# Innovative Desalination Design: Location, Pre-treament, Intake and Outfall

7 December 2018

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# Today

Desalination Plant

Procurement

Evaluation

FIDIC Gold Book

Risk Allocation

Summary

### **Desalination Plant**

- 1. Water supply Augmentation
- 2. Desalination as an Option
- 3. Desalination Processes
- 4. Desalination Plant Components

# Why Augment?

Water Shortage

# Why Augment?

### Consequence

Augment?			Insignificant	Minor	Moderate	Major	Catastrophic
			1	2	3	4	5
	< 1 year	5	L	M		E Water	
Likelihood	1-3 years	4	L	L	M S	hortage	e E
	4-10 years	3	N	N	L	<u> </u>	Н
	11-50 years	2	N	N	N	L	M
	> 50 years	1	N	N	N	N	L

## Why Augment?

Inherent Risk	Controls	Residual Risk
Risk of water shortage: Major to Extreme	<ol> <li>Reduce/moderate demand</li> <li>Improve regulation of existing source (s)</li> <li>Add to existing source(s)         <ul> <li>Similar source</li> <li>Different source</li> </ul> </li> </ol>	Risk of water shortage: Moderate to Low

# Why Augment?

### Consequence

Augment?		Insignificant	Minor	Moderate	Major	Catastrophic	
			1	2	3	4	5
	< 1 year	5	L	M	Н	E	E
Likelihood	1-3 years	4	L	L	M	н	E
	4-10 years	3	N	N		M	Н
	11-50 years	2	N	ufficier Water	nt N	L	M
	> 50 years	1	2	N	N	N	L

## Why Desalination?

### Why Desalination?

No other option

High Cost Sources: City Supply

cost spread over large number of users

Low Cost Sources: Rural Supply saved for strategic uses such as food production

'Desalination is the only climate independent source of water available.'
Strategic Analysis Paper, Global Food and Water Crises Research Program, Future Directions
International, July 2011

### Why Reverse Osmosis?

Multi-Stage Flash
Multi Effect Distillation
Mechanical Vapour Compression
Reverse Osmosis

## Why Reverse Osmosis? Lowest Energy

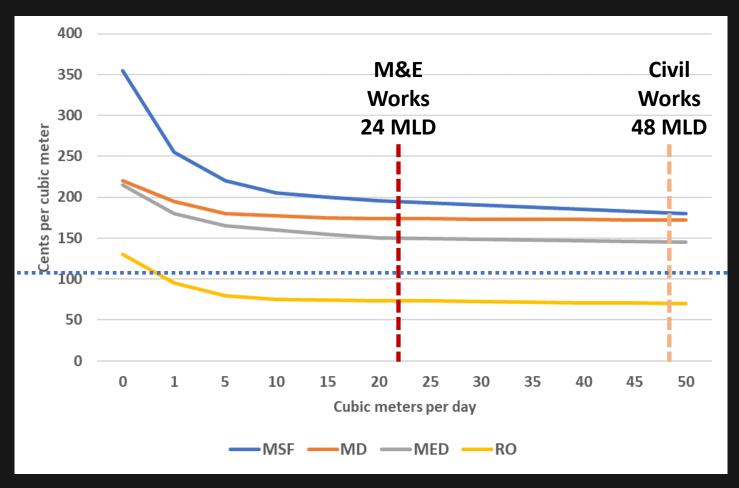
	MSF	MED	MVC	RO
Process	Multi-Stage Flash	Multi-Effect Distillation	Mechanical Vapour Compression	Reverse Osmosis
Technique	Thermal	Thermal	Thermal	Pressure
Total Equivalent Electrical Energy (kWh/m³)	13.5 to 25.5	6.5 to 11	7.0 to 12	2.6 to 7.5

### Why Reverse Osmosis?

# The energy required to produce safe drinking water from different water sources

Sources	Seawater	Wastewater Reuse	Wastewater Treatment	Groundwater	Inland Water
Total Equivalent Electrical	2.6 to 7.5	1.0 to 2.5	0.6 to 0.8	0.4 to 0.5	0.3 to 0.4
Energy (kWh/m³)	2.0 (0 7.5	1.6 to	o 3.3	0.4 to 0.5	0.5 to 0.4

### Why Reverse Osmosis? Lowest Cost



Small	<0.1 MLD
Medium	<0.2 MLD
Large	>0.2 MLD

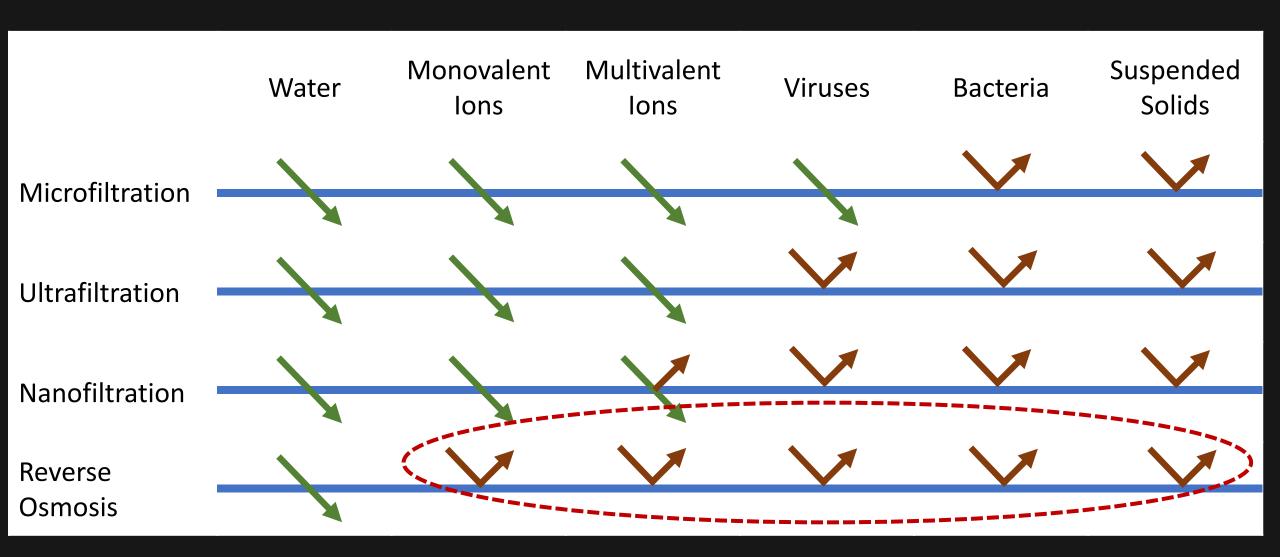
Literature

Small	<5 MLD
Medium	<30 MLD
Large	<100 MLD
Very Large	>150 MLD

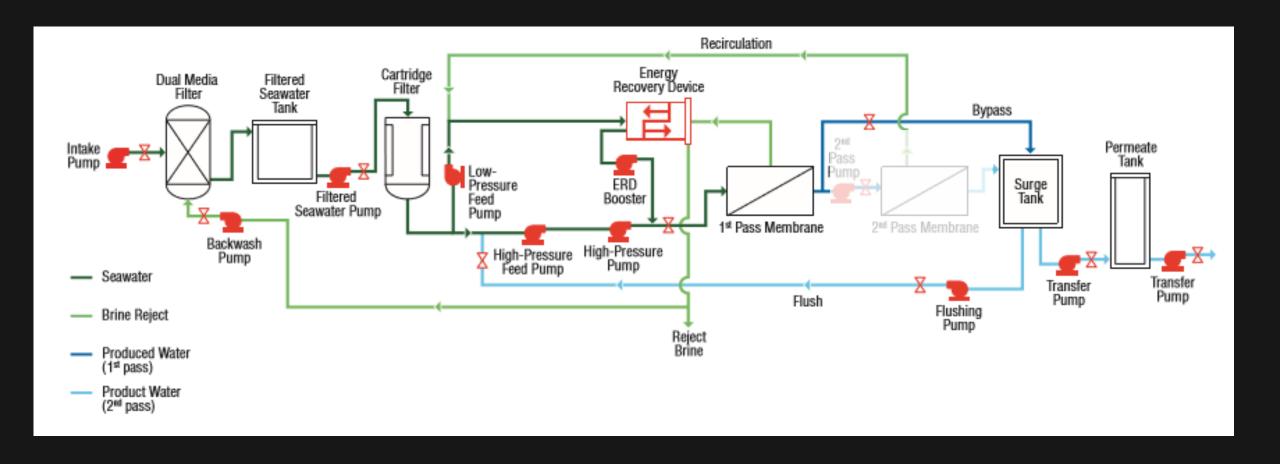
MG

MSF	Multi Stage Flash
MD	Membrane Distillation
MED	Multi-Effect Distillation
RO	Reverse Osmosis

