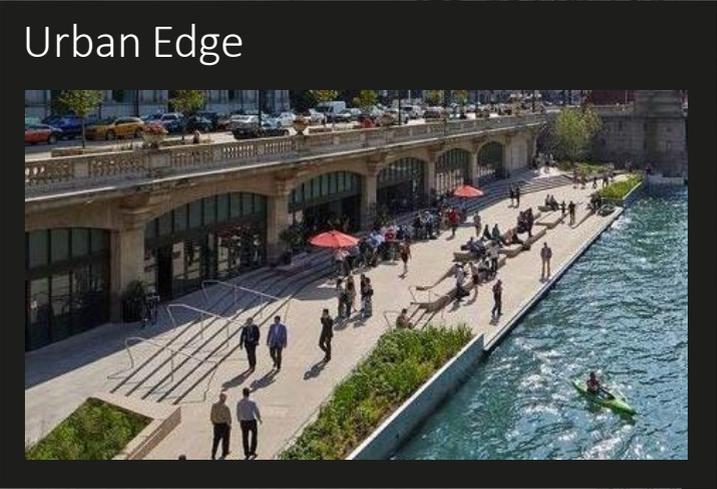
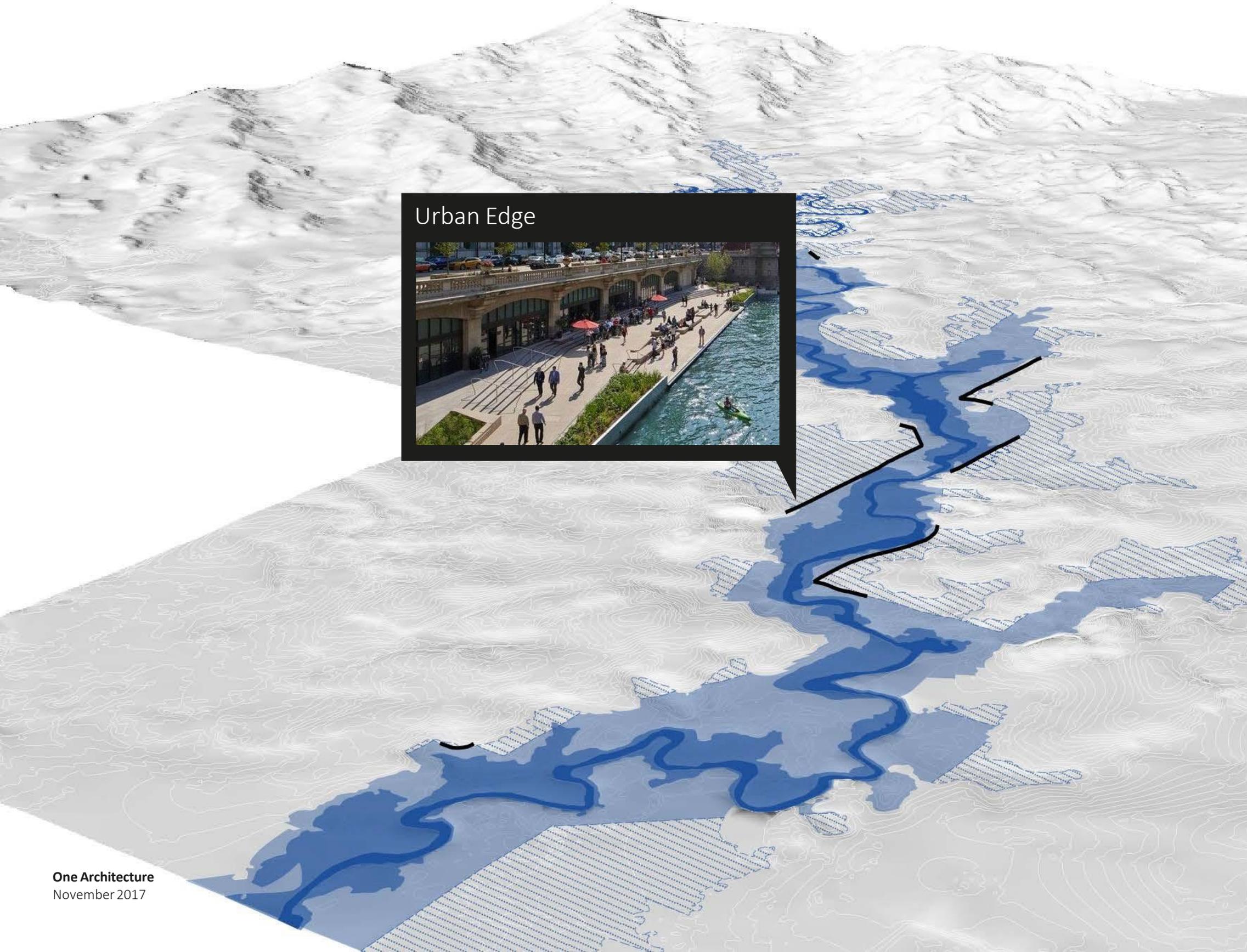
Natural Floodplain

The natural low river bank marks the river condition during base conditions.

The natural high river bank shows the frequently flooded zone during wet season.

The natural 100 year floodplain is the area estimated to have a 1% chance of flooding in any given year.

It is critical that development is avoided as much as possible in this zone. If development does occur, proper protection must be offered.

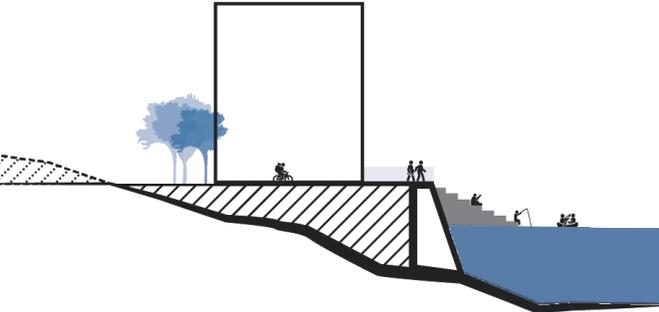


Proposed Edge Toolkit

An urban edge

The proposed urban edge uses engineered options, such as bulkheads with raised promenades, to protect the land adjacent to the river zone from flooding, while also providing urban functions and amenities.

Its urban functions are predominantly used for recreation, also supporting commercial and residential areas through promenades, playgrounds, amphitheaters, and seating.

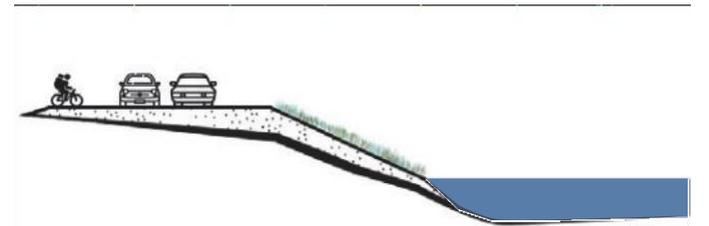
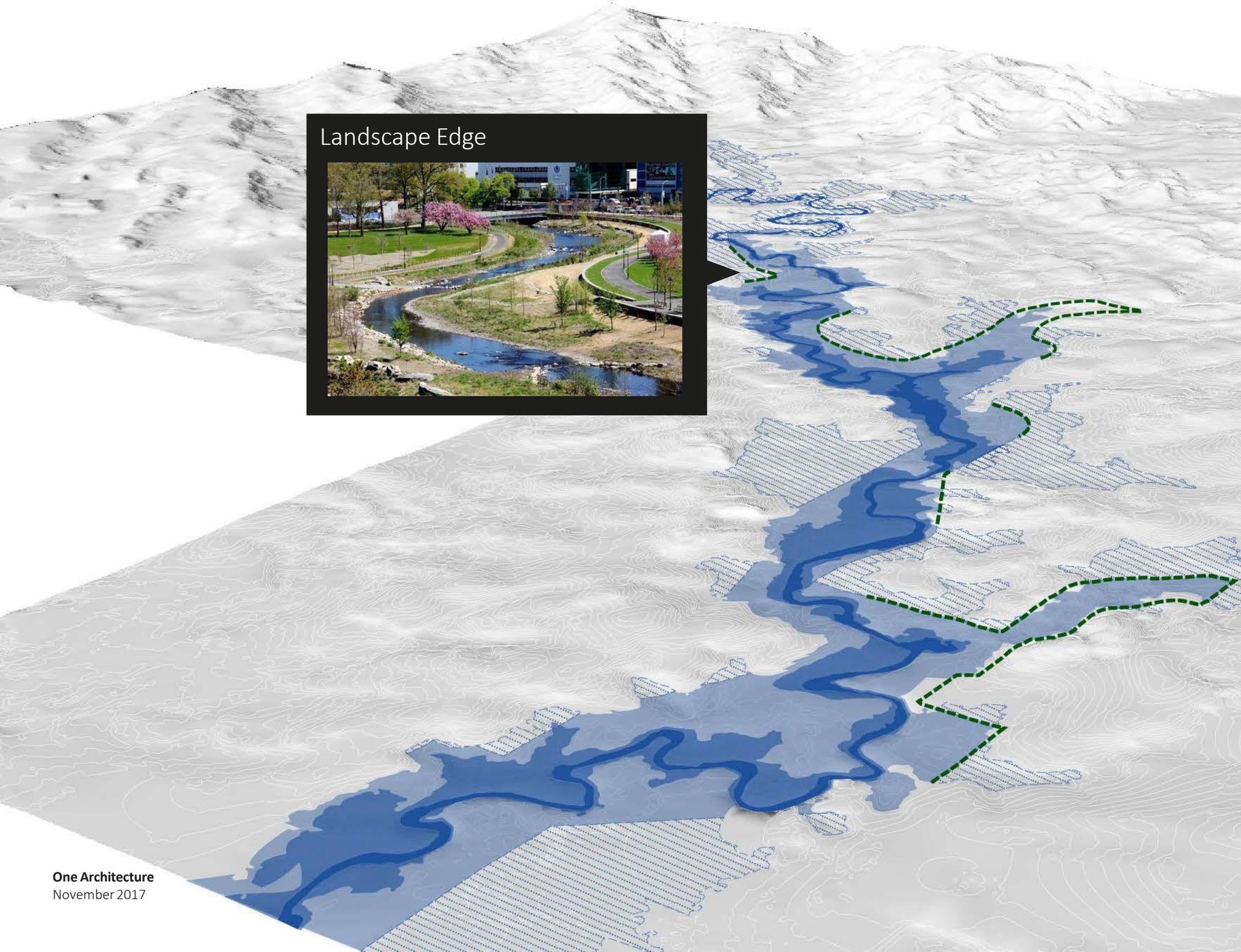


Proposed Edge Toolkit

A landscape edge

The proposed landscape edge creates a gradual slope of green landscape from the urban fabric to the river zone, aiding in stabilizing the river bank, leaving a more natural ecologic condition.

The urban functions may include recreational areas such as sports fields, temporary event venues, walking trails, and bike routes.



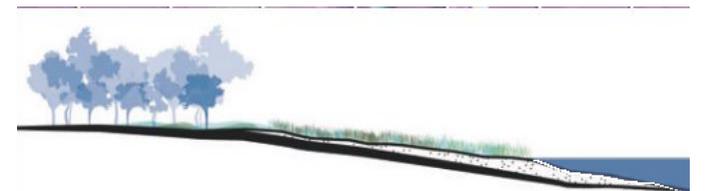
Proposed Edge Toolkit

A naturalized edge

The proposed natural edge is a “soft” edge that acts as a natural buffer between the floodplain and urban area. This edge receives little hard engineering.

Urban functions may include a nature preserve, wetland, and some recreational areas, such as park facilities and boardwalks.

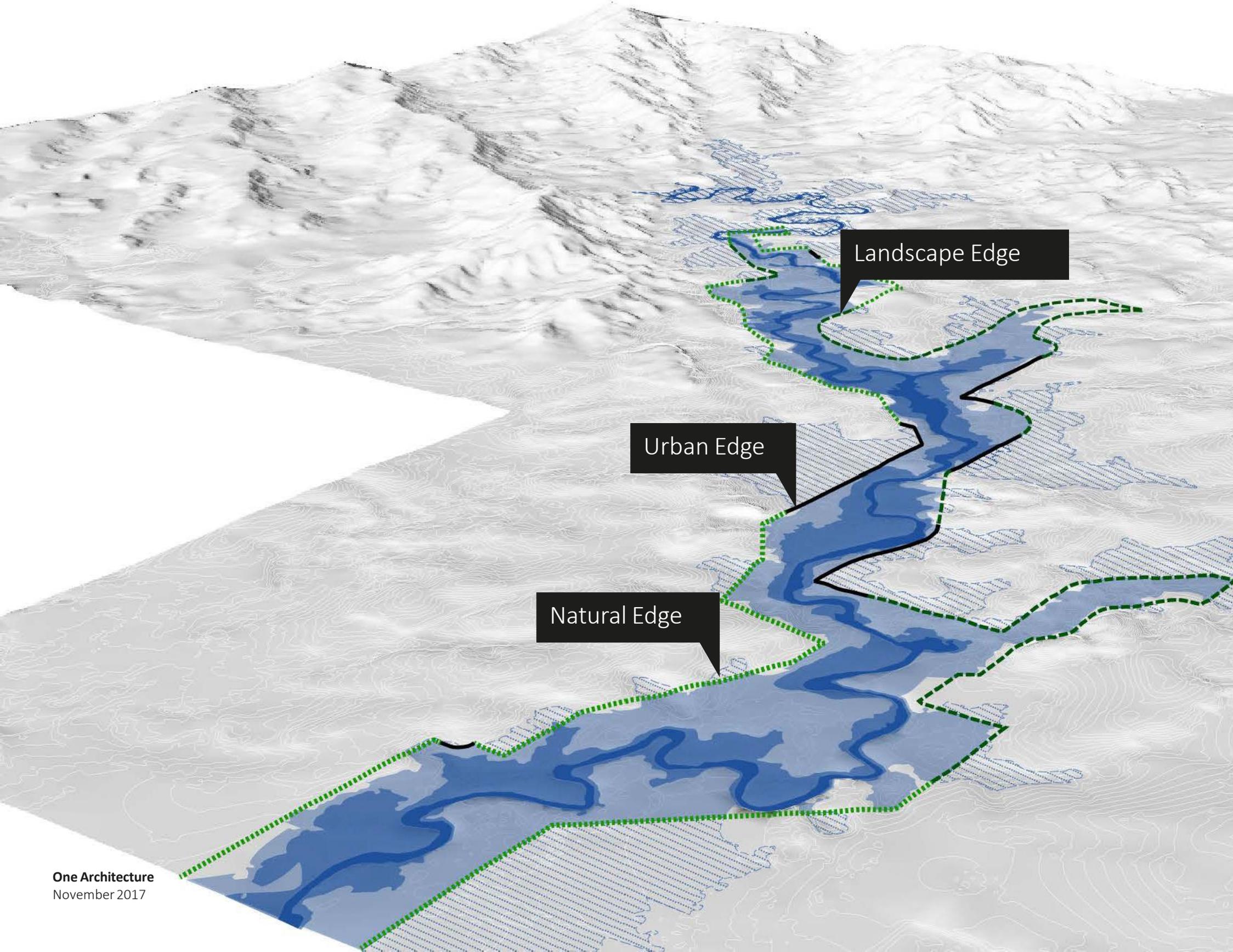
Natural Edge



Edge Toolkit Typology

All conditions

The three edge types form the proposed river zone. The different edges offer multiple benefits, such as increased protection from various levels of riverine flooding, preserved ecosystem services, and many sustainable urban benefits. These designed edges create areas with diverse activities where residents and visitors can interact with the river, ultimately, enhancing urban life and real estate assets as well.