### Why Reverse Osmosis? Safest Water

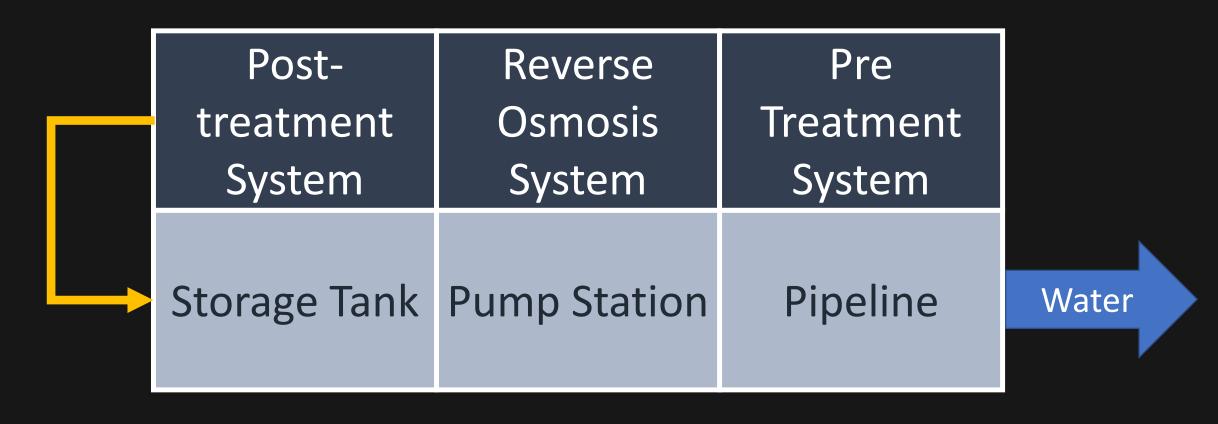


### Possible Jaffna SWRO Plant

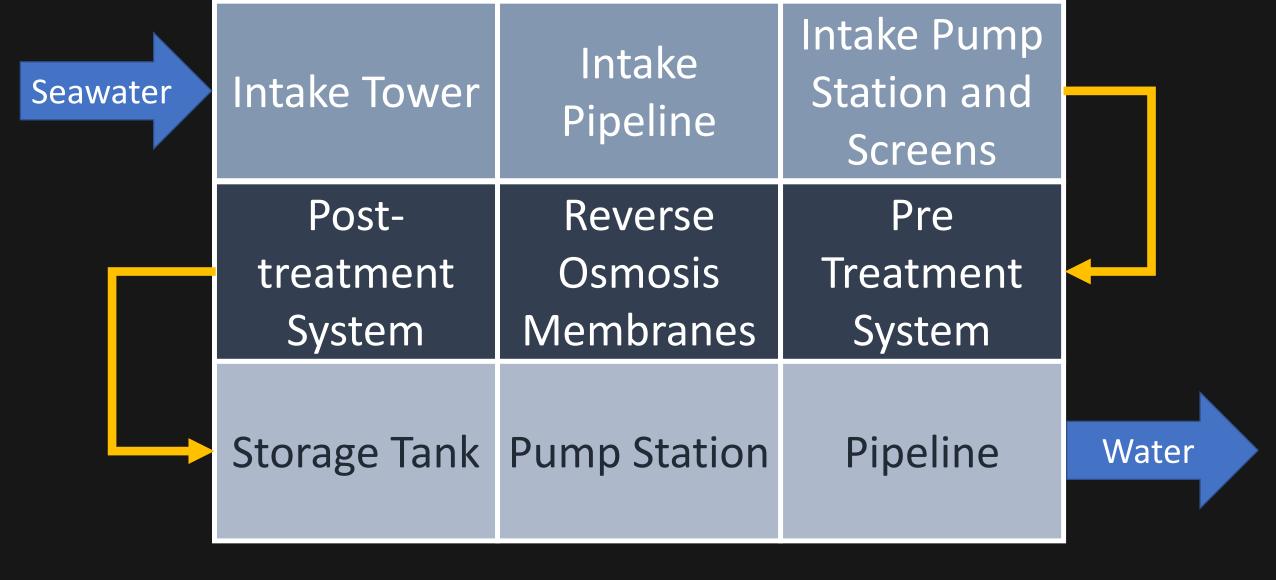


Post-ReversePretreatmentOsmosisTreatmentSystemSystemSystem

### Treatment system



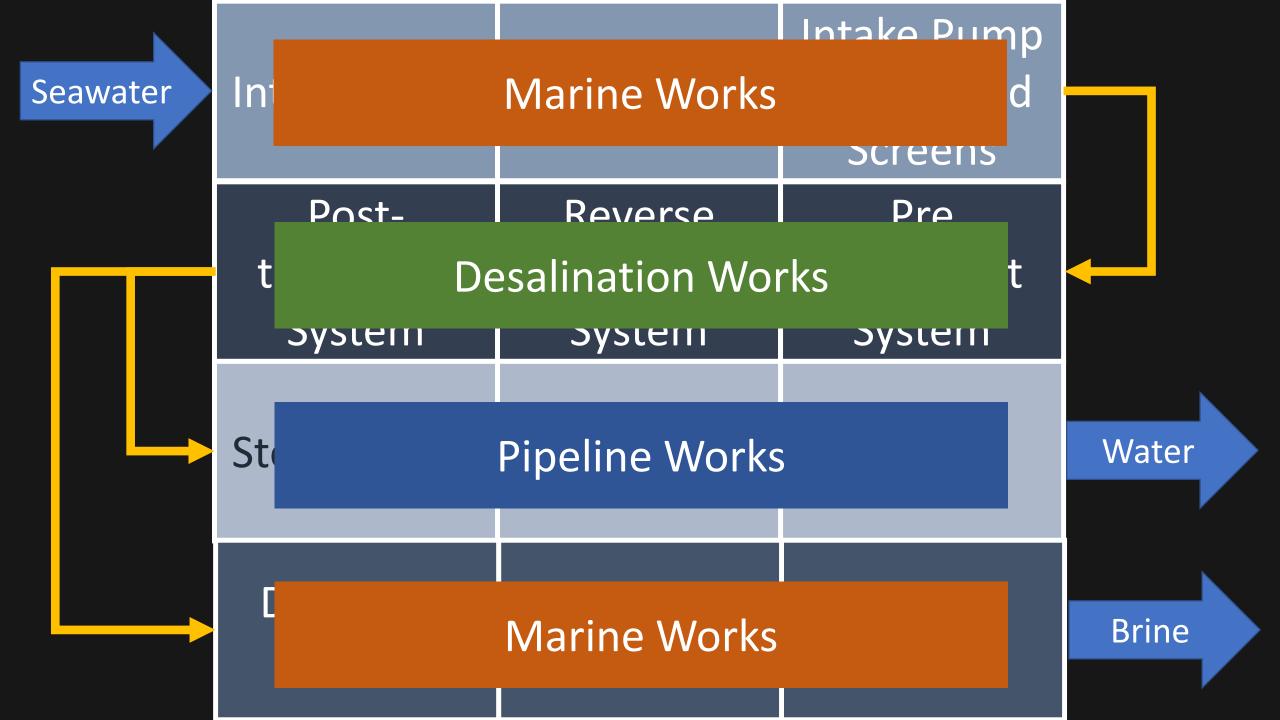
Transfer system

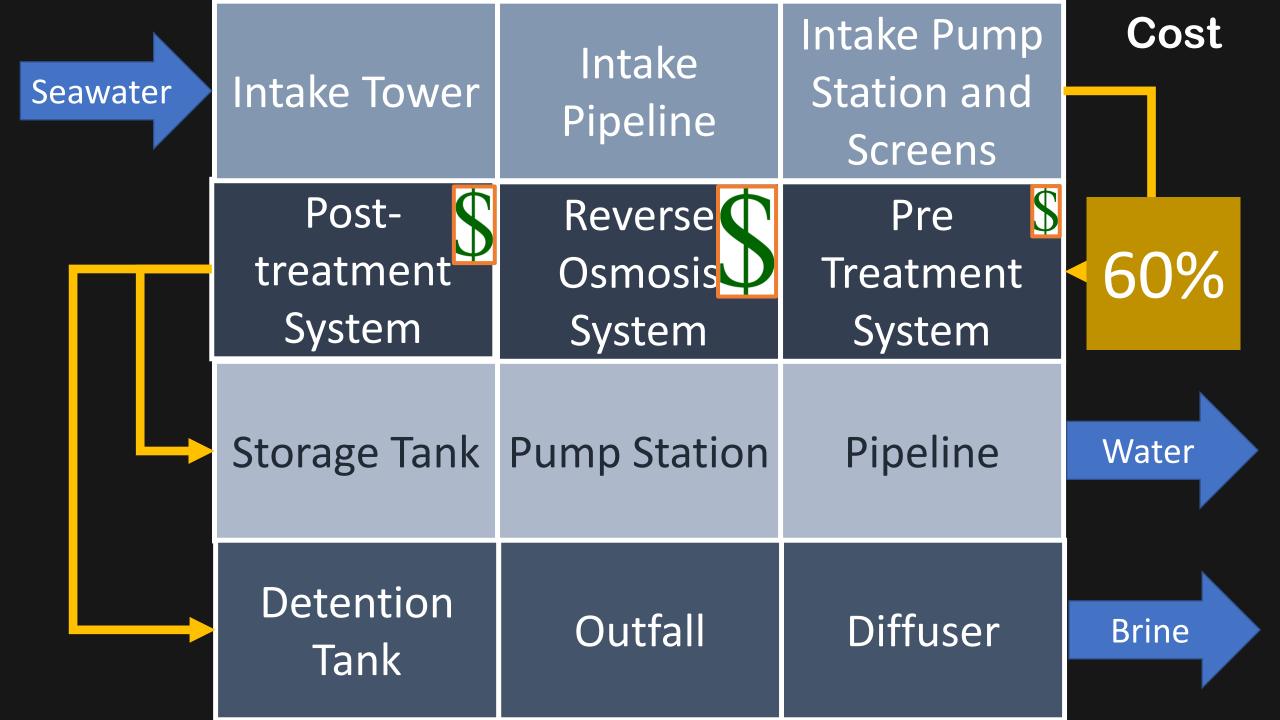


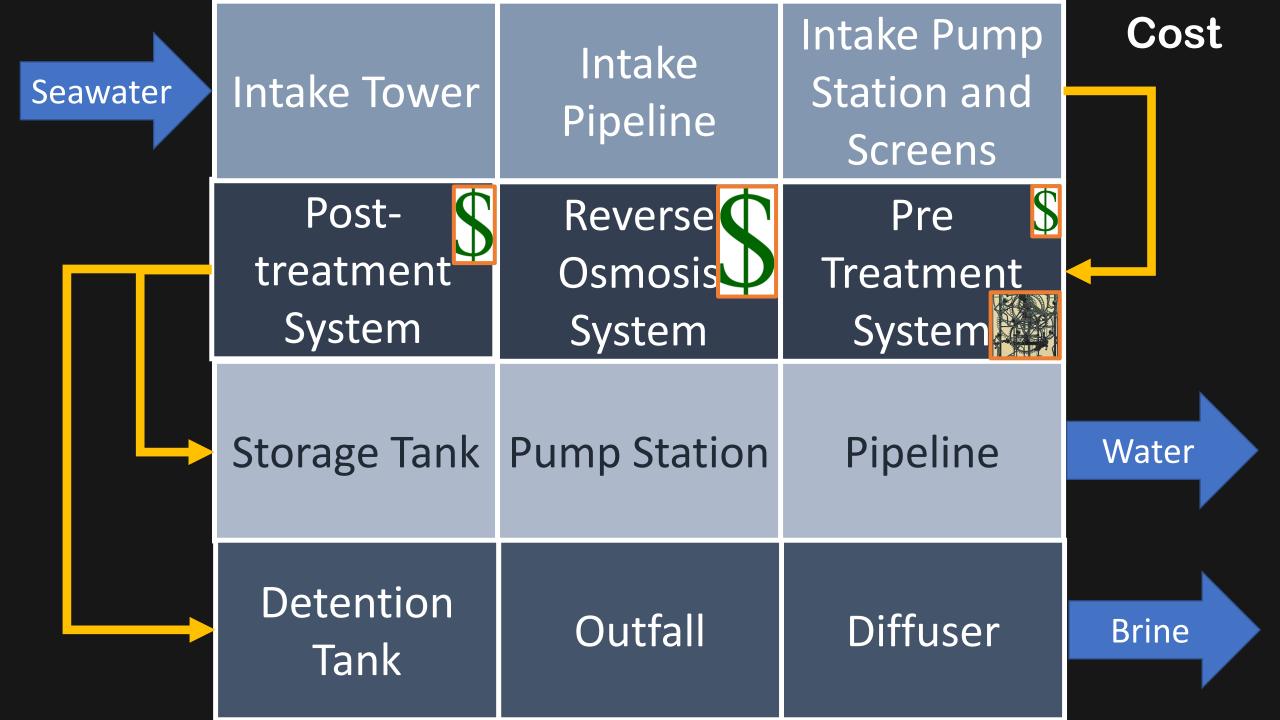
### Intake system

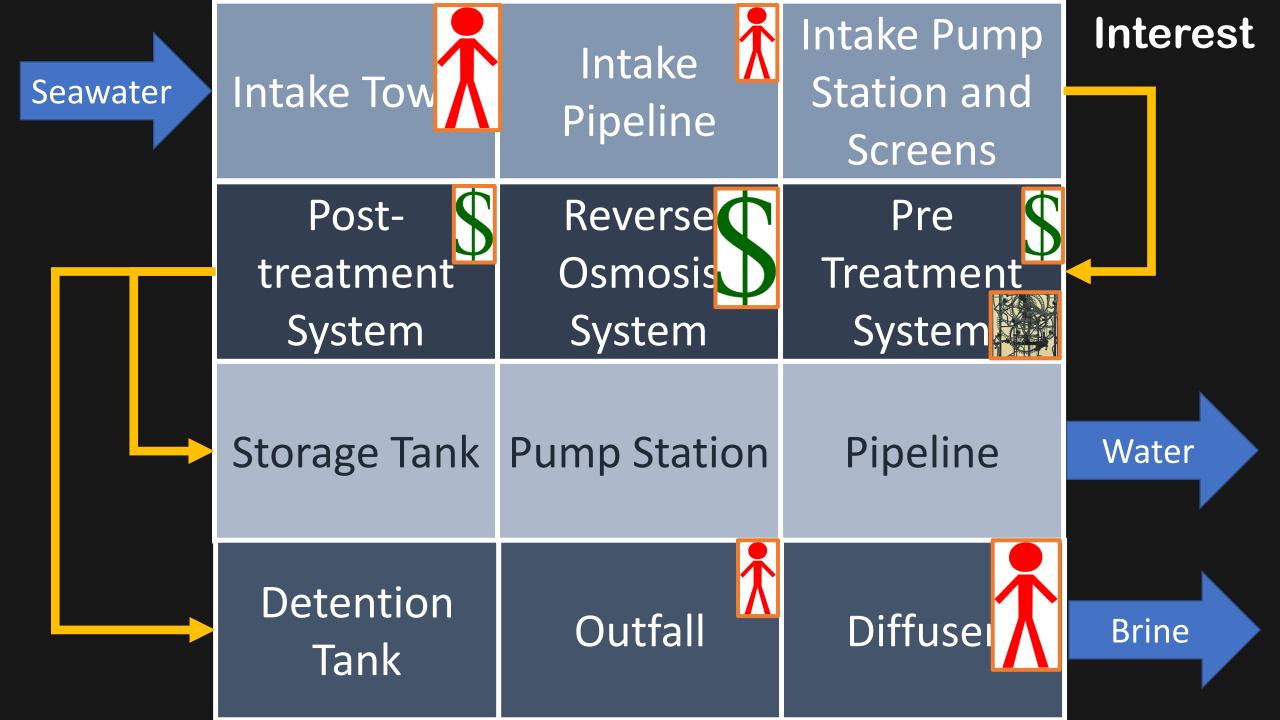
Outfall	system	Water	Brine
Intake Pump Station and Screens	Pre Treatment System	Pipeline	Diffuser
Intake Pipeline	Reverse Osmosis System	Pump Station	Outfall
Intake Tower	Post- treatment System	Storage Tank	Neutralisation Tank
Seawater			
S			

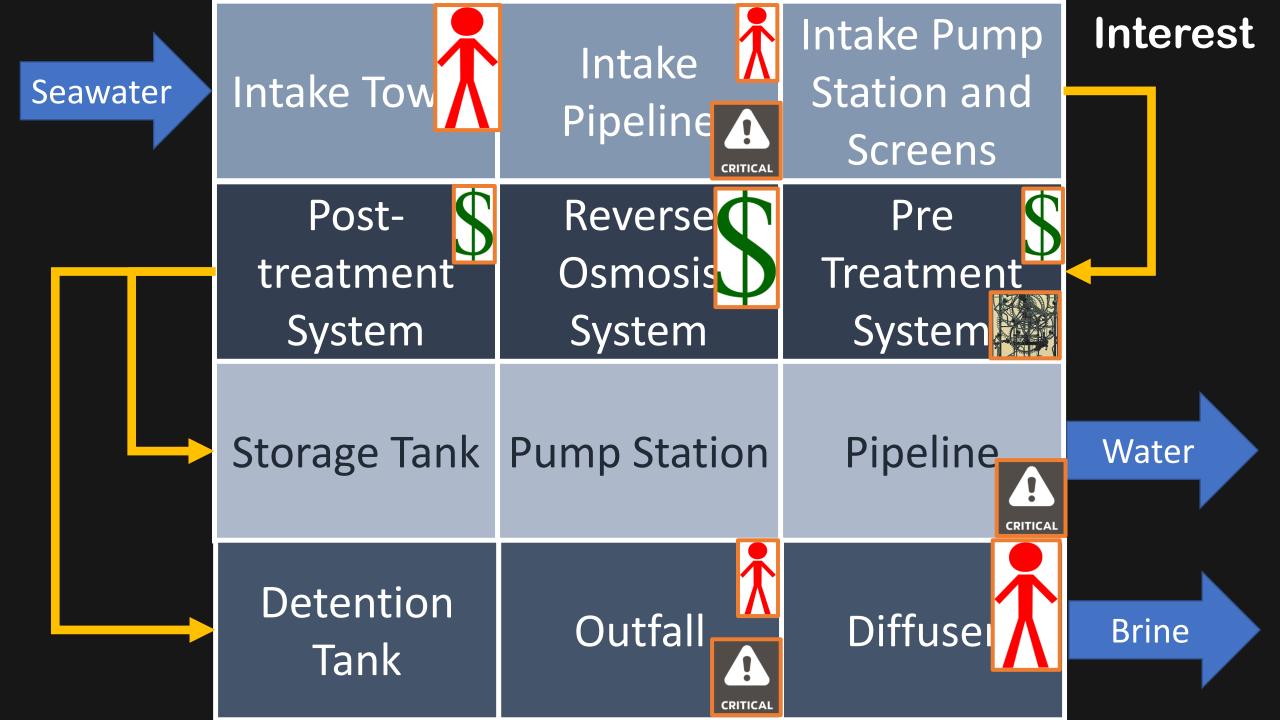
S	eawate	r	Intake Tower	Intake Pipeline	Intake Pump Station and Screens	
	_		Post- treatment System	Reverse Osmosis System	Pre Treatment System	
	L		Storage Tank	Pump Station	Pipeline	Water
		<b>-</b>	Neutralisation Tank	Outfall	Diffuser	Brine