Proposed Waterway

Hybridizing Natural & Engineered

In coordination with the edge treatments, the water channel itself can be lightly refined to ensure adequate capacity.

...

Two check dams are proposed along the river zone to control flow and flooding.

Check Dam 1

spillway elevation at El. +69.0m

permanent lake volume ~30,000m³

Check Dam 2

spillway elevation at El. +66.0m

permanent lake volume ~130,000m³

dam elevation at +69.0m

wet weather retention volume

= ~825,000m³



Check Dam with pedestrian/bike bridge

Green Infrastructure in the blocks

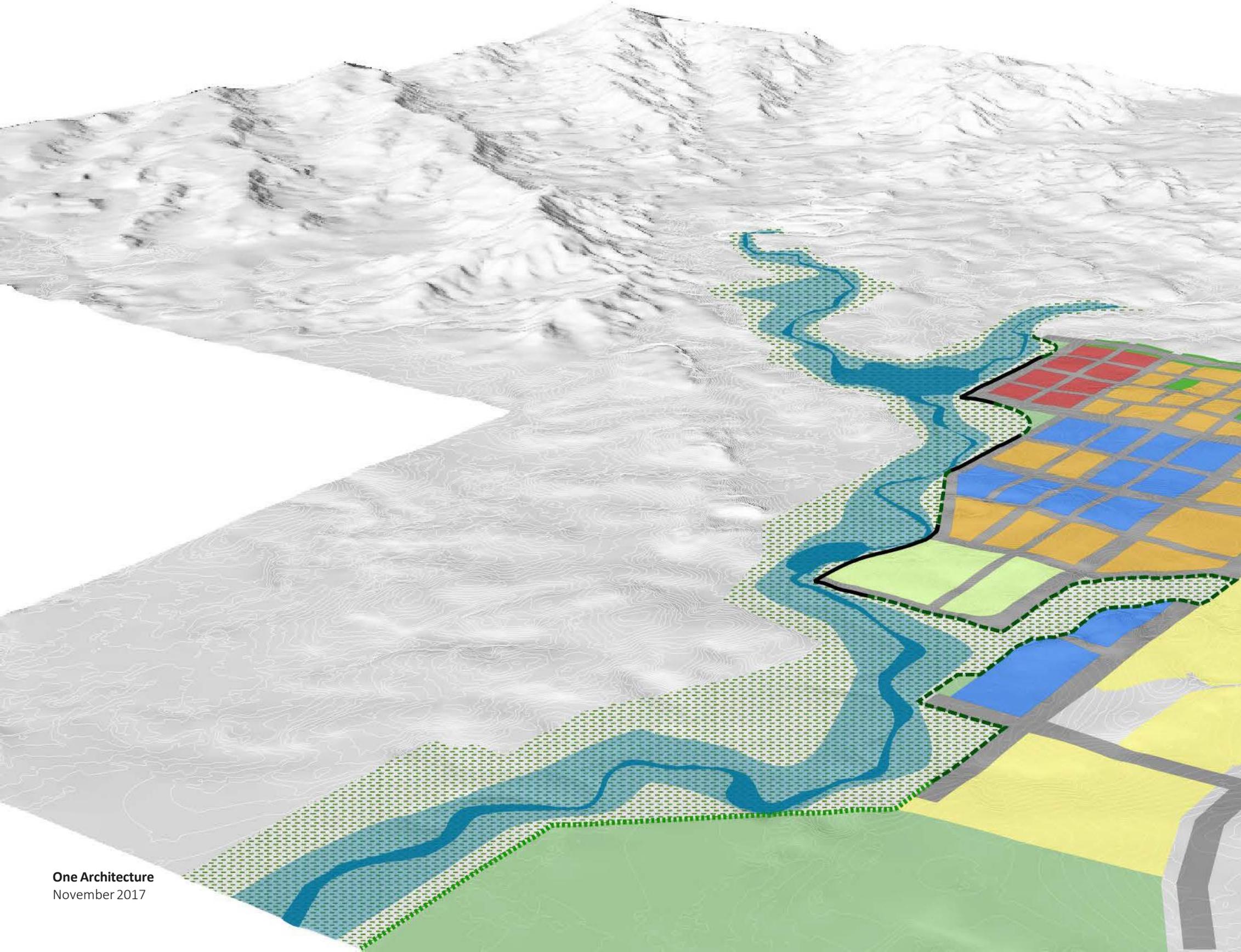
Bridge

River zone

Proposed Plan

Connecting a green infrastructure network

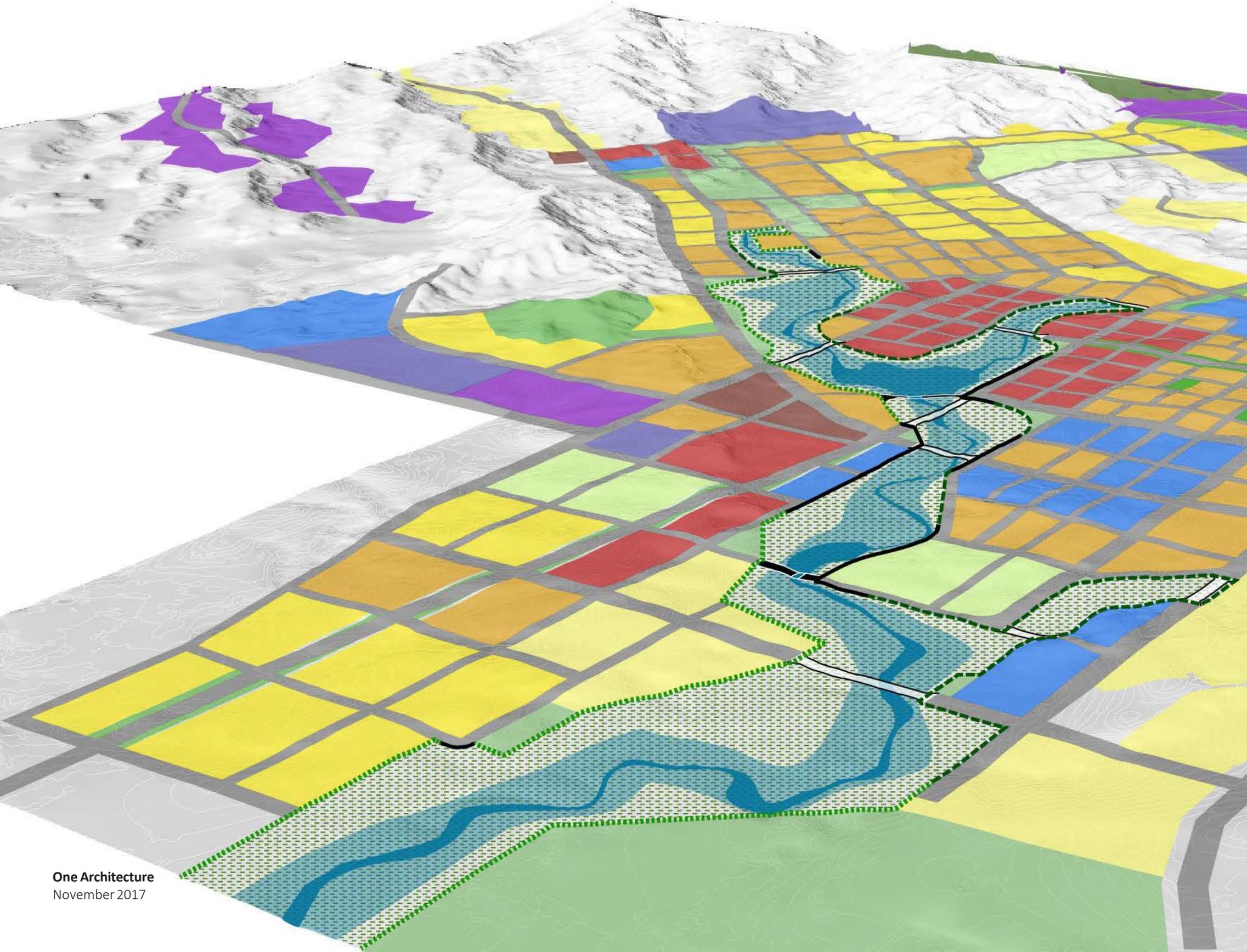
The river zone acts as the city's signature open space connecting to other smaller green infrastructure through boulevards and parks, forming a holistic green network.



Proposed Plan Phase 1

Developing on the north side of the river

In order to achieve a successful development anchored by a signature river zone, smart phasing and cost efficiencies become critical. Phase 1 development should prioritize the north side of the river, including civic institutions, public green space, commercial, and mixed use areas.

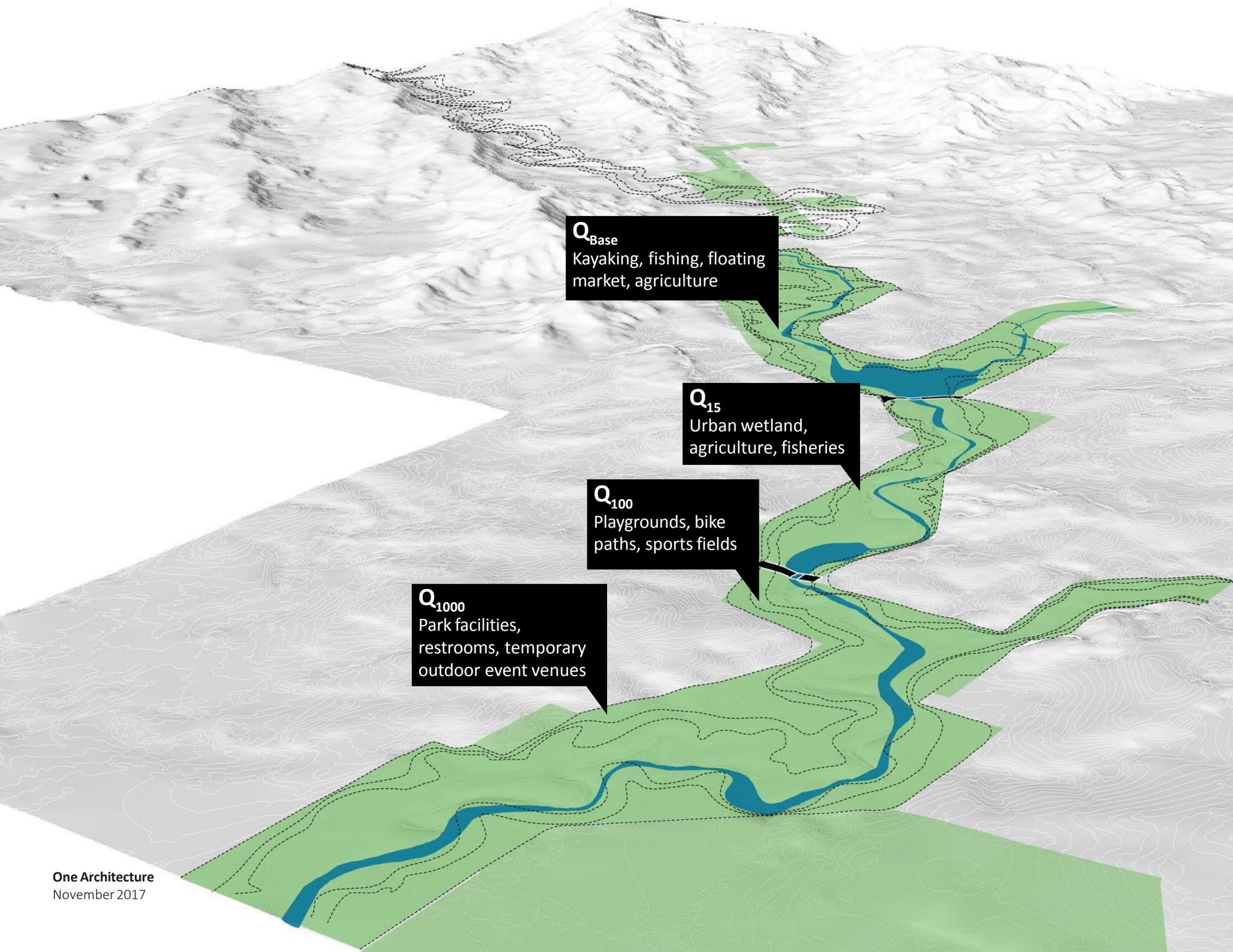


Proposed River Zone Plan

A smart, sustainable, disaster-resilient city...

Further development of the plan will be completed after the phase 1 development.

The proposed river zone plan is a combination of flood resilient design and dynamic open space network connections, resulting in an enhanced urban experience for residents and visitors. The extensive cost-savings achieved by working with nature (instead of against it) can be re-invested in social and civic amenities.