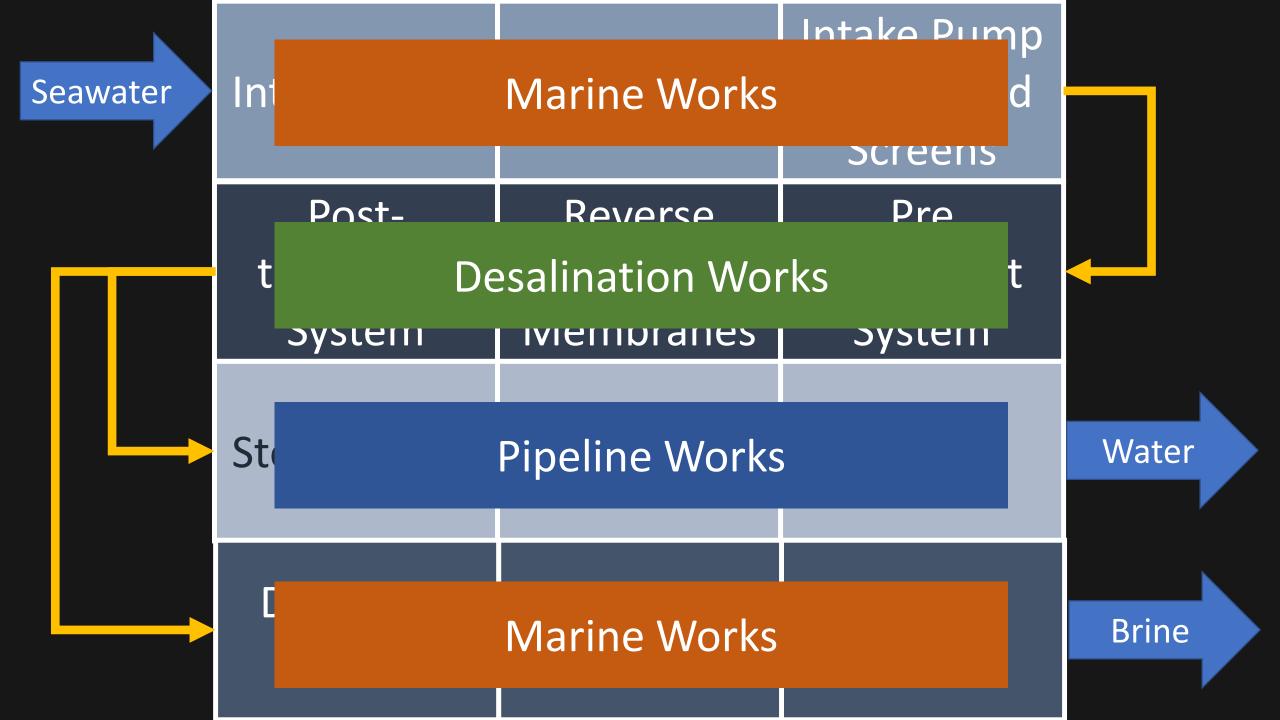










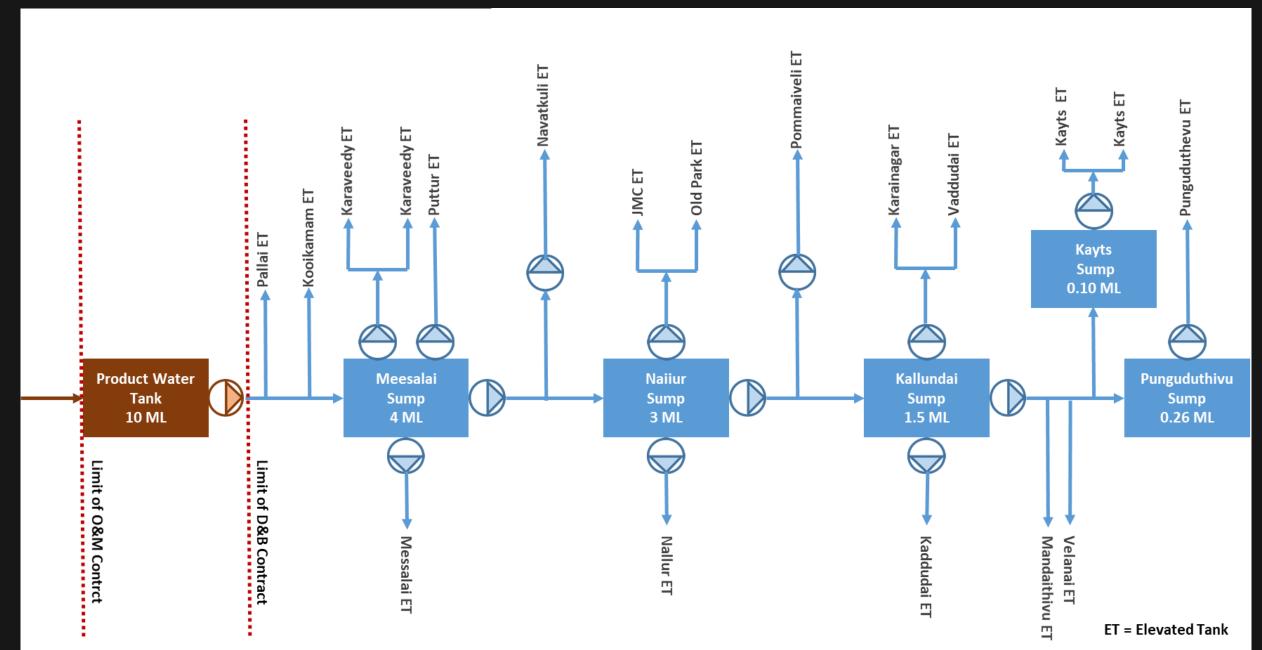




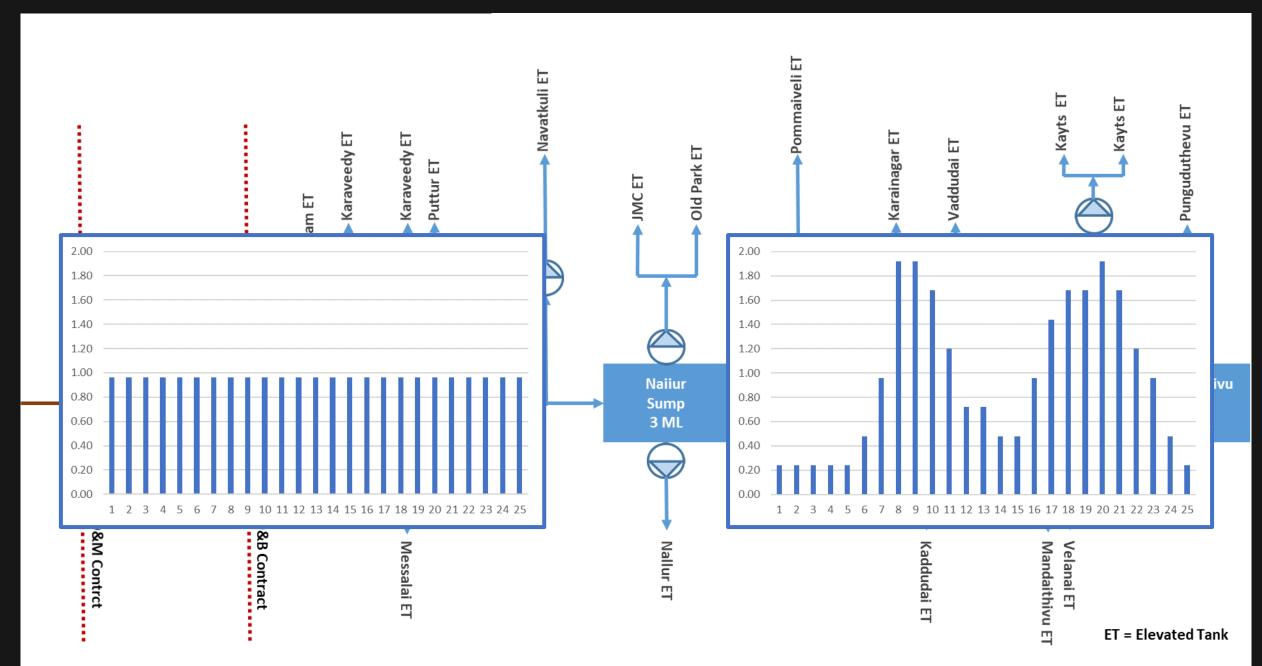




#### **Supply to Customers**



#### **Downstream Network**



### **Project Context**

- Single source of supply
- No local desalination experience
- Limited in-country market
- Little local allied industry
- 400km from port facilities (Colombo)
- 40km from nearest town (Jaffna)
- Selection by qualification and price only
- Medium desalination plant

Simplest pretreatment system
that can prepare
the seawater for
the reverse
osmosis
membranes

### Marine Works

- Functional design
- Construction method
- Address social and environmental safeguards
- Supporting hydraulic calculations
- Common trenching for intake and outfall pipelines
- Online monitoring



### **Treatment Plant Works**

- Outcome based
- Processes and equipment selection
- Supporting design calculations and drawings
- All forms of waste
- Consider project risks
- Address social and environmental safeguards



### Pipeline Works

- 8 km pipeline
- Construction method
- Single access road
- Waterway crossings
- Supporting calculations
- Address social and environmental mitigation measures
- Interface to network



### **Operations and Maintenance**

- Transition to supply
- Maintenance methodology
- Asset replacement
- Experience
- Monitoring and reporting
- Performance guarantees
- Health and safety



## Summary

- 1. A desalination project is more than a desalination plant
- 2. The preferred technology is reverse osmosis
- 3. The pre-treatment solution should be matched to the seawater quality
- 4. A desalination plant must be matched to its downstream infrastructure
- 5. The proposed technology for a desalination project should be selected in the context of its setting

## Procurement

## Procurement

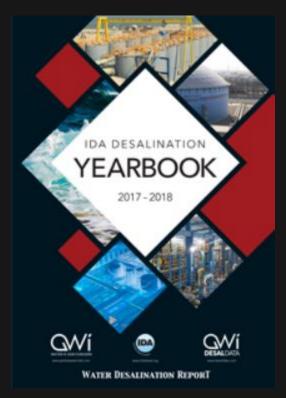
- 1. Market Assessment
- 2. PQ and One or Two Stage
- 3. Time to Bid
- 4. Operation Service Period

## **Market Assessment**

- Veolia
- Doosan
- GE
- Fisia
- Degremont
- IDE
- Acciona
- Hydro Chem
- Befesa
- Sadyt

- Global
- Proprietary
- Competitive
- Financing
- DBOM
- 80% RO
- AsianInterest

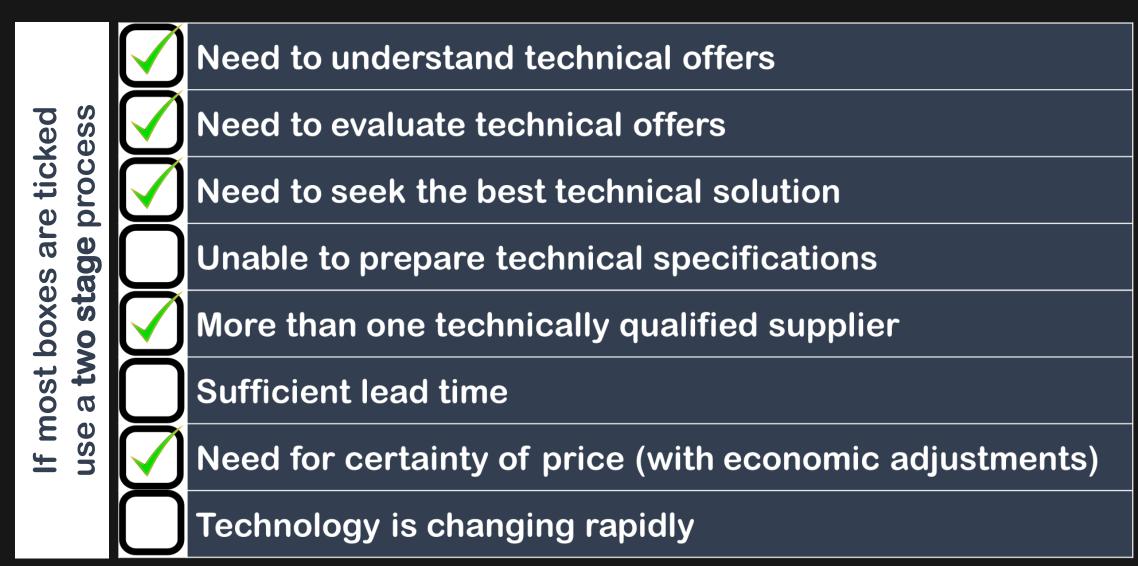




## Procurement

A	Pre-qualification	Stage 1 (Technical)	Stage 2 (Technical and Financial)
В	Prequalification	Stage 1 (Technical and Financial)	
C	Stage 1 (Technical and Financial)		

## Factors to consider?



## Which to choose?

## **PQ and Two Stages**

Not for desalination plants

## **PQ and One Stage**

- Desalination Plants
- Secondary and Tertiary Waste Water Treatment Plants
- Hard Waste Processing Plants

## **One Stage**

- Conventional Water Treatment Plants
- Primary Waste Water Treatment Plants





## **Provide Time to Bid**

Action	Date
Advertised	07 December 2016
Meeting	17 February 2017
Close	12 May 2017
Extension	17 July 2017
Award	31 March 2018

270 day bid validity period >500 questions Each received a written answer: Analysis

- 1. Qualifications
- 2. Site Layout
- 3. Commercial Arrangements
- 4. Pre-Treatment
- 5. Electricity Supply
- 6. Standards
- 7. Spares
- 8. Reverse Osmosis
- 9. Conveyance Pipeline
- 10. Waste Disposal

## **Operation Service Period**

What is the preferred duration of the operation service period for a desalination plant?

10 years?

15 years?

25 years?

## **Operation Service Period**

Case for long duration operation service peri	
<ul> <li>International contracto</li> <li>Certainty</li> <li>Asset Replacement Fun</li> <li>Core business</li> <li>Expertise</li> <li>Re-bid costs</li> </ul>	• Uncertainty (demand,
<ul> <li>Privately Financed (&gt;25</li> </ul>	years) • Size/Experience

Seven to ten years is a good period to choose (WB ten years)

## Procurement

## Time, Cost, Quality

A	Pre-qualification	Stage 1 (Technical)	Stage 2 (Technical and Financial)
В	Prequalification	Stage 1 (Technical and Financial)	
C	Stage 1 (Technical and Financial)		

## Summary

- 1. There are competent international desalination providers in the market (which is competitive)
- 2. Consideration should be given to using a PQ and one stage process for desalination plants if time permits
- 3. Bidders must be allowed time to understand the project, form partnerships, attend the site and prepare their bids
- 4. The operation service period for a small and medium size plant could be seven to ten years (if using public finance)

## Evaluation

- 1. Technical
- 2. Financial

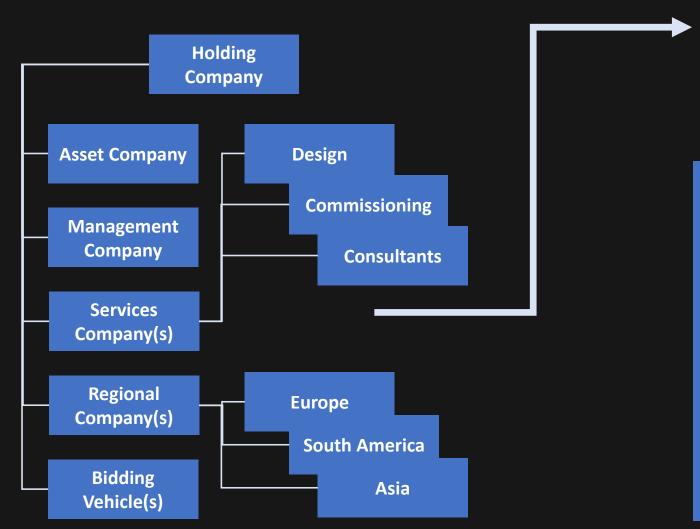
## **Evaluation**

## **Technical Evaluation**

- 1. Qualification Criteria
- 2. Technical Criteria
- 3. Performance Guarantees
- 4. Employer's Requirements

# Technical Evaluation Qualification Criteria

## **Qualification Criteria**



- Parent Company
- Sibling Company
- Child Company

#### **Financial Requirements**

- 1. Historical Performance
- 2. Average Annual Turnover
- 3. Financial Resources

#### **Bidder's Experience**

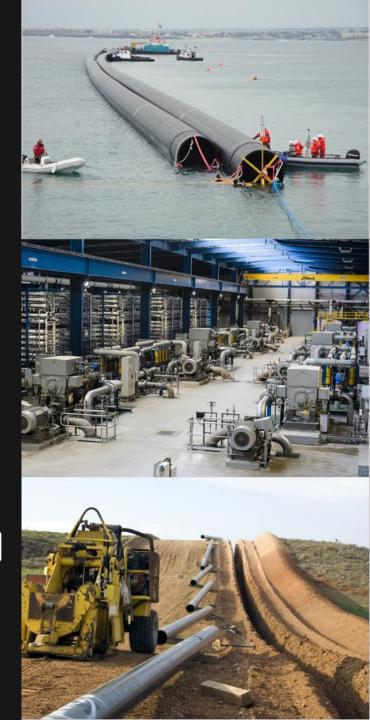
- 1. Similar Size and Nature
- 2. Key Activities

**Subcontractors** 

## **Qualification Criteria**

- 3 technologies / 3 skill sets
- 3 histories

- Multiple combinations of companies
  - Medium-sized Companies: specialise (joint venture)
  - Large-sized Companies: organise (and subcontract)



## Summary

- Qualification criteria must allow for different company structures
- 2. Qualification criteria must allow for different skill sets
- 3. Qualification criteria must be easy to for a bidder to support
- 4. Qualifications criteria must be easy to for an assessor to evaluate

## Technical Evaluation Technical Criteria

## **Technical Evaluation**

- 1. Should we evaluate the bidders' technical proposals (Section 6) and use the results in the decision making?
- 2. Should we use a scoring system?

## **Technical Criteria**

History shows many desalination plants fail to:

- Deliver required output
- Deliver required water quality
- Deliver required reliability
- Run over time
- Cost more to run than anticipated
- Suffer early technical problems
- Suffer reduced asset lives

Technical criteria should address the underlying causes

## **Section 3 Qualification Criteria**

Eligibility
Litigation/Arbitration
Financial Position

- Historical Performance
- Turnover

Experience

- Similar Contracts
- Key Activities

## Section 6 Employers Requirements

Purpose and Scope Supporting Data Technical Requirements

- Design-Build
- Operation Service

**Project Management** 

**Asset Management** 

**Audit Body** 

**Minimum Resources** 

- People
- Equipment
   Social Safeguards
   Environmental Safeguards

## **Section 3 Qualification Criteria**

Eligibility
Litigation/Arbitration
Financial Position

- Historical Performance
- Turnover

**Experience** 

- Similar Contracts
- Key Activities

**Employer's Requirements** 

# Section 6 Employers Requirements

Purpose and Scope Supporting Data Technical Requirements

- Design-Build
- Operation Service

**Project Management** 

**Asset Management** 

**Audit Body** 

**Minimum Resources** 

- People
- Equipment

Social Safeguards

**Environmental Safeguards** 

# **Employers Requirements from Section 3 to Section 6**

#### Table 3-2 Technical Bid Evaluation Criteria

No.	Requirement Type	Name
1	Functional	Produce Water – Quantity and Quality
2	Functional	Provide for Augmentation
3	Functional	Provide Buildings, Services and Amenities
4	Functional	Hand Back Operations
5	Management	Practise Asset Management
6	Management	Practise Project Management

### Extract from Revised Bidding Document

#### Table 3-3 Technical Evaluation Criteria Key Factors

	Table 3-3 Technical Evaluation Criteria Key Factors						
No.	Criterion		Key Factors				
	ļ	1	24 MLD capacity is provided				
	Functional	2	6/12/18/24 incremental supply is provided - quantity				
	Requirement:	3	95.9% quantity reliability is achievable				
1	Produce Water – Quantity and	4	The specified water quality is provided				
	Quality and Quality		6/12/18/24 incremental supply is provided –				
		5	quality				
		6	100% quality reliability is achievable				
	Functional	1	Allowance for 24 MLD to 48 MLD capacity is provided				
^	Requirement:	2	Allowance for a Boron reduction from 2.4				
2	Provide for		mg/l to 1 mg/l is provided				
	Augmentation	3	Allowance for the installation of a DAF				
			system is provided				
	F	1	Buildings are provided and fitted out as				
	Functional		specified Secure Access is provided to site and				
3	Requirement: Provide Buildings, Services and	2	buildings				
3			Electricity is provided to all the parts of the				
	Amenities	3	plant				
		4	Other Services and Amenities are provided				
		1	NWSDB staff are trained and competent				
	Functional		Assets are in the expected condition at hand				
4	Requirement:	2	back				
4	Hand Back	3	Systems are in the expected condition at				
	Operations		hand back				
		4	Adequate spares are provided at hand back				
[ ]		1	Assets design lives are achieved				
	Management	2	Supply is matched to demand				
_	Requirement:	3	Operational efficiency is maximised				
5	Practise Asset	4	Incident management is provided				
	Management		2. Emergency management is provided				
[		5	Compliance with standards and codes is				
		1	achieved Timelines are met				
		2					
		3	Budget and costs and managed  Quality is delivered				
[	Me=:		· ·				
	Management	4	Audits are undertaken				
6	Requirement:	5	Social responsibilities are met				
	Practise Project Management	6	Environmental responsibilities are met				
	Management	7	Data and documentation are managed				
		8	Reports and meeting are managed				
		9	Good conduct and professional behaviour				
			are practised				

## Summary

- 1. Technical criteria should heed the underlying causes of previous desalination plant failures
- 2. Ideally single stage qualification criteria should include financial, experience and technical criteria and use all for selection
- 3. Pre-qualification and one stage should include technical criteria in the second stage and use for selection

'Most advantageous proposal'

# Technical Evaluation Performance Guarantees

## Performance Guarantees

Performance Measure	Damage
Water Production Quantity	Payment reduced if water not provided Payment reduced if supply is unreliable
Water Production Quality	Payment reduced if out of specification Payment reduced if water quality not tested Payment reduced if discharge licence breached
Energy Usage – SWRO	Payment reduced by 1.5 times excess over cap
<b>Energy Usage – Other</b>	Payment reduced by 1.5 times excess over cap
Chemical Usage	Payment capped at bid chemical usage
Replacement of ultrafilters	Payment only made in accordance with asset replacement fund
Replacement of cartridge filters	Payment only made in accordance with asset replacement fund

## Performance Guarantees (Bid)

Bidders were required to provide:

- designs and
- calculations

to show how the performance guarantees would be achieved

# nergy **Engineer's**

Desalination Plant Intake Pump Station		Number	Number of	Average	Aver	Average Power Use		Maximu	Maxi	mum Pow	er Use
Seawater Intake Pumps	Item					% Total	kWh/m3			% Total	kWh/m3
Seawater Intake Pumps											
First Stage Gravity Filters  4 1 1 100 400 7.77 0.249 150 600 9.32 0.77    First Stage Gravity Filters  5 1 30 24 0.47 0.015 30 24 0.37 0.0    Gravity Filters - Blowers 2 1 1 30 24 0.47 0.015 30 24 0.37 0.0    Gravity Filters - Blowers 5 2 1 1 60 48 0.93 0.03 60 48 0.75 0.0    Other Pre-filtration Pretreatment Equipm 4 1 25 100 1.94 0.062 60 240 3.73 0.1    the retirn Pumps 1 1 2 7 120 192 3.73 0.119 155 332 5.16 0.0    Second Stage Pressure Filter    Pressure Filters - Blowers 2 1 1 40 32 0.62 0.02 40 32 0.5 0.0    Pressure Filters - Blowers 2 1 1 88 64 1.24 0.04 88 64 0.99 0.0    Other Pre-filtration Pretreatment Equipm 4 8 8 32 0.62 0.02 8 40 0.62    The Pre-filtration Pretreatment Equipm 4 1 65 20 5.0 0.62 110 440 6.8 0 64 0.99 0.0    Other Pre-filtration Pretreatment Equipm 4 1 65 20 50 5.0 0.162 1110 440 6.8 0 64 0.99 0.0    The Pre-filtration Pretreatment Equipm 4 1 65 20 50 5.0 0.162 1110 440 6.8 0 64 0.99 0.0    The Pre-filtration Pretreatment Equipm 4 1 65 20 50 5.0 0.162 1110 440 6.8 0 64 0.99 0.0    The Pre-filtration Pretreatment Equipm 4 1 65 20 50 5.0 0.162 1110 440 6.8 0 64 0.99 0.0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	-			400	100		0.240	450	500	0.22	0.27
First Stage Gravity Filters - Blowers   2	Seawater Intake Pumps										0.373
Gravity Filters - Blowers		4	1	100	400	7.77	0.249	150	600	9.32	0.373
Gravity Filtres - Backwash Pumps		-		20			0.045	20		0.27	0.045
Other Pre-Filtration Pretreatment Equipm											0.015
Interim Pumps											0.03
Second Stage Pressure Filter											-
Pressure Filters - Bilowers   2	interim Pumps										
Pressure Filters - Blowers	Second Stage Procesure Filter	12	,	120	192	3.73	0.119	155	332	5.10	0.206
Pressure Filters - Backwash Pumps		2		40	22	0.63	0.03	40	22	0.5	0.00
Other Pre-filtration Pretreatment Equipm											0.02
Filtered Water Pumps											-
New Number   New											0.025
Reverse Osmosis System (Single Pass)	riiterea water Pumps										0.274
High Pressure RO Feed Pumps 8 0 400 3,200 62.12 1.989 450 3,600 55.9 2.  ERI Booster Pumps 8 0 25 200 3.88 0.124 30 240 3.73 0.  16 0 425 3400 66 2.113 480 3840 395.63 2.  Product Water Delivery Pumps 4 1 1 40 160 3.11 0.099 60 240 3.73 0.  Solids Handling Facilities 4 1 2.5 10 0.19 0.006 5 20 0.31 0.0  Waste Discharge Pumps 4 1 1 2.5 10 0.19 0.006 5 20 80 1.24 0.03 1.0  Retention Tank Discharge Mixers 4 0 20 80 1.55 0.05 20 80 1.25 0.0  Membrane Cleaning System 8 1 22.5 90 1.74 0.056 25 100 1.55 0.0  Membrane Cleaning System 9 2 1 2 2 4 0.08 0.002 2 4 0.06 0.0  Flush Pumps 2 1 1 2.5 5 0.1 0.003 2.5 5 0.08 0.0  Mechanical Mixers for Chemical Batch Ta 2 0 0.5 1 0.02 0.001 0.5 1 0.02 0.0  Chemical Cleaning System 8 2 9 18 0.36 0.011 9 18 0.28 0.0  Chemical Feed Equipment 2 1 5 10 0.19 0.006 20 40 0.62 0.0  Claim Hypochlorite Feed System 2 1 1 2 0.04 0.001 2 4 0.06 0.0  Claim Hypochlorite Feed System 1 1 1 2 0.04 0.001 2 4 0.06 0.0  Sodium Bisulfide Feed System 2 1 1 2 0.04 0.001 4 8 0.12 0.0  Sodium Bisulfide Feed System 2 1 1 2 0.04 0.001 4 8 0.12 0.0  Sodium Bisulfide Feed System 2 1 0.1 0.2 0.00 0 0 0.8 2 0.025 0.0  Sodium Bisulfide Feed System 1 1 1 2 0.04 0.001 4 8 0.12 0.0  Sodium Bisulfide Feed System 2 1 0.1 0.2 0.00 0 0 0.8 2 0.025 0.0  Sodium Bisulfide Feed System 1 1 1 2 0.04 0.001 4 8 0.12 0.0  Sodium Bisulfide Feed System 2 1 1 0.1 0.0 0.003 8 16 0.25 0.0  Antiscalant Feed System 2 1 0.1 0.0 0.003 8 16 0.25 0.0  Sodium Bisulfide Feed System 2 1 0.1 0.0 0.003 8 16 0.25 0.0  Sodium Bisulfide Feed System 1 1 0.0 60 60 1.16 0.037 100 100 1.55 0.0  Sodium Bisulfide Feed System 1 0 0.0 60 0.0 0.0 0.0 0.0 0.0 0.0 0.0 0.	2 2 12 1 12 1	12	/	193	388	7.53	0.242	238	5/6	8.94	0.359
ERI Booster Pumps 8 0 25 200 3.88 0.124 30 240 3.73 0.1    16				400	2 200	£2.42	4.000	450	2.500		2.22
Product Water Delivery Pumps											2.238
Product Water Delivery Pumps	ERI BOOSTER Pumps										0.149
Product Water Delivery Pumps	Paradicat Water Pallings Program	16	0	425	3400	66	2.113	480	3840	59.63	2.387
Solids Handling Facilities				40	450	244	0.000		240	2.72	0.446
Solids Handling Facilities	Product Water Delivery Pumps										0.149
Waste Discharge Pumps	0 11 11 11 5 1111	4	1	40	160	3.11	0.099	60	240	3./3	0.149
Retention Tank Discharge Mixers								_			
Membrane Cleaning System											0.012
Membrane Cleaning System         2         1         2         4         0.08         0.002         2         4         0.06         0.01           Flush Pumps         2         1         2.5         5         0.1         0.003         2.5         5         0.08         0.01           Mechanical Mixers for Chemical Batch Ta         2         0         0.5         1         0.02         0.001         0.5         1         0.02         0.01         0.5         1         0.02         0.01         0.5         1         0.02         0.01         0.5         1         0.02         0.01         0.5         1         0.02         0.01         0.5         1         0.02         0.01         0.5         1         0.02         0.01         0.5         1         0.02         0.01         0         1         0.02         0.01         0         0         0         0         0         0         0.02         0         0         0         0         0.02         0         0         0.02         0         0         0.02         0         0         0         0         0         0         0         0         0         0         0         0	Retention Tank Discharge Mixers										0.05
Membrane Cleaning Pumps   2		8	1	22.5	90	1.74	0.056	25	100	1.55	0.062
Flush Pumps				-		0.00	0.000			0.00	0.00
Mechanical Mixers for Chemical Batch Ta         2         0         0.5         1         0.02         0.01         0.5         1         0.02         0.01           Chemical Cleaning System         2         0         4         8         0.16         0.005         4         8         0.12         0.01           Chemical Feed Equipment         0         0         0.01         9         18         0.28         0.01           Chemical Feed System         2         1         5         10         0.19         0.006         20         40         0.62         0.01           Polymer Feed System         2         1         1         2         0.04         0.001         2         4         0.06         0.01           Sulfuric Acid Feed System         2         1         0.1         0.2         0         0         0.8         2         0.025         0.01           Calcium Hypochlorite Feed System         2         1         1         5         5         0.1         0.003         0.8         1         0.01           Sodium Bisulfide Feed System         2         1         1         2         0.04         0.001         4         8         0.12											
Chemical Cleaning System   2   0   4   8   0.16   0.005   4   8   0.12   0.04											0.003
Service Facilities   Service Facility   Service Fa											
Chemical Feed Equipment         2         1         5         10         0.19         0.06         20         40         0.62         0.1           Polymer Feed System         2         1         1         2         0.04         0.001         2         4         0.06         0.0           Sulfuric Acid Feed System         2         1         0.1         0.2         0         0         0.8         2         0.025         0.0           Calcium Hypochlorite Feed System         1         1         5         5         0.1         0.003         0.8         1         0.01           Sodium Bisulfide Feed System         2         1         1         2         0.04         0.001         4         8         0.12         0.01           Sodium Hydroxide Feed System         2         1         6         5         0.1         0.003         8         16         0.25         0           Antiscalant Feed System         2         1         2         4         0.08         0.002         8         16         0.25         0           Lime/CO2 Feed System         6         3         2.5         15         0.29         0.009         8         48	Chemical Cleaning System										0.00
Coagulant Feed System         2         1         5         10         0.19         0.06         20         40         0.62         0.1           Polymer Feed System         2         1         1         2         0.04         0.001         2         4         0.06         0.01           Sulfuric Acid Feed System         2         1         0.1         0.2         0         0         0.8         2         0.025         0.0           Calcium Hypochlorite Feed System         1         1         5         5         0.1         0.003         0.8         1         0.01           Sodium Bisulfide Feed System         2         1         1         2         0.04         0.001         4         8         0.12         0.01           Sodium Hydroxide Feed System         2         1         6         5         0.1         0.003         8         16         0.25         0           Antiscalant Feed System         2         1         2         4         0.08         0.002         8         16         0.25         0           Lime/CO2 Feed System         6         3         2.5         15         0.29         0.009         8         48	Chamital Fand Family	8	2	9	18	0.36	0.011	9	18	0.28	0.01
Polymer Feed System		-		_		0.7-	0.00-			0.00	0.00
Sulfuric Acid Feed System         2         1         0.1         0.2         0         0         0.8         2         0.025         0.1           Calcium Hypochlorite Feed System         1         1         5         5         0.1         0.003         0.8         1         0.01           Sodium Bisulfide Feed System         2         1         1         2         0.04         0.001         4         8         0.12         0.01           Sodium Hydroxide Feed System         2         1         6         5         0.1         0.003         8         16         0.25         0           Antiscalant Feed System         2         1         2         4         0.08         0.002         8         16         0.25         0           Lime/CO2 Feed System         6         3         2.5         15         0.29         0.009         8         48         0.75         0           Lime/CO2 Feed System         6         3         2.5         15         0.29         0.009         8         48         0.75         0           Service Facilities         19         10         22.6         43.2         0.84         0.025         51.6         135 </td <td></td> <td>0.025</td>											0.025
Calcium Hypochlorite Feed System         1         1         5         5         0.1         0.003         0.8         1         0.01           Sodium Bisulfide Feed System         2         1         1         2         0.04         0.001         4         8         0.12         0.01           Sodium Hydroxide Feed System         2         1         6         5         0.1         0.003         8         16         0.25         0           Antiscalant Feed System         2         1         2         4         0.08         0.002         8         16         0.25         0           Lime/CO2 Feed System         6         3         2.5         15         0.29         0.009         8         48         0.75         0           Lime/CO2 Feed System         6         3         2.5         15         0.29         0.009         8         48         0.75         0           Service Facilities         19         10         22.6         43.2         0.84         0.025         51.6         135         2.085         0.0           Service Facilities         1         0         60         60         1.16         0.037         100         100 </td <td></td>											
Sodium Bisulfide Feed System         2         1         1         2         0.04         0.001         4         8         0.12         0.01           Sodium Hydroxide Feed System         2         1         6         5         0.1         0.003         8         16         0.25         0           Antiscalant Feed System         2         1         2         4         0.08         0.002         8         16         0.25         0           Lime/CO2 Feed System         6         3         2.5         15         0.29         0.009         8         48         0.75         0           Service Facilities         19         10         22.6         43.2         0.84         0.025         51.6         135         2.085         0.0           Service Facilities         8         1         0         60         60         1.16         0.037         100         100         1.55         0.0           Lightning         1         0         80         80         1.55         0.05         100         120         1.86         0.0           Controls and Automation         1         0         50         0.97         0.031         80 <t< td=""><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td>0.00</td></t<>											0.00
Sodium Hydroxide Feed System         2         1         6         5         0.1         0.003         8         16         0.25         0           Antiscalant Feed System         2         1         2         4         0.08         0.002         8         16         0.25         0           Lime/CO2 Feed System         6         3         2.5         15         0.29         0.009         8         48         0.75         0           19         10         22.6         43.2         0.84         0.025         51.6         135         2.085         0.0           Service Facilities           HVAC         1         0         60         60         1.16         0.037         100         100         1.55         0.0           Lightning         1         0         80         80         1.55         0.05         100         120         1.86         0.0           Controls and Automation         1         0         50         50         0.97         0.031         80         80         1.24         0           Service Air Compressors         5         5         10         50         0.97         0.031         10 </td <td></td> <td>-</td>											-
Antiscalant Feed System 2 1 2 4 0.08 0.002 8 16 0.25 0 1 1 2 4 0.08 0.002 8 16 0.25 0 1 1 2 1 2 4 0.08 0.002 8 16 0.25 0 1 1 2 1 1 2 1 2 1 2 1 2 1 2 2 1 2											0.00
Lime/CO2 Feed System         6         3         2.5         15         0.29         0.009         8         48         0.75         0           Service Facilities           HVAC         1         0         60         60         1.16         0.037         100         100         1.55         0.1           Lightning         1         0         80         80         1.55         0.05         100         120         1.86         0.1           Controls and Automation         1         0         50         50         0.97         0.031         80         80         1.24         0           Service Air Compressors         5         5         10         50         0.97         0.031         10         50         0.78         0.0           Other Miscellaneous/Contingency         220         220         4.27         0.137         250         250         3.88         0.0											0.0
19   10   22.6   43.2   0.84   0.025   51.6   135   2.085   0.0											0.0
Service Facilities         Invalor	Lime/CO2 Feed System										-
HVAC         1         0         60         60         1.16         0.037         100         100         1.55         0.0           Lightning         1         0         80         80         1.55         0.05         100         120         1.86         0.1           Controls and Automation         1         0         50         50         0.97         0.031         80         80         1.24         0           Service Air Compressors         5         5         10         50         0.97         0.031         10         50         0.78         0.1           Other Miscellaneous/Contingency         220         220         4.27         0.137         250         250         3.88         0.	0 : 5 !!!!	19	10	22.6	43.2	0.84	0.025	51.6	135	2.085	0.08
Lightning         1         0         80         80         1.55         0.05         100         120         1.86         0.0           Controls and Automation         1         0         50         50         0.97         0.031         80         80         1.24         0           Service Air Compressors         5         5         10         50         0.97         0.031         10         50         0.78         0.1           Other Miscellaneous/Contingency         220         220         4.27         0.137         250         250         3.88         0.											
Controls and Automation         1         0         50         50         0.97         0.031         80         80         1.24         0           Service Air Compressors         5         5         10         50         0.97         0.031         10         50         0.78         0.1           Other Miscellaneous/Contingency         220         220         4.27         0.137         250         250         3.88         0.											0.06
Service Air Compressors         5         5         10         50         0.97         0.031         10         50         0.78         0.0           Other Miscellaneous/Contingency         220         220         4.27         0.137         250         250         3.88         0.											
Other Miscellaneous/Contingency         220         220         4.27         0.137         250         250         3.88         0.1											
		5	5								
8  5  420  460  8.92  0.286  540  600  9.31  0.:	Other Miscellaneous/Contingency										
Total 91 34 1352.1 5151.2 100 3.2 1708.6 6441 100.005 4.1											0.37 <b>4.00</b>