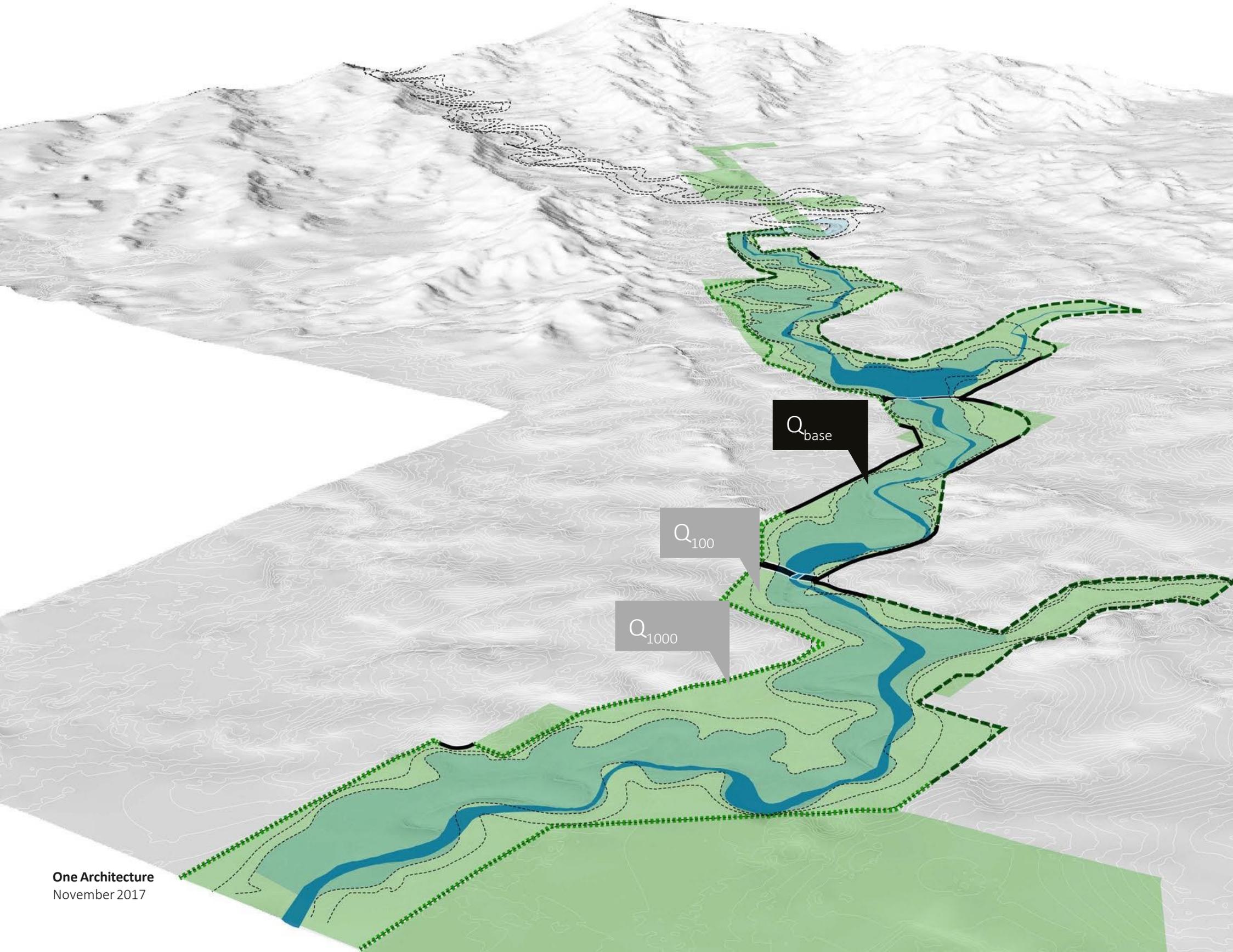


Urban Functions in the River Zone

Programming the River Zone

Development of the River Zone creates an opportunity to better align urban and ecosystem services for New Clark City through strategic programming. Seasonal programming, as well as, dry and wet weather conditions offer different opportunities for various users to interact with the river.

Flow Condition	Dry Weather Programming
Dry Weather Q_{base}	Kayaking, fishing, floating market
Wet Weather Q_{15}	Urban wetland, fisheries, agriculture
Wet Weather Q_{100}	Playground, bike path, sports field
Wet Weather Q_{1000}	Park facilities (elevated boardwalks), restrooms



Dry Season

Flow Conditions

Seasonal programming, as well as, dry and wet weather conditions offer different opportunities for various users to interact with the river.

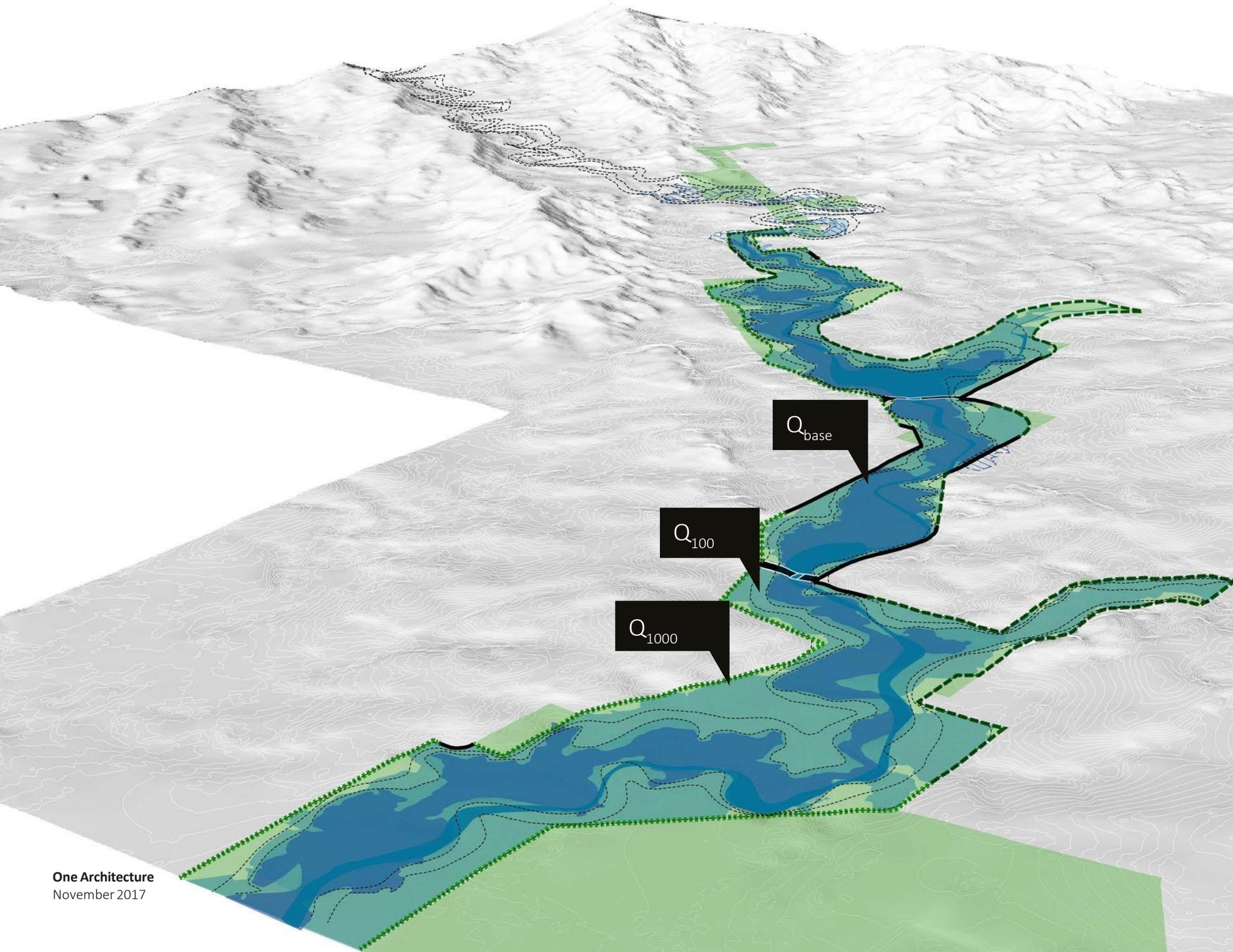
During the dry season, with more of the River Zone exposed, programming can range from active uses such as bike races and group exercise classes, to leisure activities such as picnics and outdoor learning experiences.



Active recreation like bike paths or training routes



Young school kids enjoying class outdoors



Wet Season

Flow Conditions

Seasonal programming, as well as, dry and wet weather conditions offer different opportunities for various users to interact with the river.

The wet season for this region, spans from June to October. It is anticipated that conditions such as Q100 levels, will be more frequent at this site. Programming during these conditions can include fishing and water sport activities, as well as support ecosystem services like wetlands.



Group kayaking and canoeing



Quiet fishing spots and other leisure areas

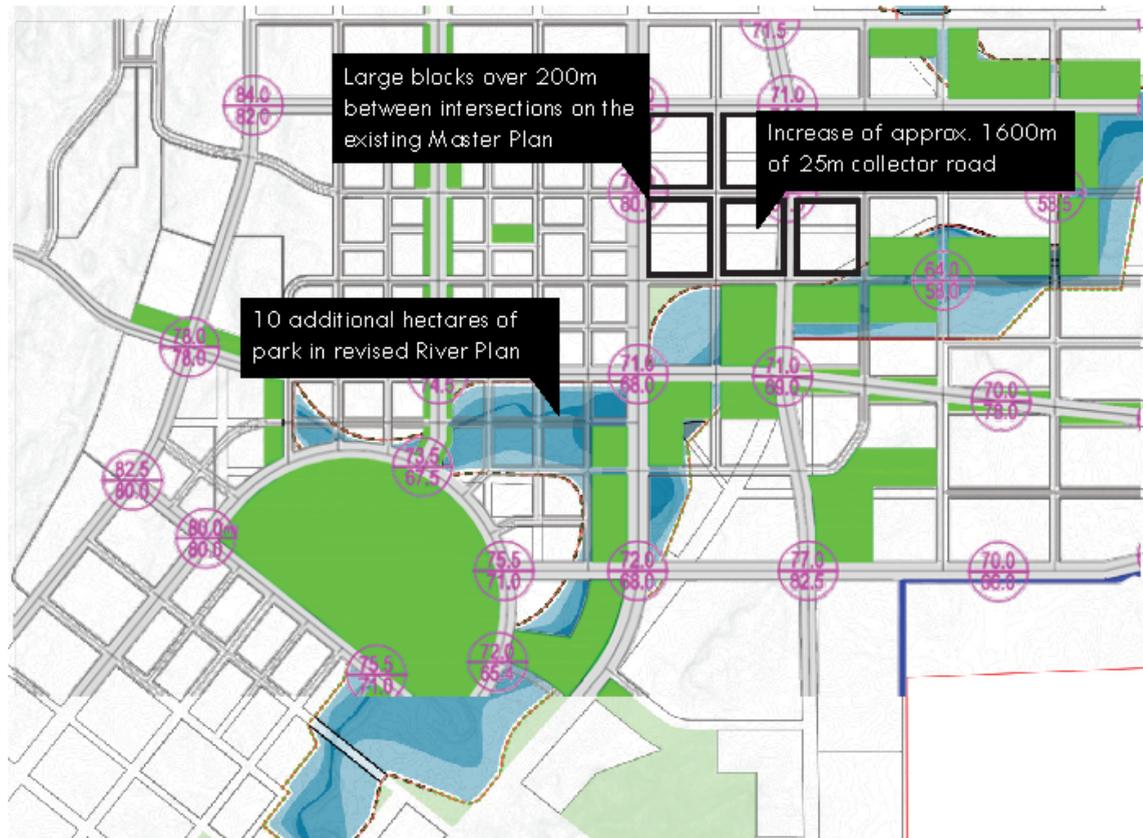


Figure 40. Increase of collector road and river zone.

**Cost Increase 1:
Additional roads to reduce block size**

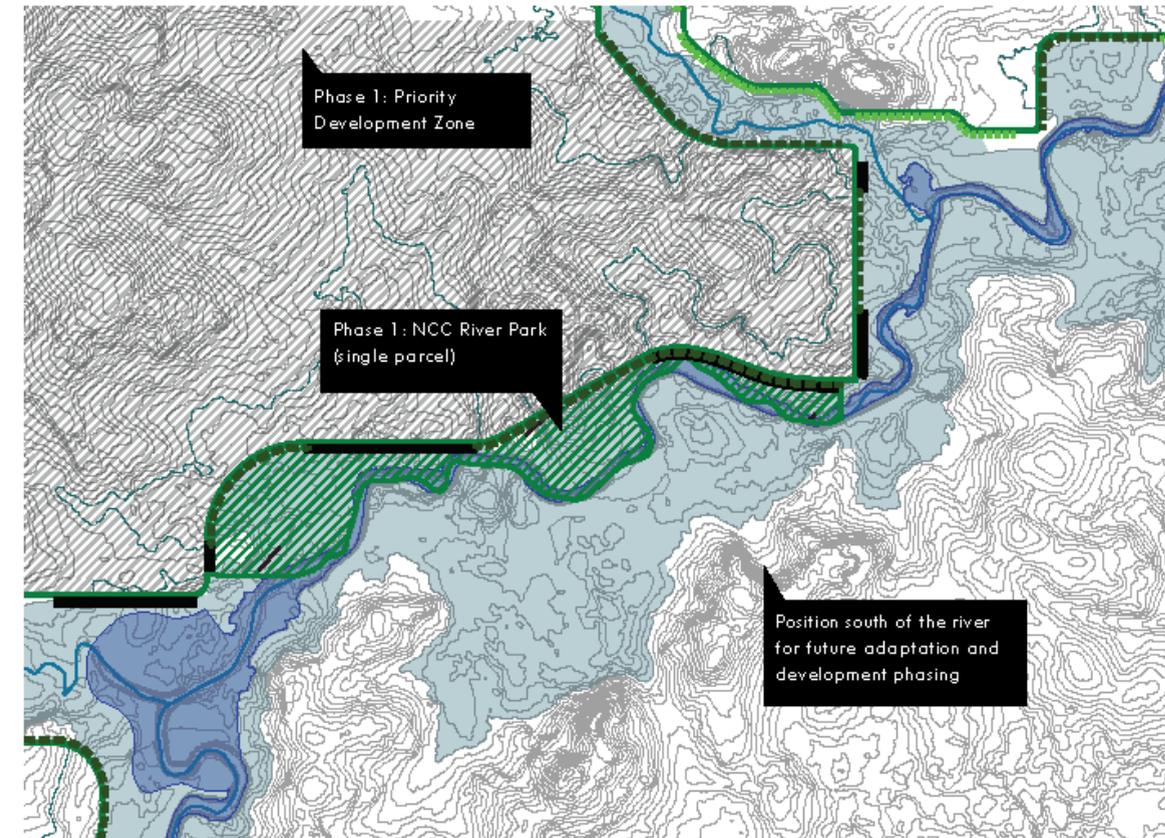
25m collector roads estimated at \$489/m
Increase road length of 1,600m
1,600m * \$489/m = \$782,000

Estimated Cost Increase of ~\$1M

**Cost Increase 2:
Expanded river zone to build**

Park development was not estimated in MP
Increase in park area 1,600m
Estimate of \$500,000/ha to design and build active urban park land
10ha * \$500,000/ha = \$5,000,000

Estimated Cost Increase of ~\$5M



Action	Reduction / Increase	Order of Magnitude	Value (USD)	Value (PHP)
Reduced Bridges	↓	\$\$\$\$\$	\$30,000,000	1,540,000,000
Relocated AR2 Bridge	↓	\$\$	\$2,000,000	102,800,000
Reduced Grading Cut/Fill	↓	\$\$\$	\$15,000,000	771,300,000
River to Remain in Channel	↓	\$\$	\$3,000,000	154,200,000
Additional Roads	↑	\$	\$1,000,000	51,000,000
Expanded River Zone	↑	\$\$	\$5,000,000	257,100,000
Lanscaping and Planting	↑	\$	-	-
Architectural Features	↑	\$\$	-	-

Total Reductions	\$50,000,000	2,568,300,000
Total Increase	\$5,000,000	308,100,000



Urban Edge

Photo: Chicago River Walk, Chicago



Landscape Edge

Photo: Mill River Park, Stamford



Natural Edge

Photo: Bishan Park, Singapore



River Park

- Unique selling point in relation to Manila market
- Ecosystem benefits
- Community benefits
- Cost benefits
- More adaptive

From River Study to Resilience Framework

NEW CLARK CITY RESILIENCE FRAMEWORK

NOVEMBER 2017

Written For:
The Asian Development Bank

Prepared By:
Matthijs Bouw, Urban Planner

With support from :

one architecture
new york city amsterdam

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08. RESILIENCE DIVIDEND

URBAN RESILIENCE

This chapter describes the concept of urban resilience as it is developed worldwide.

1. *Resilience adaptation*
 Reduce energy & water usage systems (decentralized systems)
RESILIENCE
 FOLLOW PHASES OF IMPLEMENTATION

2. *Water supply security*

CLEAN WATER
 Reliability & clean water supply
RELIABLE WATER FLOW

CLEAN/POLLUTION-FREE ENVIRONMENT/CITY

Notes and ideas

- Water supply security
- Water supply security
- Water supply security
- Water supply security

3. *Resilience*
 Follow phases of implementation

4. *Water supply security*

5. *Water supply security*

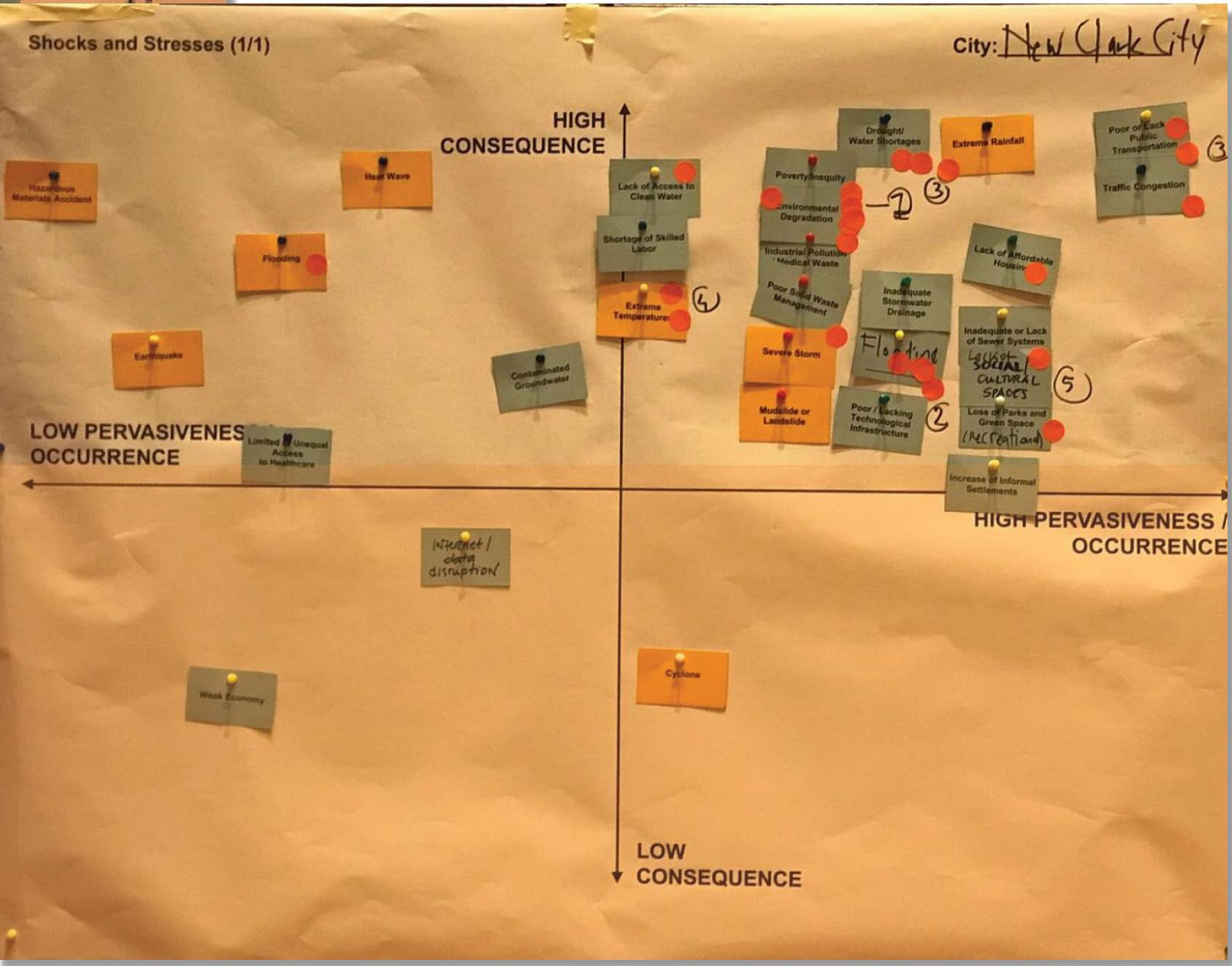
6. *Water supply security*

7. *Water supply security*

8. *Water supply security*

9. *Water supply security*

10. *Water supply security*



THE RESILIENCE APPROACH

2.1 Principles of resilience

The organization 100 Resilient Cities has articulated 7 key principles: reflective, resourceful, inclusive, integrated, robust, redundant and flexible.

2.1.1 Building capacity in NCC

In an early set of workshops with BCDA and their consultants, these 7 principles have been considered in relation to the masterplan development. For each of the 7 principles, a set of key points for NCC have been articulated.

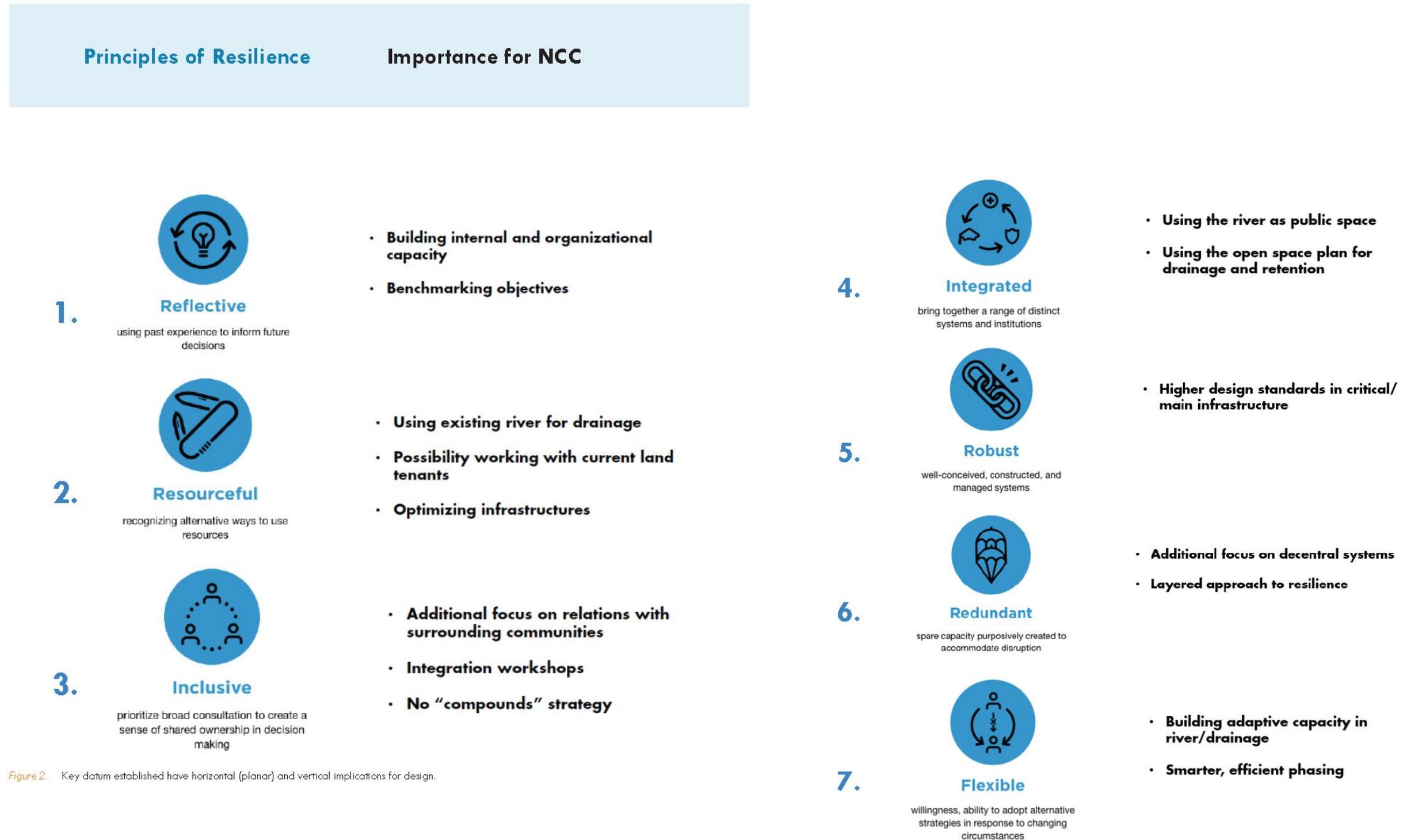


Figure 2. Key datum established have horizontal (planar) and vertical implications for design.

2.2 Nature-based systems

For building a “disaster resilient, smart, green city,” it is critical that the approach institute the use of nature-based systems as a hallmark of planning and implementation.

Using nature-based systems is:

- Cheaper and more cost effective
- More adaptive
- Able to provide additional ecosystem services
- Environmentally friendly and sustainable



Figure 3. Performance indicators.

2.3 Scales of resilience

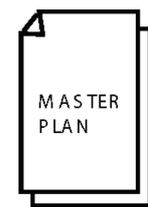
Resilience interacts at all scales. A multi-scalar approach is necessary for the development of New Clark City.

In this framework, program suggestions and high-level guidelines have been articulated on three scales:

- City
- District
- Facility



CITY
Large-scale planning systems and mechanisms



DISTRICT
Local features that interact with many facilities



FACILITY
Parcel or structure-level aspects and qualities



Figure 4. Resilience at every scale.

SHOCKS AND STRESSES

Resilience theory makes a distinction between shocks and stresses. Shocks are low frequency, high impact events such as earthquakes and typhoons. Stresses are chronic. In this chapter, the most predictable shocks are described. Stresses are much less evident for a new development, but will need to be vigilantly monitored.

SHOCKS Acute impacts

The Philippines is one of the most disaster prone countries in the world. In NCC, possible shocks include seismic events such as earthquakes and volcanic eruptions, as well as climate change related events, such as flooding, typhoons and heatwaves.

STRESSES Chronic impacts

Also conceived of as urban challenges, stresses include governance issues related to cooperation, weak building codes, lack of funding, land use conflicts as it pertains to rapid growth or development in the floodplain. Additional stresses that should be monitored are traffic related stress, environmental and economic stresses for the local community.

3.1 Climate change

Climate change impacts in the New Clark City region of the Philippines include both increased annual rainfall and increased severity of wet weather events.

Cluster II
extreme heat, extreme rainfall, disturbed water budgets, sea level rise, seismic events, volcanic eruption, landslides

Cluster III
heat events, disturbed water budgets, sea level rise

Cluster IV
extreme heat events, sea level rise

Cluster XI
sea level rise

Cluster XI
sea level rise

Cluster VI
sea level rise



Cluster I
extreme heat events, sea level rise

Cluster X
extreme heat events,



Figure 6. Implications of severe flooding.

	Observed Baseline (1971 - 2000)mm				Change in 2020 (2000 - 2035)			
	DJF	MAM	JJA	SON	DJF	MAM	JJA	SON
Region 3								
Aurora	615.7	546.4	768.7	1151.1	-0.3	-17.1	6.7	5.8
Bataan	71.7	368.7	1326.2	872.6	2.7	-5.2	9.4	-0.4
Bulacan	212.4	288.9	1041.4	842.1	4.2	-23.0	12.8	-2.9
Nueva Ecija	155.2	316.5	995.0	745.0	7.5	-13.8	10.1	1.6
Pampanga	120.8	320.6	1030.4	785.2	16.3	-18.8	4.4	-5.1
Tarlac	434	265.4	1193.5	644.3	26.0	-13.7	-1.6	-9.6
Zambales	40.9	368.0	1793.9	872.0	34.2	-4.5	13.3	-1.6

Figure 5. Seasonal rainfall projections for Tarlac (New Clark City) in 2020, medium-range emission scenario.

Season	Observed Baseline (1971 - 2000) mm	Projected Rainfall in 2020 (2006 - 2035)mm
DJF Dec/Jan/Feb	43.4	54.7
MAM Mar/Apr/May	265.4	229.0
JJA Jun/Jul/Aug	1,193.4	1,174.4
SON Sept/Oct/Nov	644.3	582.4

Figure 7. Seasonal rainfall projections for Tarlac (New Clark City) in 2020, medium-range emission scenario.