## Performance Guarantee

Energy: SWRO	kWh/m3	2.78	3.40	3.45	2.71 to 2.63	3.23
Energy: Other	kWh/year	963,600	1,399,789	2,715,600	N/A	5,680,032
Total	kWh/m3	2.89	3.61	3.76	N/A	3.88

Engineer's estimate 3.84 kWh/m<sup>3</sup>

## Summary

1. The demonstrated achievement of performance guarantees should be one of the assessed technical criteria

## Technical Evaluation Employer's Requirements

# **Employers Requirements from Section 3 to Section 6**

#### Table 3-2 Technical Bid Evaluation Criteria

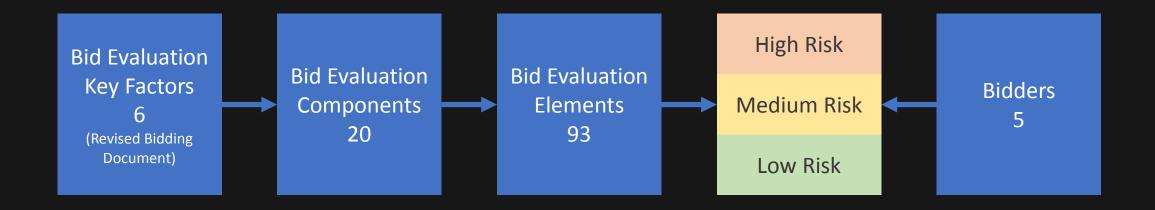
No.	Requirement Type	Name
1	Functional	Produce Water – Quantity and Quality
2	Functional	Provide for Augmentation
3	Functional	Provide Buildings, Services and Amenities
4	Functional	Hand Back Operations
5	Management	Practise Asset Management
6	Management	Practise Project Management

### Extract from Revised Bidding Document

#### Table 3-3 Technical Evaluation Criteria Key Factors

	Table 3-3 Technical Evaluation Criteria Key Factors						
No.	Criterion		Key Factors				
	ļ	1	24 MLD capacity is provided				
	Functional	2	6/12/18/24 incremental supply is provided - quantity				
	Requirement:	3	95.9% quantity reliability is achievable				
1	Produce Water – Quantity and	4	The specified water quality is provided				
	Quality and Quality		6/12/18/24 incremental supply is provided –				
		5	quality				
		6	100% quality reliability is achievable				
	Functional	1	Allowance for 24 MLD to 48 MLD capacity is provided				
^	Requirement:	2	Allowance for a Boron reduction from 2.4				
2	Provide for		mg/l to 1 mg/l is provided				
	Augmentation	3	Allowance for the installation of a DAF				
			system is provided				
	F	1	Buildings are provided and fitted out as				
	Functional		specified Secure Access is provided to site and				
3	Requirement: Provide Buildings, Services and	2	buildings				
3			Electricity is provided to all the parts of the				
	Amenities	3	plant				
		4	Other Services and Amenities are provided				
		1	NWSDB staff are trained and competent				
	Functional		Assets are in the expected condition at hand				
4	Requirement:	2	back				
4	Hand Back	3	Systems are in the expected condition at				
	Operations		hand back				
		4	Adequate spares are provided at hand back				
[ ]		1	Assets design lives are achieved				
	Management	2	Supply is matched to demand				
_	Requirement:	3	Operational efficiency is maximised				
5	Practise Asset	4	Incident management is provided				
	Management		2. Emergency management is provided				
[		5	Compliance with standards and codes is				
		1	achieved Timelines are met				
		2					
		3	Budget and costs and managed  Quality is delivered				
[	Me=:		· ·				
	Management	4	Audits are undertaken				
6	Requirement:	5	Social responsibilities are met				
	Practise Project Management	6	Environmental responsibilities are met				
	Management	7	Data and documentation are managed				
		8	Reports and meeting are managed				
		9	Good conduct and professional behaviour				
			are practised				

## Evaluation of Employer's Requirements



Produce Water – Quantity and Quality

Provide for Augmentation

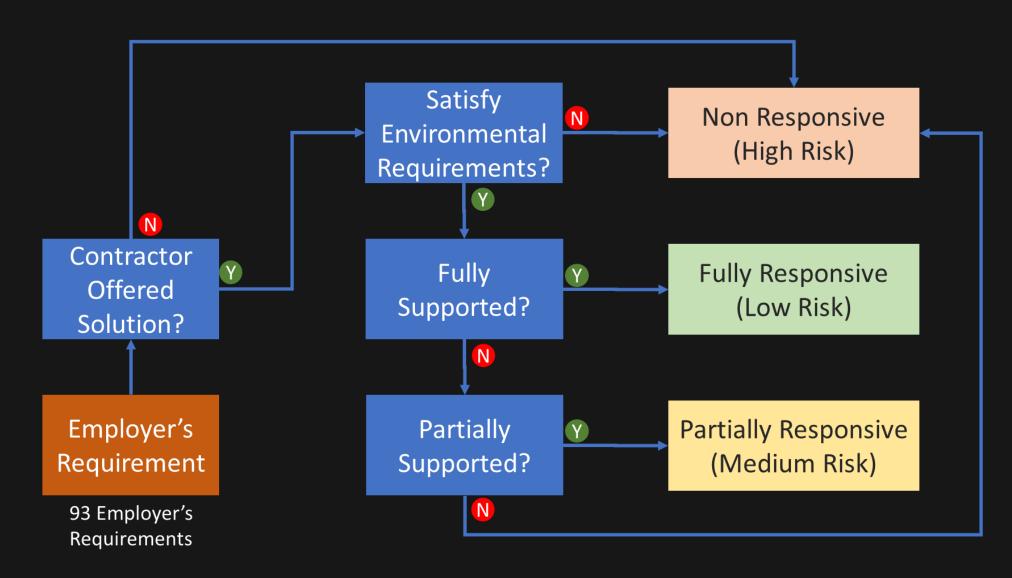
Provide Buildings, Services and Amenities

Hand Back Operations

Practise Asset Management

Practise Project Management

## Evaluation of Employer's Requirements



## Evaluation of Employer's Requirements

	Table 1 Absolute Number of Each Risk Rating								
I	Risk								
	Low	77	55	40	40	34			
	Medium	14	26	35	33	39			
	High	2	12	18	20	20			
	Total	93	93	93	93	93			