3.2 Flooding

In cases and around the world, floods are the most costly common disaster.

3.2.1 Heavy precipitation, rainfall

3.3 Heat

Heat can impact cities, agriculture and individuals. Of all climate change related disasters, extreme heat is the most deadly.



Figure 11. Implications of extreme heat, drought.

Provinces	Stations	No. of Days w/ Tmax >35 °C			No. of Dry Days		
		OBS (1971 - 2000)	2020	2050	OBS	2020	2050
Aurora	Baler	397	819	2008	1295	6176	6161
Nueva Ecija	Cabanatuan	1293	3271	4796	8113	6117	6202
Pampanga	Clark	335	1855	3108	889	5701	5754
Zambales	Iba	259	573	1573	8034	6500	6325

Figure 10. Frequency of extreme heat days.



data, chart http://sdwebx.worldbank.org/climateportal/index.cfm?page=country_future_climate&ThisRegion=Asia&ThisCode=PHL
Climate Change in the Philippines Report, 2011 (cited above) http://dilg.gov.ph/PDF_File/reports_resources/DILG-Resources-2012130-2ef223f591.pdf

3.4 Seismic events

The Philippines sits within the Pacific ring of fire, which is an expansive area with many faults on the coast of the Pacific Ocean.

In addition to earthquake tremors, risks include volcanic eruptions and the resulting ash.



Figure 13. Implications of seismic

Seismic
East Zamb
Iba Fract
Philippine Fault Zone
West Valley Fault
Manila

Figure 12. Fault model param

data, draft <http://sdwebx.worldclimatechange.org>



Figure 15. Landslide due to typhoon at Mt Pinatubo.

Landslide Source (triggers that influence slope stability)			
Ground shaking (geologic disturbance) from earthquake or volcanic eruption; steep land failures	Short duration, high-intensity rainfall events; sudden downpours and flash flooding	Moderate duration, intense typhoon rainfall events	Long cum of n pre-
Seismic	Precipitation		

Figure 14. Landslide susceptibility for New Clark City, Vol III 5-32.

image <http://pathways-2-resilience.org/ebook/part-1-pathways-to-resilience/>

3.5 Landslides

Landslides can have seismic causes or can be the result of heavy rainfall. Slope stability can be reduced by long-term impacts from rain and changes in the vegetation.

3.6 Cascading impacts

Interconnections of natural and man-made systems is an important consideration for response, recovery, and long-term planning.

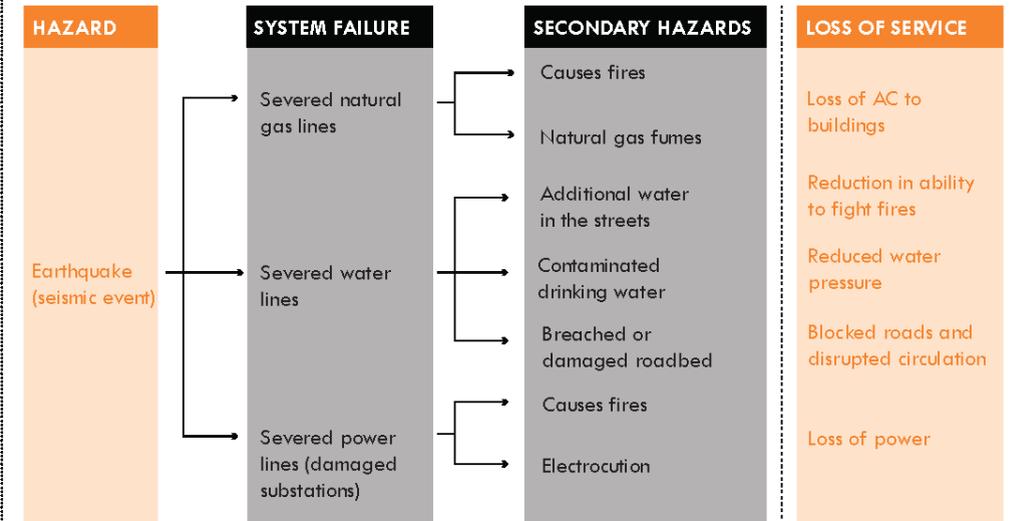


Figure 16. Key datum established have horizontal (planar) and vertical implications for design.

photo (right) Iwan Baan, New York Magazine.

SYSTEMS

In this chapter, the NCC masterplan is described by system. For each system, the exposure and vulnerability of the system is articulated on a high-level. In addition, since systems are often interlinked (both in terms of cascading impacts and in multiple benefits), the linkages between the different systems are visualized.

4.1 Waste



4.2 Stormwater and Drainage



4.3 Water Supply



4.4 Energy



4.5 Telecommunication



4.6 Transportation



4.7 Civic



4.8 Open Space



WASTE

Waste management often requires the largest budget of the city¹. The waste disposal in New Clark City will be processed in the Metro Clark Landfill site. Waste management shall be monitored and managed, including the disposal method of the waste and treatment method for the hazardous waste. The solid waste strategy should also accommodate the application of mandatory garbage segregation, recycling program on the resource and the disposal location.

EXPOSURE & VULNERABILITY



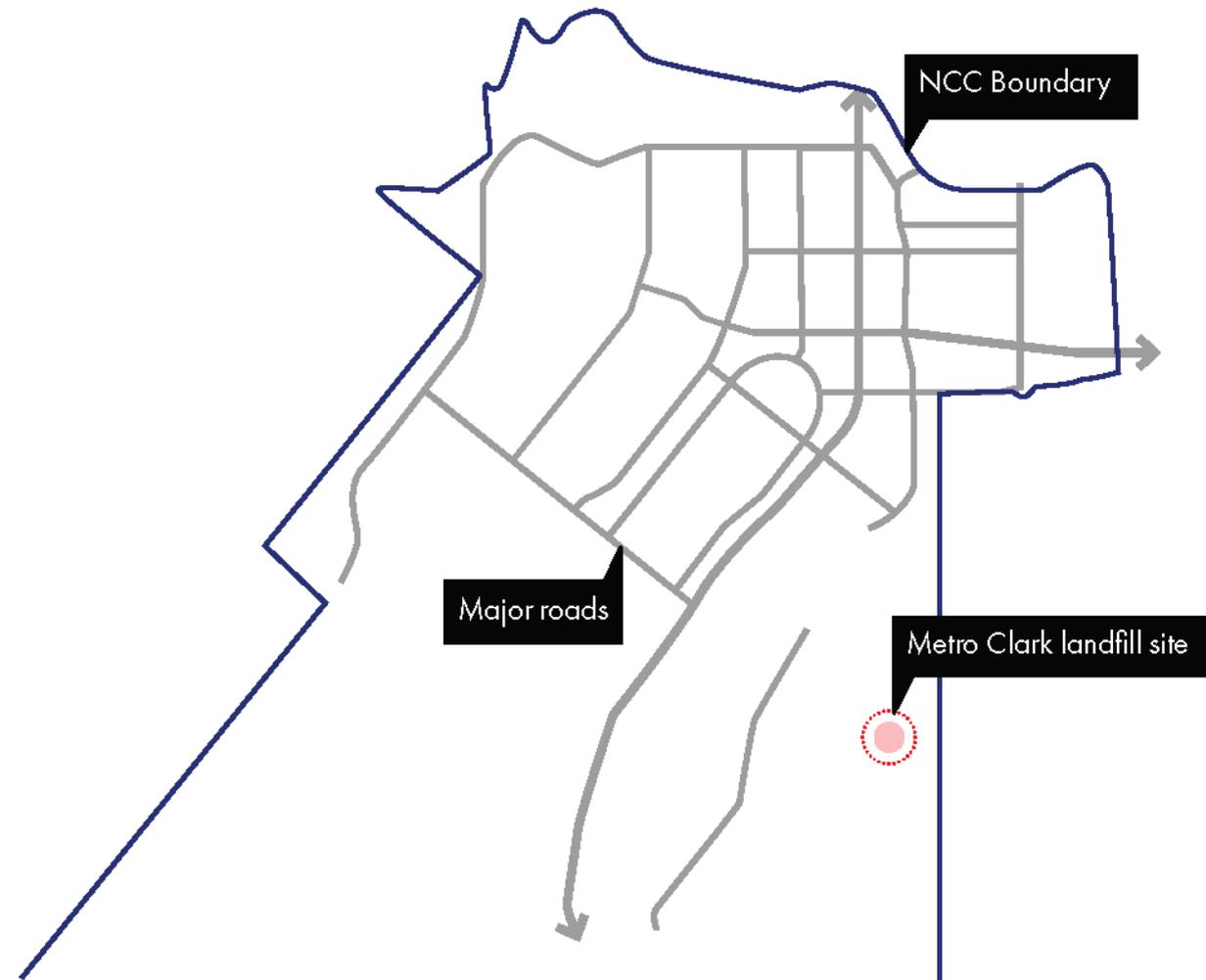
Effective waste management is vital as within new city that experience increasing population and higher economic development, the solid waste generation rates will rise exponentially. If not well-managed, the system can cause additional strain on the city with surging cost and environmental impact. During the time of climate disaster, good waste management will be very helpful to dispose or transfer excessive construction debris.



Energy



Telecommunication





STORMWATER & DRAINAGE

There are four different phases in the wastewater treatment in the sewage system. However, the wastewater will be treated within the source before the treated water will flow to the existing system. Micro system is recommended that every facility in the city

NCC RESILIENCE FRAMEWORK 04. Systems

WATER SUPPLY

The water system of New Clark City including water treatment plants, several alternative intake / diversion dam and deepwell where area is suitable. Rainwater will be utilized for fire protection and industrial use. In terms of the sewage system of rainwater, according to Revised National Plumbing Code of the Philippines, the pipeline should not be used as soil, waste or vent pipe.

EXPOSURE & VULNERABILITY

Preserving the quantity and quality of water system in the city will require flexible and highly distributed system. By focusing to not only watershed source but also catch basin for rainwater, bluebelts, and green infrastructure will enhance the system's resilience. Catch basin will be useful to retain the rainwater. Bluebelts treats stormwater using existing water bodies, vegetation and natural elements to filter impurities. Meanwhile green infrastructure complements the bluebelts, managing run-offs and clean the water.

LEGEND

- CGC Boundary
- Rivers / Waterways
- Transmission Lines
- Water Treatment Plant
- Intake / Dam
- General Area for Deep Well Sites



Stormwater & Drainage

Energy

Open Space

Alternative Intake/
Diversion Dam

Alternative Intake/
Diversion Dam

Proposed Intake/
Diversion Dam 1

Water Treatment Plant 1

Proposed Intake/
Diversion Dam 2

Water Treatment Plant 2

Proposed Intake/
Diversion Dam 3

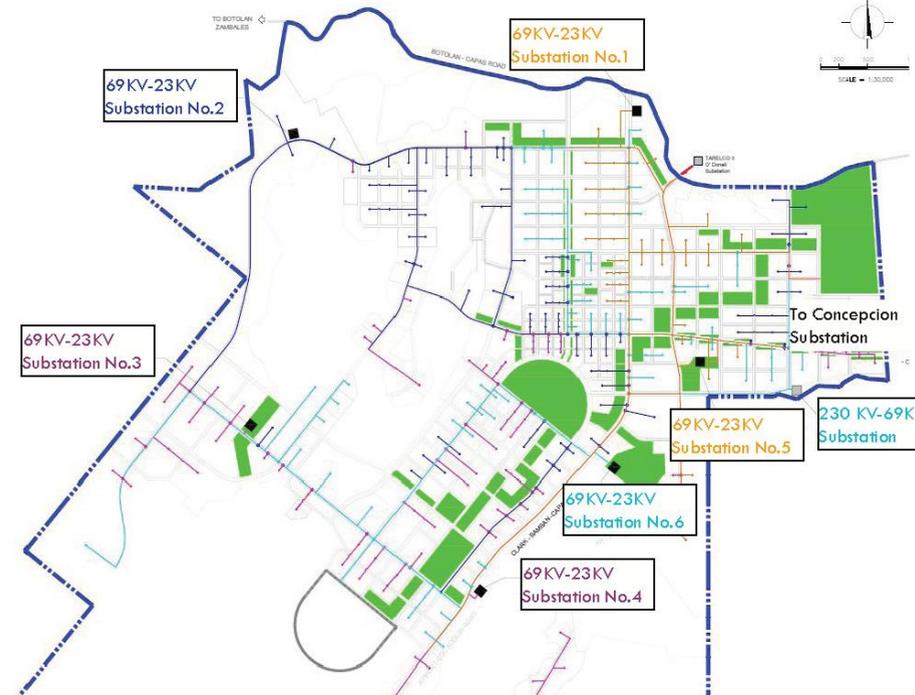
Bangut River



Waste

Water
Supply

Telecommunication



ENERGY

New Clark City aims for an energy system which accommodate smart system to reduce consumption within different scale. On the larger scale, there will be centralized supply for Liquefied Petroleum Gas (LPG). Decentralize energy available within district level will acquire solar energy for daytime, which can be utilized for electric supply and mass transit system. Micro-grid for the smallest scale will adjust to the LEED guidelines such as the requirement for smart home and energy-efficient building using renewable and environment-friendly sources.

EXPOSURE & VULNERABILITY

Decentralized smart system provides cheaper, more reliable energy accessible to the people. Today, the application is very feasible as there are many options, including coupling electricity sector for district cooling on high density area: through water pump when the demand is high and renewable energy when it is low demand. Upon the disaster prevention, acquiring the well-distributed system also means higher resiliency for the city.