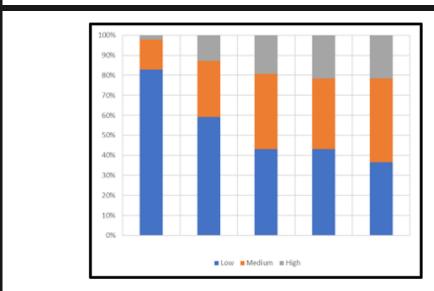


Figure 3 Percentage of Low, Medium and High Risk Evaluation Elements

Evaluation Component Risk Ratings					
Intake and Outfall Works	Low	High	Medium	High	Medium
Treatment Process Selection	Low	Medium	High	Low	Medium
Treatment Plant Works	Low	Medium	High	High	Low
Product Water and Conveyance Works	Low	High	Medium	High	Medium
Operations and Maintenance	Low	High	Medium	Medium	Low
Functional Guarantees	Low	Medium	High	High	Medium
Resources	Medium	Medium	Low	High	Medium
Overall	Low	High	High	High	Medium

## Summary

- 1. Ideally a technical evaluation should use an objective assessment method (especially when sole source of supply)
- 2. Each assessment element should be assessed by the same person (who has expertise in that element), and confirmed by a second person
- 3. A technical evaluation provides a valuable insight into each contractor's proposal and each contractor itself

### **Evaluation**

### **Financial Evaluation**

- 1. Methodology
- 2. Real Costs
- 3. Discounting
- 4. Comparison of Bids

### **Real Dollars**

Real	Dollars of today	
Nominal	Dollars of the day	

Bidders to price in real dollars Include an economic adjustment mechanism

**Business Case** 

**Bid Evaluation** 

Cost Recovery (Pricing)

### **Business Case**

**Bid Evaluation** 

Cost Recovery

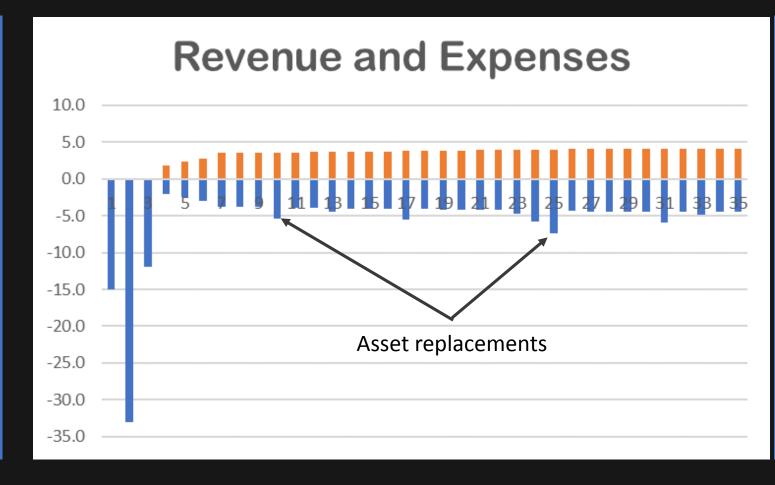
Establishes a foundation for the project against which everything else can measured and be tested

Item	Purpose	Financial Factors	Time Period
Business Case	Determine the preferred option Seek project approval	Forecast growth Capital expenses Operational expenses Discount rate	30 to 50 years
Bid Evaluation	Determine the preferred contractor Seek approval to award	Capital prices Operational prices	Life of contract
Water Pricing	Determine the unit price of water Establish a water tariff	Operational expenses Return on capital Return of capital Taxes	Life of pricing period



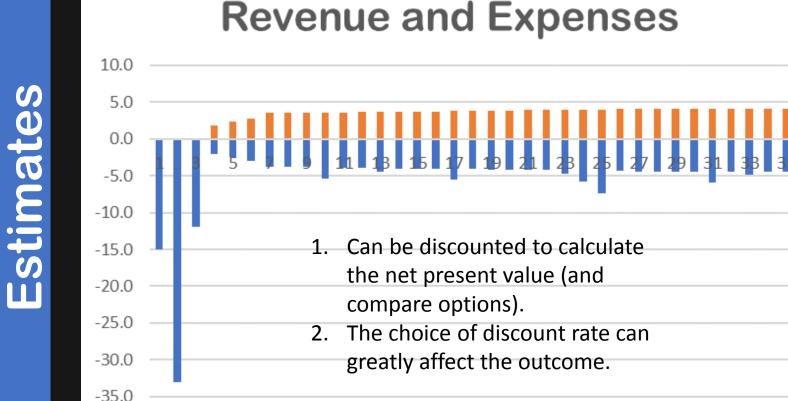
- = Inflation
- + Uncertainty

### Discounting – Business Case

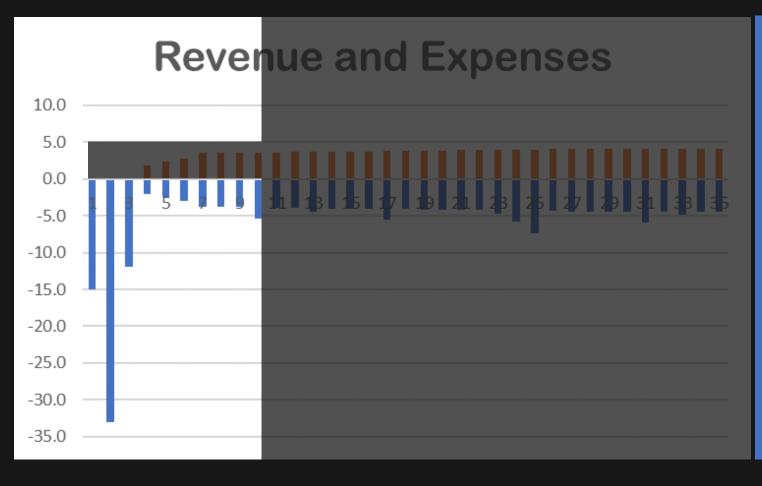


- = Inflation
- + Uncertainty
- Weighted
   Average Cost
   of Capital
- Five percent

### Discounting – Business Case

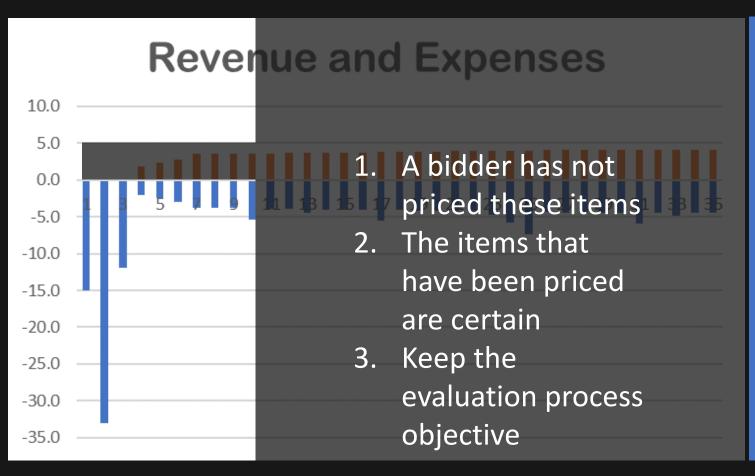


- = Inflation
- + Uncertainty
- Weighted **Average Cost** of Capital
- Five percent



- = Inflation
- + Uncertainty
- Weighted
   Average Cost
   of Capital
- Zero percent

# **Bid Prices**



- = Inflation
- + Uncertainty
- Weighted
   Average Cost
   of Capital
- Zero percent

# Discounting – Impact of Bid on Business Case (Change in NPV?)

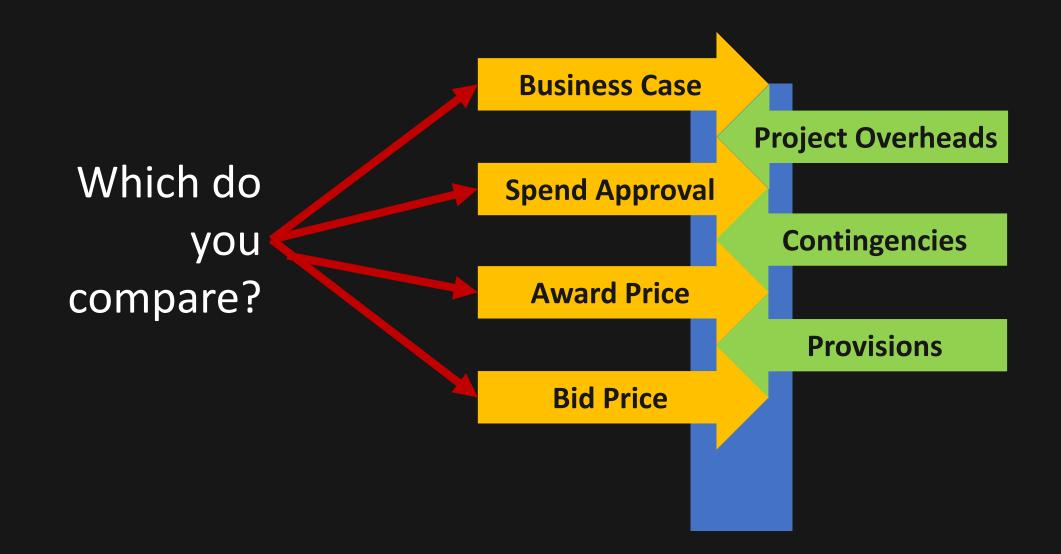




- = Inflation
- + Uncertainty
- Weighted Average Cost of Capital
- Five percent



# Comparison of Bids



# Comparison of Bids



# Comparison of Bids

**Business Case Project Overheads** Variations **Spend Approval** Award Price Variations Contingencies used to include **Provisions** contingencies **Bid Price** and adjust the contract price

### Summary

- 1. Ideally a business case should be prepared for each project (for approval and as a financial baseline)
- 2. A bid price should be the numerical sum of the capital and operational prices submitted by the bidder without amendment (arithmetical adjustment)
- 3. The award price should be equal to the sum of the bid price plus the estimate for provisions but should exclude contingencies
- 4. Variations should be used to add contingencies to the contract price

### **Summary Learned - Summary**

# Today

Desalination Plant

**Evaluation** 

**Risk Allocation** 

**Procurement** 

FIDIC Gold Book

Lessons

- 1. 24 Observations
- 2. Develop into a Knowledge Project
- 3. Still much to learn about DBO contracts
- 4. Need to continue to provide guidance and train Project Management Units in:
  - a) Procurement,
  - b) Bid Evaluation,
  - c) DBO Contracts, and
  - d) What's Important



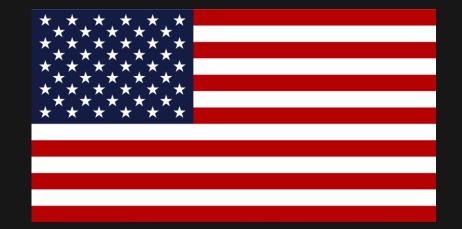
Which two countries have the highest installed desalination plant capacity in the world?

### Highest: Saudi Arabia

# Second Highest: United States of America



5 million m<sup>3</sup>/day



2.8 million m<sup>3</sup>/day