GUIDELINES SECTIONS:

SECTION 1
Master Plan: Design Goals

SECTION 2
Master Plan: Zones

SECTION 3
Green and Open Space Plan
(including River Zone Plan)

SECTION 4
Transport and Circulation Plan

SECTION 5
Smart Infrastructure Plan

SECTION 6
Utilities Plan

SECTION 7
Disaster Resilience Plan

SECTION 8 Architecture
(including lighting, signage, and art)

SECTION 9 Landscape Architecture
(including landmarks, vistas, corridors)

GUIDELINES METHODOLOGY

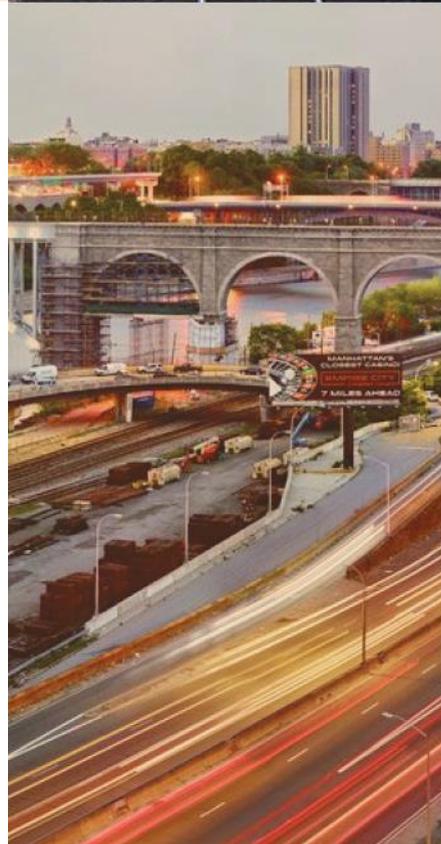
In the following chapters, key aspects for building resilience are described on three scales: city, district and facility. These descriptions are high-level and are intended to serve as input for both the program management strategy and the development of design guidelines.

In order to facilitate the latter, key takeaways from the descriptions are summarized in orange in the outer column of the pages and, when possible, linked to specific sections of the guidelines.



CITY GUIDELINES

On the 'city' level, this resilience framework focuses on four aspects. First, it makes a suggestion for mainstreaming resilience in the program management of NCC. Second, it establishes the need for better data and clear metrics for resilience. Third, it articulates a number of necessary amends to the current masterplan, specifically by the introduction of nature-based development and an ecosystem perspective on the new city. Fourth, it addresses the issue that NCC's resilience also depends on aspects outside of NCC's perimeter.

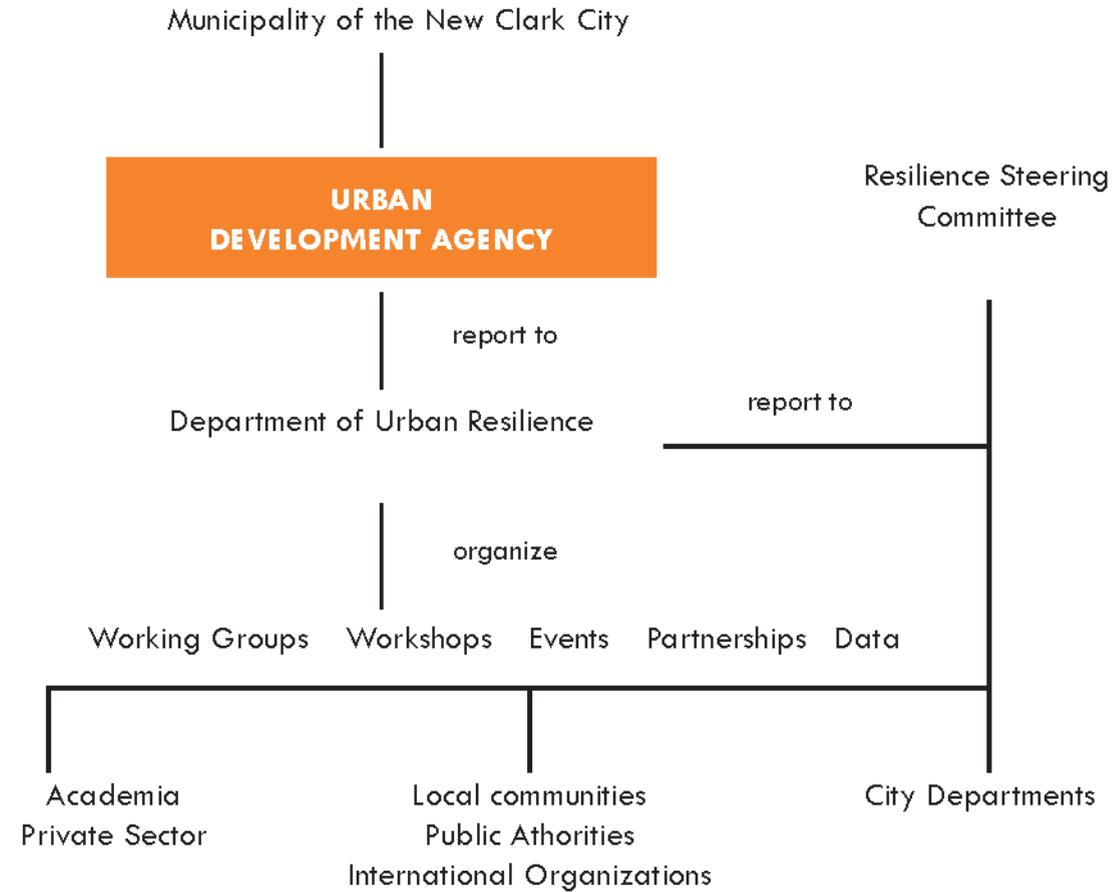


SECTION 7 Disaster Resilience Plan

Governance and Inclusion

ACTION 1 Include as many key stakeholders as possible at various points throughout the development process.

ACTION 2 Establish resilience as a key component of urban management



Establish a resilience governance structure with the proper legal and jurisdictional capacities to have impact. Task them with the role of reviewing tender documents and enforcing and monitoring development projects to ensure proposed resilience goals and objectives are met.

Ensure that resilience is embedded in the development of the New Clark City, from tender documents to facility operations.

Resilience committee that enforces, updates, refines and monitors guidelines.

SECTIONS 4-6

Transport Plan, Smart Infrastructure Plan, Utilities Plan

Critical Infrastructure

ACTION 3 Protect critical infrastructure at a higher standard level than other infrastructure to ensure continued operation. Consider the role of road network as it relates to initiating services post-event.

- Legend
- CGC Boundary
 - Rivers / Waterways
 - ▭ Transmission Lines
 - Water Treatment Plant
 - Reservoir
 - ⊕ Intake / Dam
 - General Area for Deep Well Sites
 - Sewage Treatment Plant
 - ▲ Substations
 - Switching Station
 - Transit Hub
 - Landfill

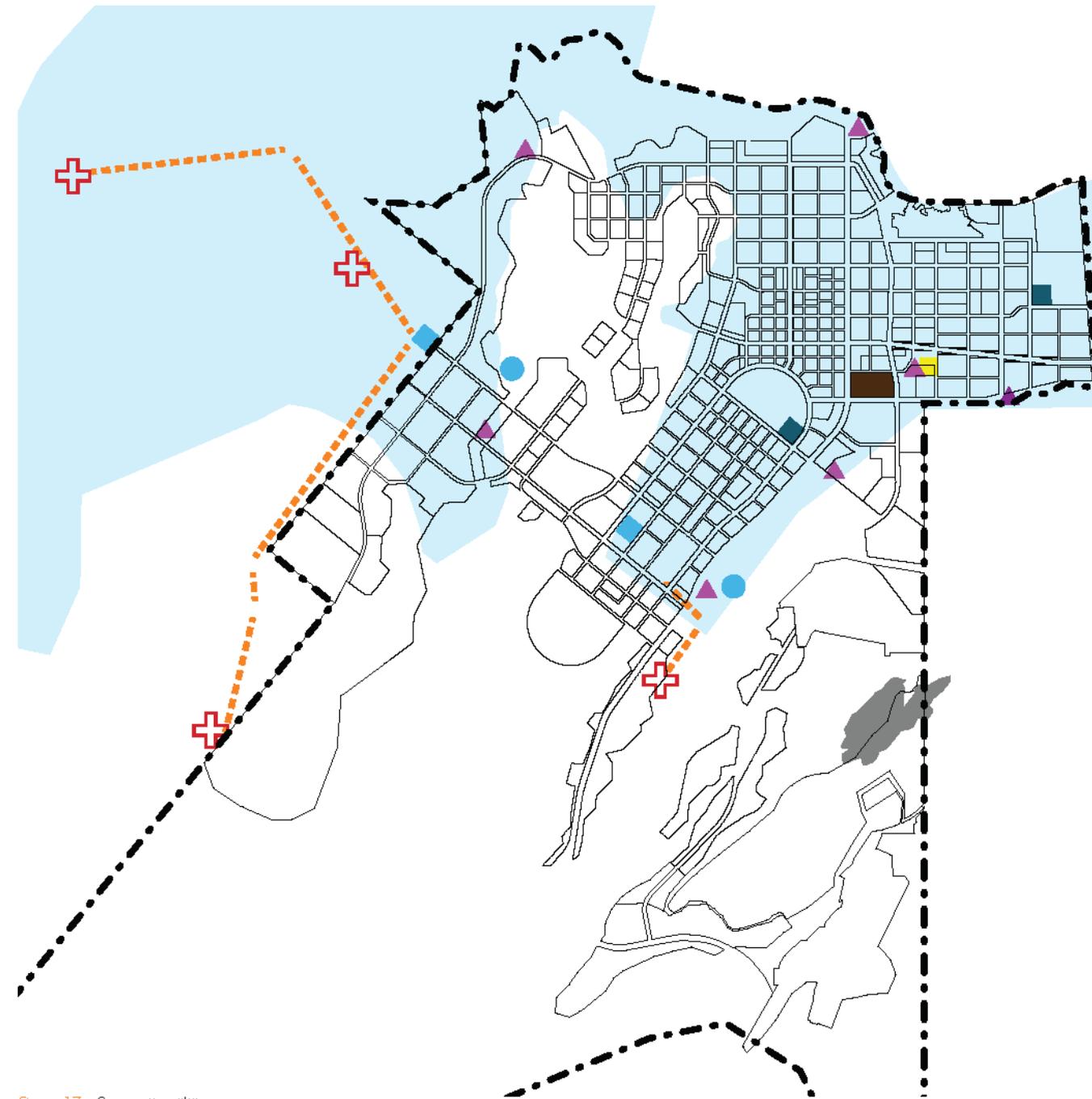


Figure 17. Composite utilities map.

SECTIONS 2-3 Master Plan Zones, Green and Open Space Plan

ACTION 5 Link new development to River Zone and larger ecosystems by green infrastructure corridors that provide co-benefits.

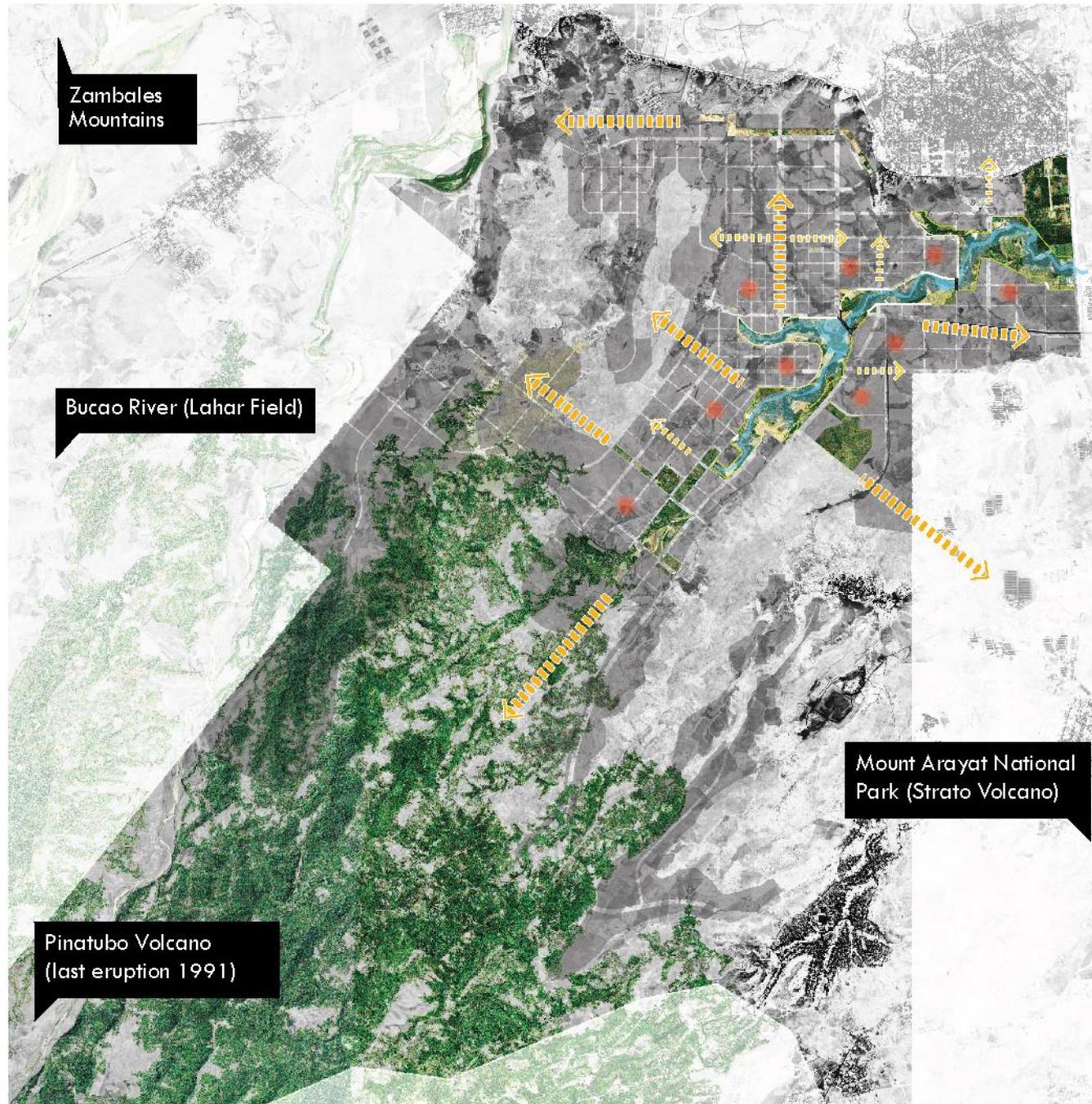


Figure 19. Priority Biological Diversity Conservation Areas with high ecological value

DISTRICT GUIDELINES

The district level is critical for building resilience because it provides the linkages between the top-down plans and the individual facilities.

It is at this scale that the benefits of an integrated resilience strategy can become most manifest. At the district scale, the open spaces meet the community, and decentral, often nature-based, infrastructure creates community benefits.

photo <http://pelicanbomb.com/art-review/2017/a-new-vision-for-water-building-the-gentilly-resilience-district>



SECTIONS 5-6 Smart Infrastructure Plan, Utilities Plan

Decentralized infrastructure

ACTION 1 Implement recycling and composting programs

ACTION 2 Encourage renewable energy generation through policy and land use related incentives

ACTION 3 Develop a district network for micro-grids for storage and back-up systems

ACTION 4 Incentivize water harvesting (storage), groundwater recharge, graywater

ACTION 5 Establish local stormwater management guidelines for urban drainage such that the overall drainage system is minimally impacted during large rain events

ACTION 6 Invest in multi-modal transit opportunity to diversify options

The use of decentral infrastructure should be encouraged. Decentral infrastructure is more adaptive, 'smart' and builds redundancy. The use of decentral infrastructures also reduces upfront infrastructure costs, which will allow for more flexible phasing and better use of most current technologies.



Waste



Solid waste mangment
Sustainability (landfill diversion)

Opportunity: Recycling, Composting



Energy



Energy generation
Storage and back-up (redundancy)
Renewables (solar, wind, biomass)

Opportunity: Micro-grid



Water
Treatment

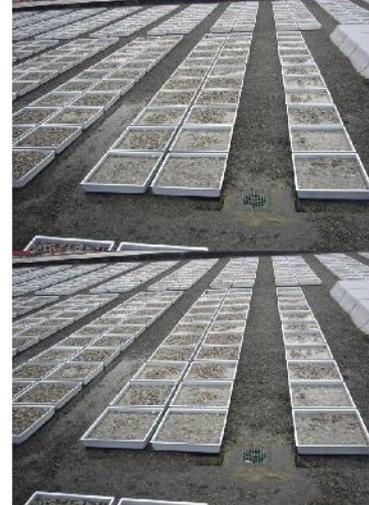


Treatment and supply

**Opportunity: Water Harvesting (storage),
aquifer/groundwater recharge, Graywater
systems**



Drainage



Water management and storwater drainage

**Opportunity: bioswales, blue roofs, green
infrastructure**

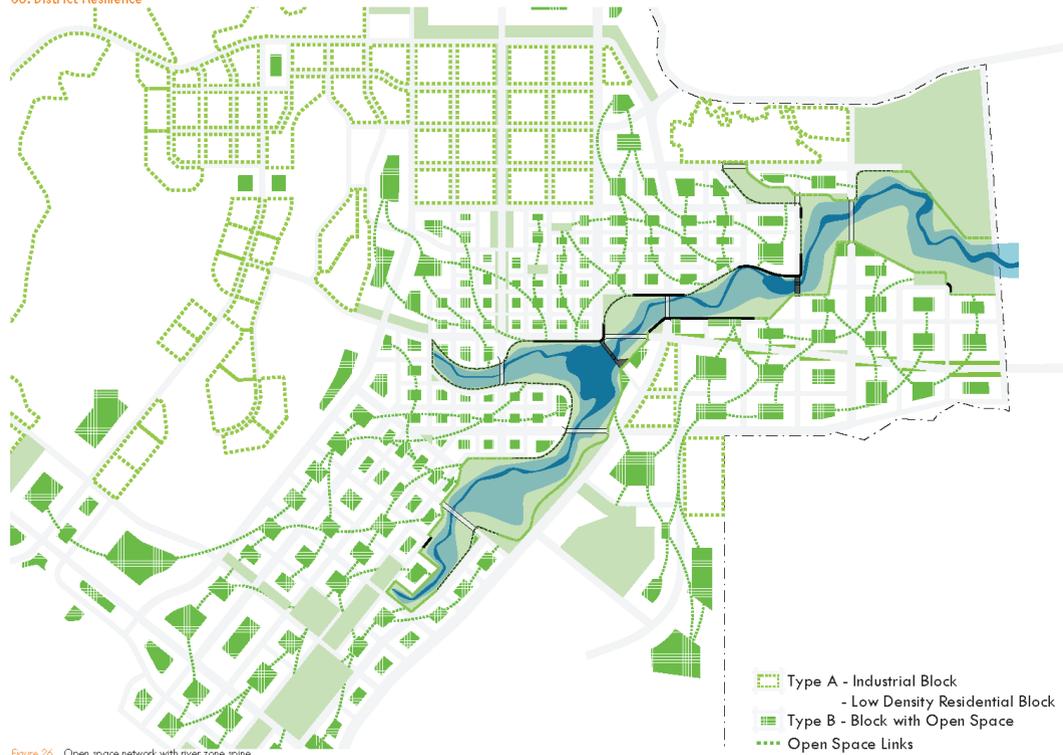


Transportation

Safe and accessible transit

**Opportunity: bike infrastructure, shuttle bus
services (mini-bus, Google bus), electric
vehicles (AVs?) and other modes**

Figure 25. Examples of decentral infrastructure



SECTIONS 3-9

Green and Open Space Plan, Transport Plan, Smart Infrastructure Plan, Utilities Plan, Architecture Plan and Landscape Architecture Plan

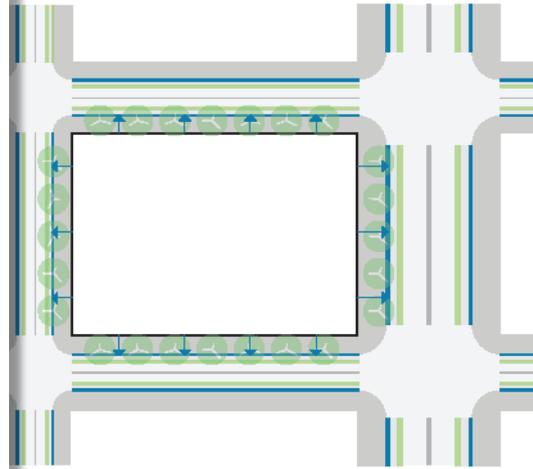
Open space network

ACTION 1 Establish a clear hierarchy in transit development and financing: pedestrian, bikes, public transit, bus, AV's, cars

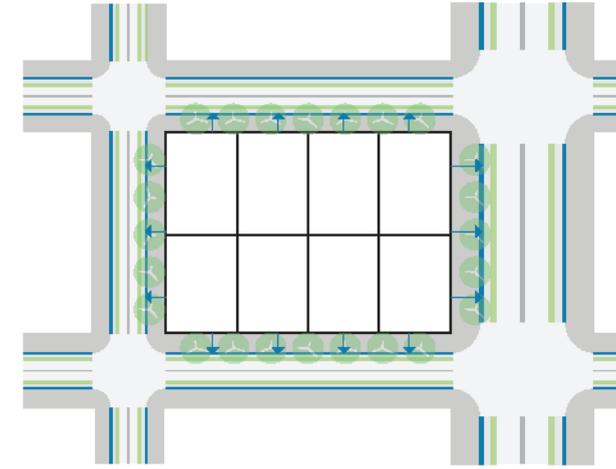
ACTION 2 Create green infrastructure links on a block level. In Type A blocks, these links should take place in the public ROW. In Type B blocks, a focus should be on interior open space.

ACTION 3 Anchor social-, civic-, and critical infrastructure to various types of open space and green infrastructure

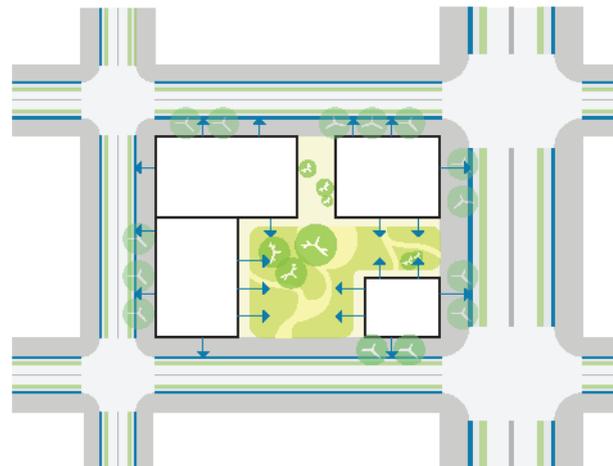
Type A
Industrial Block



Type A
Low Density Residential Block



Type B
Block with Open Space



- Sidewalk
- Bike Lane
- Bioswale
- Filter Strip

Open spaces and green infrastructure provide a multitude of services. They allow for a transportation plan that promotes walking and biking over other forms of traffic. It provides possibilities for local water harvesting, retention and drainage. It reduces the urban heat effects and promotes health. And it provides a meeting and recreational space for the local community.

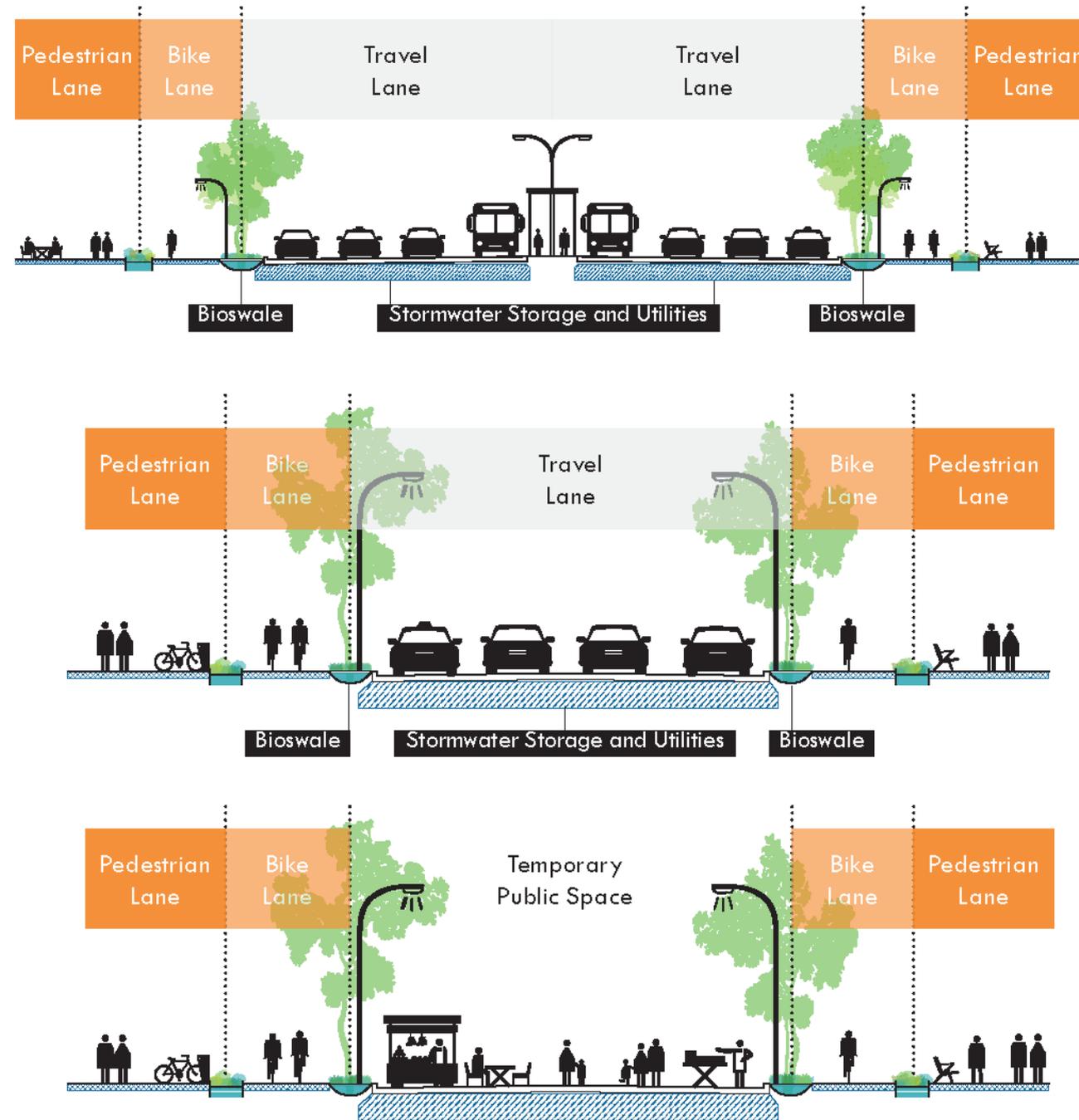
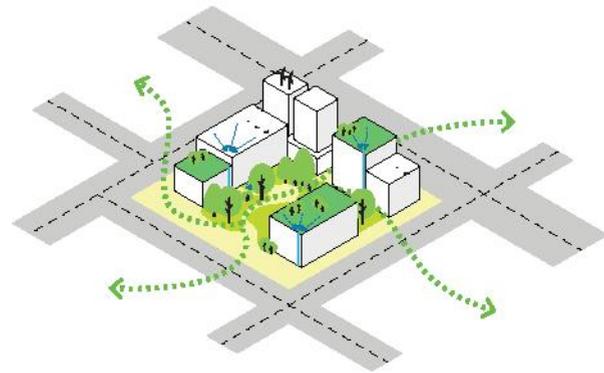
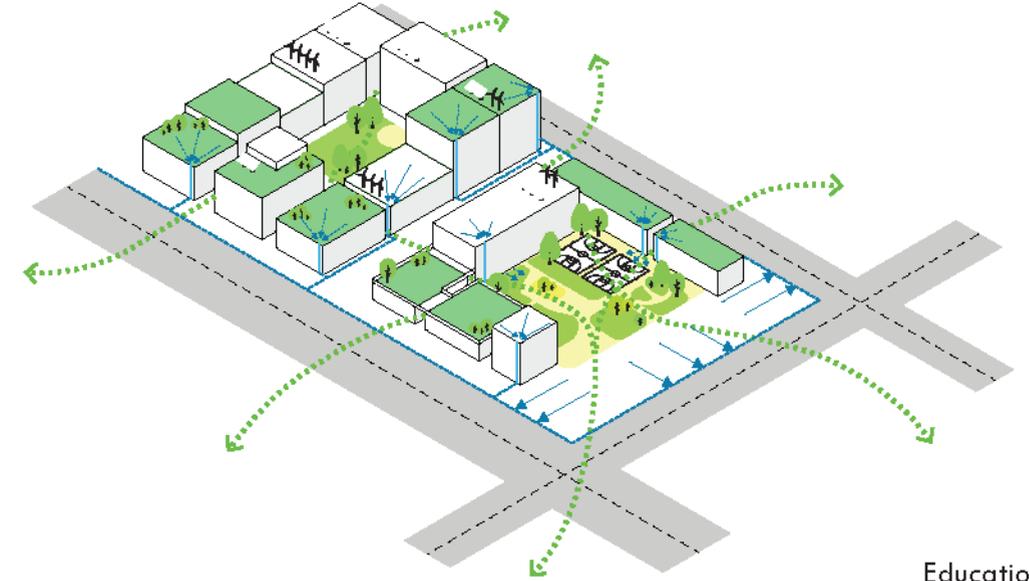


Figure 27. Road sections show the integration of green infrastructure and the intended hierarchy of traffic



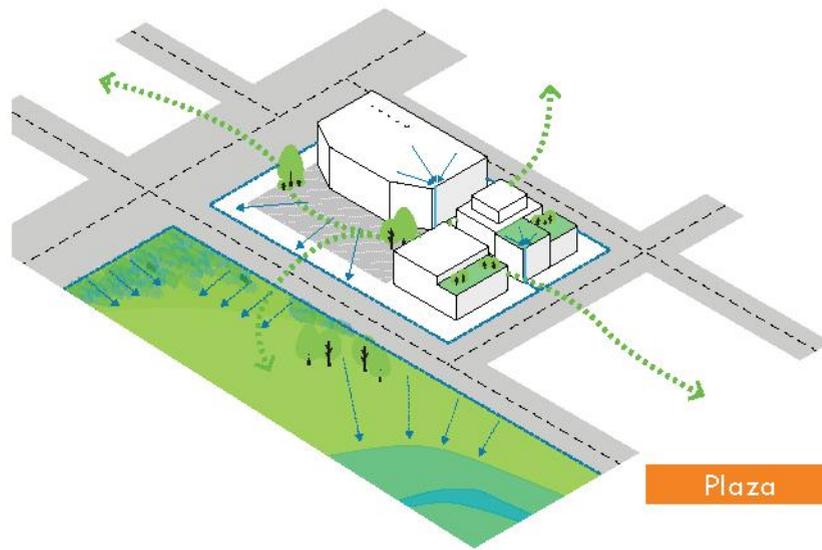
Green Space

Mixed Use
Commercial
Residential



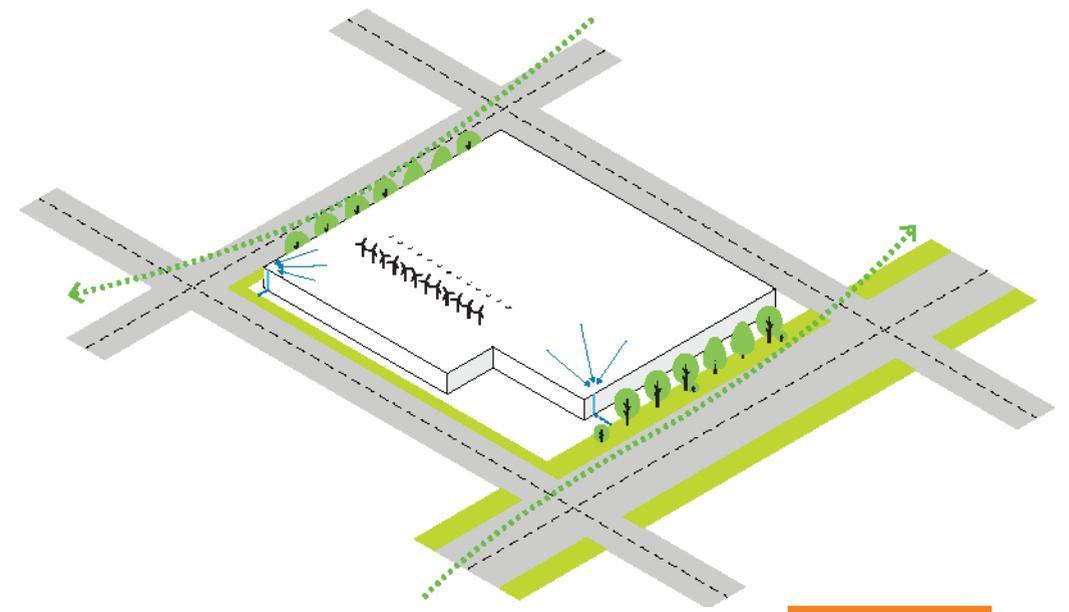
Sports Field

Education
Mixed Use
Sports



Plaza

Institution
Commercial
Education



Sidewalk

Industrial

FACILITY GUIDELINES

At a facility level, resilience focuses mostly on disaster risk reduction guidelines and on response and recovery plans.



SECTION 8 Architecture

Design and construction for Disaster Risk Reduction

ACTION 1 Monitor floodpaths every 5 years as development progresses

ACTION 2 Establish design parameters to mitigate impact from flooding for buildings in the 10 year floodzone

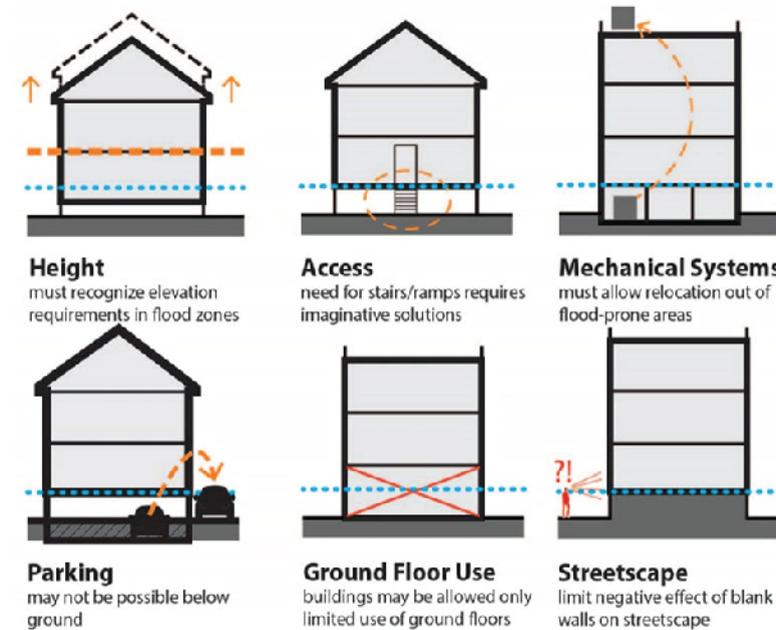
ACTION 3 Establish design parameters to mitigate impact from seismic events. At the minimum, every building should be able to withstand a magnitude 8 earthquake and be able to bear 1 m. of ash.

As development in NCC progresses, the floodpaths and floodplains will change. It is important to monitor these frequently in order to have up-to-date risk data and to be able to adapt accordingly.

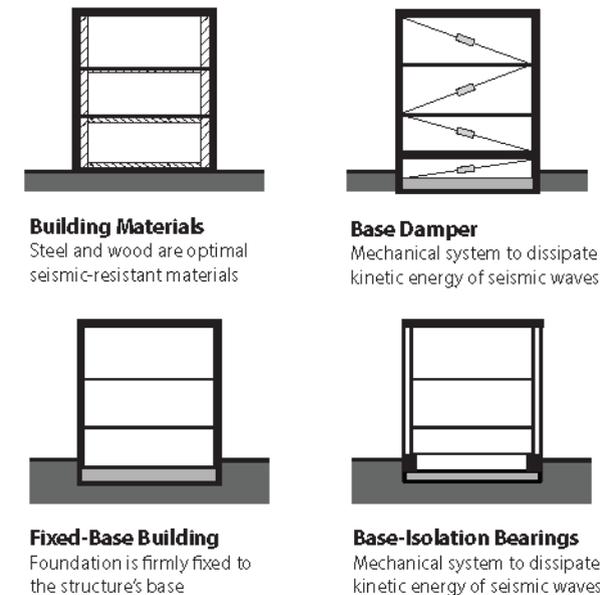
Key flood parameters include elevating finished first floor heights, establishing access to buildings at grade, moving mechanical systems on roofs or higher floors, and locating structures outside of the floodplain.

Seismic considerations revolve around shake-resistant materials such as steel or wood, and construction options which include mechanical systems to dissipate the kinetic energy of seismic waves.

Floodproofing Buildings



Seismic-Resistant Structures



SECTION 7 Disaster Resilience Plan

Disaster response and recovery plans

ACTION 2 Each public facility, and each facility over 5,000 m², should develop a disaster response and recovery plan.

ACTION 3 Develop a process for monitoring and evaluating plans, schedule training, and initiate drills

Leverage capital budgets and emergency funding to address mitigative facility maintenance as well as immediate repairs. Develop clear communication trees and organizational charts that identify chain of commands and necessary entities and agencies.

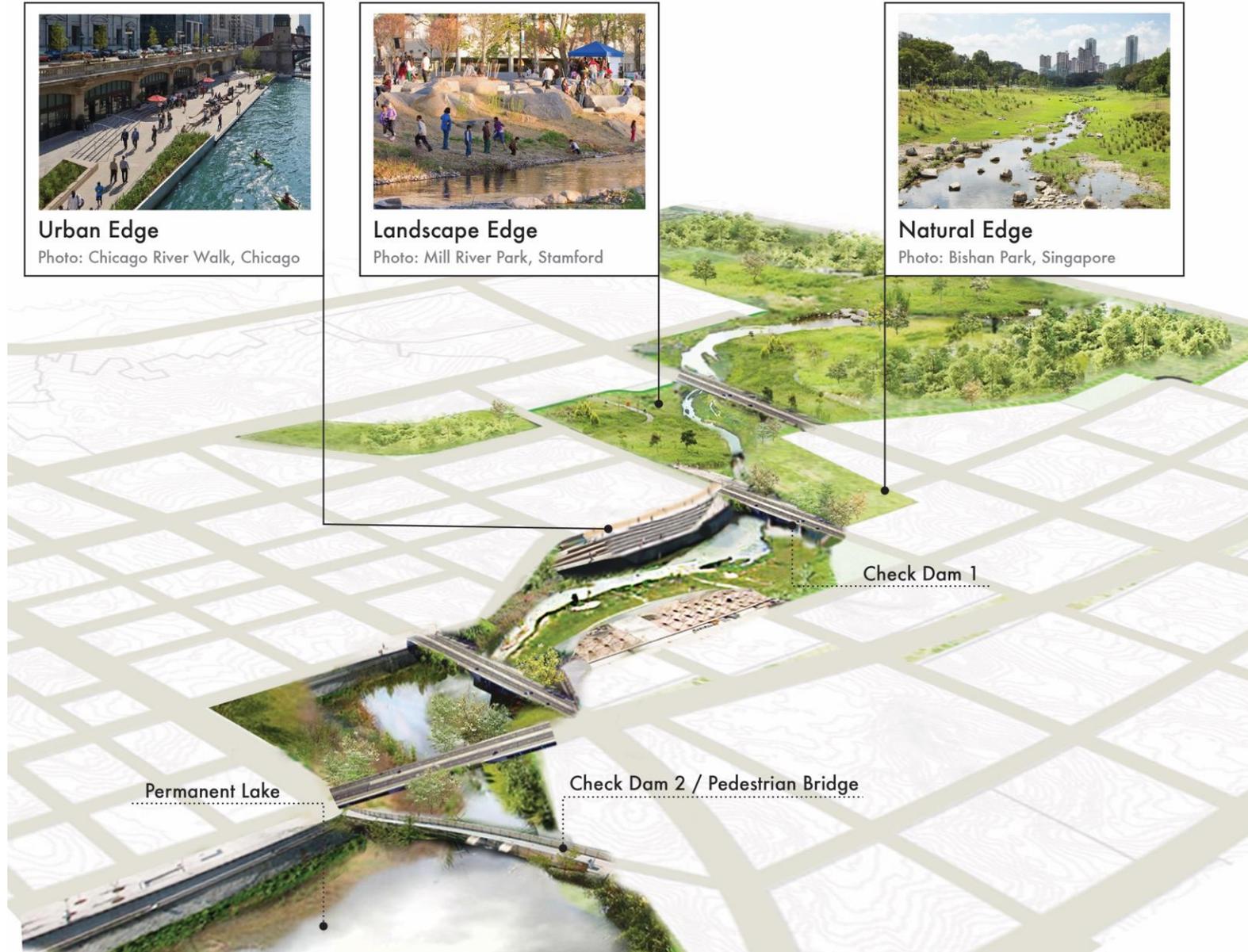
Conduct regular trainings to enforce planning components.

Institute monitoring and evaluation strategies that align with other key regional assets.



Figure 29. Key datum established have horizontal (planar) and vertical implications for design.

RESILIENCE DIVIDEND



+

Using process of Design Standard Guidelines, Program Management + Transaction Advisory to develop and build real examples of integrated resilience in New Clark City as an inspiration for both urban development in the Philippines and for ADB's agency to implement change



public

Change is empowered and accelerated by it. It also brings issues to the table for public conversation.

principled



Design requires a clear, principled, and well-reasoned stance. The outcome of the design process needs to be explicit.

iterative

A designer will be making the same 5, 10, and 20-year improvement plans to begin, which is then just off and back the design process.

risky

One of the ways that design can be powerful is that it challenges conventional wisdom and opens new possibilities.

design is...

communicative

integrative

not a science

participatory

vision

an action

a holistic understanding

a way of thinking

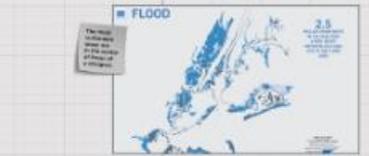
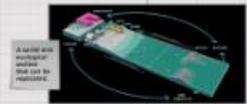
a local initiative

a social process

more than an object

a framework

a shared language



The result is more integrative. This means design can help solve complex problems, but also bring us closer to right by making them more integrative.

Designing to test a system between specific scenarios and general ideas.

Agreement design makes use of the tools to solve particular general problems. In the area of design, they are just in use or not.

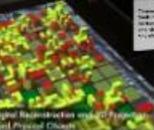
The designers of systems address systems and not directly designing systems themselves.

Designers are forming these systems towards anticipated customers, even as they are working towards systems that are put in place by other actors.

Designers as a participant in a complex system.

There are designers that do not understand themselves to be in the center of the system but in particular to understand themselves.

Butter: They will understand themselves to be participants in solving the system, but they will also understand themselves as participants in the system.



System for Building Digital Infrastructure in the Ministry of Health, Thailand Provincial Council.

"Those who dare to fail miserably can achieve greatly." J. F. Kennedy

THANK YOU

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